1	STATE OF NEW JERSEY
2	COMMISSION OF INVESTIGATION
3	PUBLIC HEARING
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5	
6	IN THE MATTER OF:
7	NEW-HOME CONSTRUCTION ISSUES FR#9-4
8	
9	
10	State House Annex
11	West State Street Trenton, New Jersey 08608
12	October 12, 2004
13	
14	BEFORE:
15	FRANCIS E. SCHILLER, Chair KATHRYN FLICKER, Commissioner
16	JOSEPH R. MARINIELLO, JR., Commissioner W. CARY EDWARDS, Commissioner
17	
18	APPEARANCES:
19	CHARLOTTE K. GAAL, ESQ. Deputy Director
20	ILEANA SAROS, ESQ.
21	BRIAN FLANAGAN, ESQ. Counsel to the Commission
22	
23	
24	Reported by:
25	SEAN M. FALLON, Certified Shorthand Reporter

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1	COMMISSIONER SCHILLER: Good morning
2	and welcome to the Commission hearing. We have an
3	opening statement and then we'll call our first
4	witness.
5	Today the State Commission of
6	Investigation opens a final round of public
7	hearings on systematic problems in virtually every
8	aspect of new-home construction. When we embarked
9	on this process last fall, I characterized the
10	issues before us in this investigation as among
11	the most troubling, complex and problematic ever
12	pursued by the SCI. It was not an overstatement.
13	To date, we have compiled a detailed
14	and disturbing record. It is the record of a
15	system deeply flawed, a system openly vulnerable
16	to waste and abuse on many levels.
17	We have heard from victimized
18	consumers from every corner of this state, people
19	who were led to believe that they were buying a
20	piece of the American dream new and habitable
21	places to live only to discover, too late, that
22	what they really had purchased was a nightmarish
23	extravaganza of shoddy workmanship. And then they
24	found little recourse to protect their legitimate
25	interests.

Τ	we have heard sworn testimony and
2	seen documentary evidence of shoddy construction,
3	including code violations, in residential
4	developments, large and small. We have found
5	that, in many instances, government officials
6	charged with the responsibility and obligation to
7	conduct thorough inspections failed to do a proper
8	job.
9	Moreover, those who try to do their
10	job are confronted with a system that, as
11	currently designed, puts a burden on inspectors to
12	act as quality control for builders who do not
13	perform to industry and code standards.
14	We have revealed that, when it comes
15	to seeking effective ways to salvage and safeguard
16	their own interests, victimized homebuyers' pleas
17	have fallen on deaf ears. Take a close look at
18	what really matters in this system, and you will
19	find that terms like "consumer protection" and
20	"new-home warranty" often ring as hollow as
21	"quality control." And, just for the record,
22	complaints along these lines continue to reach our
23	offices.
24	It has been the Commission's plan
25	and intention from day one to ensure that this

1 inquiry into new-home construction issues be

2	comprehensive and impartial. Our objective is to
3	hear from all sides, to work with everyone and
4	every entity that has a direct stake in the
5	important matters before us to improve the
6	industries' products and government oversight for
7	the future.
8	With that in mind, today and
9	tomorrow we will call upon representatives of the
10	residential building industry, as well as
11	responsible officials in government, to answer a
12	host of questions, to give their perspective on
13	the difficult issues before us.
14	Please bear in mind as the testimony
15	unfolds that we are here for the singular,
16	dispassionate purpose of identifying what is wrong
17	with the system so that we can recommend ways in
18	which it can work better for the citizens of New
19	Jersey. That is our goal. We are a fact-finding
20	agency. We are not interested in casting
21	aspersions or laying blame for blame's sake. The
22	challenge ahead is to recommend and enact
23	systematic reforms. That is what this exercise
24	ultimately is all about, and it should be the
25	paramount concern of each and every one of us as

1	we move ahead. That's because the simple truth of
2	the matter is that people who buy new homes are
3	entitled to have them built right the first time,
4	period.
5	I will point out to you, and this is
6	significant, that our investigation already has
7	produced results. Elements of both the
8	residential construction industry and the
9	regulatory community in recent months have
10	undertaken a number of salutary changes in
11	response to our findings. It is a trend we
12	applaud and encourage, and you will be hearing
13	more about it as these proceedings go forward.
14	Please call the first witness.
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1	MC	GAAL:	Thっっしょ	77011
	MD.	GAAL •	IIIalin	you.

- The first witnesses are Amy Campbell
- 3 and James McAleer.
- 4 Thank you. You may be seated.
- 5 Going to start first with Ms. Campbell.
- 6 EXAMINATION
- 7 BY MS. GAAL:
- 8 Q. May we have your name, please.
- 9 A. Amy Campbell.
- 10 Q. And how long have you been employed
- 11 by the Commission?
- 12 A. Four years.
- Q. What positions do you hold or have
- 14 you held?
- 15 A. Special agent, investigative
- 16 accountant.
- 17 Q. Have you been assigned to the
- 18 new-home construction issues investigation
- 19 virtually from its inception?
- 20 A. Yes, I have.
- 21 Q. And, Mr. McAleer, your name, please,
- 22 for the record.
- 23 A. James T. McAleer.
- Q. And how long have you been with the
- 25 Commission?

- 1 A. Two years, ten months.
- Q. Have you also been assigned to the
- 3 new-home construction issues investigation?
- 4 A. Yes, since March of 2003.
- 5 Q. Has the Commission held prior
- 6 hearings in which you've detailed various issues
- 7 that have come to our attention during the course
- 8 of the investigation?
- 9 A. Yes.
- 10 Q. When were the other hearings?
- 11 A. November 18th and 19th, 2003, and
- 12 January 21st, 2004.
- Q. Was our focus throughout this
- 14 investigation on initial construction and not
- 15 remediation efforts?
- 16 A. Yes. We believe it should be done
- 17 right the first time with nothing but a cosmetic
- 18 punch list to deal with -- left to deal with.
- 19 Q. Can you summarize some of the types
- of problems that the investigation has revealed?
- 21 A. Yes. Homes built with construction
- 22 code defects, warranty issues, engineering issues,
- 23 and builders with -- problems with builders
- 24 defaulting on projects.
- 25 Q. Let's look at the governmental

1	level.	What.	problems	have	occurred	there?

- 2 A. Weaknesses with the regulatory
- 3 system designed to oversee the builders and
- 4 inspectors and minimum oversight over the private
- 5 plan and the warranty plan.
- 6 Q. Minimum oversight over the builders
- 7 in the private plan?
- 8 A. Yes.
- 9 Q. Now, what's the result of these
- various things that we've found?
- 11 A. Overall, a lack of consumer
- 12 protection for the homeowner.
- Q. By the way, has the Commission
- 14 continued to receive complaints virtually on a
- daily basis?
- 16 A. Yes.
- 17 Q. Are the types of complaints we
- 18 continue to receive similar to what we received in
- 19 the past?
- 20 A. Yes, they are.
- Q. How about the builders? Are they
- the same ones that have been involved in previous
- complaints?
- 24 A. Yes, but we have also identified
- 25 some new ones, also.

1	Q. Since the last hearing, which was in
2	January, has the Commission continued taking
3	testimony regarding matters since our last
4	hearing?
5	A. Yes. We have had 20 witnesses into
6	the executive session since January.
7	Q. How about interviews and subpoenaing
8	of records? Have we continued to do that?
9	A. Yes. 117 interviews since January
10	and 35 subpoenas served.
11	Q. Can you give us an idea of how many
12	new complaints we have actually investigated?
13	A. 215.
14	Q. And that's as a result of the
15	hearings, probably?
16	A. Yes.
17	Q. How many field interviews have been
18	conducted overall in this investigation?
19	A. 383.
20	Q. Investigative Accountant Campbell,
21	did you review data and information related to the
22	New Jersey New-Home Warranty program and have you
23	previously testified about that program?

And, to summarize your previous

A. Yes, I have.

Q.

24

1	testimony,	did	our	investigation	determine	that,

- 2 although a majority of the new-home construction
- 3 builders have warranties through the state
- 4 New-Home Warranty plan, which is run by the
- 5 Department of Community Affairs, those builders
- 6 represent only a small percentage of the total
- 7 number of existing warranties?
- A. Yes, that's correct.
- 9 Q. I'd like to have Exhibit NCI-249 put
- 10 up.
- If you can take a look at that
- 12 exhibit, did you actually prepare it?
- 13 A. Yes, I did.
- Q. And we used it earlier at a prior
- 15 hearing?
- 16 A. Yes, we did. And, as you can see,
- 17 although only a quarter of the builders are listed
- as being with the private plans, they are your
- 19 larger and more mass producing builders, and they
- 20 actually represent over three-quarters of the
- 21 outstanding warranties in New Jersey.
- Q. Turning to the question of
- oversight, what -- did our investigation also show
- that there is relatively little oversight by the
- 25 State of New Jersey over that larger arena, both

- 1 the private plans?
- 2 A. Yes. Currently there is still only
- one individual responsible for that oversight and
- 4 he has no fining capabilities over these builders
- for violation of DCA policy or the statute.
- 6 Q. That's talking about the private
- 7 plans?
- A. The private plans, yes.
- 9 Q. And did our follow-up information
- 10 reveal that, in general, builders in the private
- 11 plans are not sanctioned by the DCA?
- 12 A. Yes. While the Bureau of Homeowner
- 13 Protection does require that the warranty
- 14 providers notify the state when a builder leaves
- the warranty plan, there is no follow-through as
- to why that builder leaves that program, so, as
- 17 such, they don't know whether it's a bad builder
- or it's a builder who just left the warranty plan.
- 19 Q. Is it a sort of don't-ask-don't-tell
- 20 situation?
- 21 A. Yes, it is, and, as a result, there
- is no oversight or sanction that could take place
- there.
- Q. Does the Bureau of Homeowner
- 25 Protection penalize builders?

1	A.	Yes, but currently the statute only
2	provides that	they can penalize a builder for
3	being unregist	tered, and that penalty is not to
4	exceed \$2,000	per offense.
5	Q.	What option does the Bureau of

- 6 Homeowner Protection have if they find a problem
 7 builder or a bad builder?
- They can suspend, deny or revoke 8 9 their new builder registration. If they do this, then the builder can't build. And there is a 10 couple scenarios under which that can occur. If a 11 12 builder is grossly negligent in building, this can 13 happen. If the builder willfully violates the UCC 14 standards, this can happen, or, if there is a serious offense against the New Home Warranty 15 Plan, that can happen. 16

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- Q. And, as part of our investigation, did you take a look at builders' status, if you will, to see what had happened with respect to all the builders that have been registered over the years?
- 22 A. Yes, and a large -- larger
 23 percentage of the builders in the state plan have
 24 been revoked than have been in the private plans.
 25 MS. GAAL: I'd like to have Exhibit

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1 NCI-304 put up.
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- 2 (Exhibit NCI-304 is marked for
- 3 identification.)
- 4 BY MS. GAAL:
- 5 Q. Would you look, please, at that
- 6 exhibit and can you tell me, first of all, did you
- 7 prepare this?
- 8 A. Yes, I did.
- 9 Q. And what did you prepare it from?
- 10 A. I prepared it from the Department of
- 11 Community Affairs, Bureau of Homeowner Protection
- 12 builder database.
- Q. What does it represent?
- 14 A. It represents the status of the over
- 33,000 builders that have registered through the
- 16 Bureau of Homeowner Protection.
- 17 O. Is that since inception?
- 18 A. Yes, or since they began recording
- 19 that on the computer.
- 20 Q. And what do you see there?
- 21 A. As such, you can see in the revoked
- 22 column that 551 builders were revoked over this
- 23 period of time, since inception, and 500 of those
- 24 were with the state plan.
- 25 Q. So, most of the builders that have

- 1 been revoked were in the state plan?
- 2 A. That's correct.
- Q. In fact, the vast majority, right?
- 4 A. That's correct.
- 5 Q. Have you seen a continuing pattern
- of problems which suggest that, under the current
- 7 system, the homeowner remains greatly
- 8 disadvantaged?
- 9 A. Yes. The homeowner doesn't realize
- 10 the intricacies or understand the intricacies of
- 11 the New-Home Warranty plan until they are in the
- 12 middle of filing a claim, but the builders and the
- 13 warranty providers are well-versed in what
- 14 constitutes a defect and what the timelines are.
- 15 As such, the builders and the warranty providers
- seem to take advantage of having that power over
- the process.
- 18 Q. Do some of those intricacies, to use
- 19 your term, include builder lulling, the fact that
- 20 notification to the builder is not considered
- 21 notification to the warranty company, the burden
- of proof is on the homeowner and the warranty does
- not protect against code defects?
- 24 A. Yes, they are some of the issues.
- 25 Q. Just so that it's clear to everyone

here, and we've talked about it before, builder

- 2 lulling is a term of art, is it not?
- A. Yes, it is.
- 4 Q. And what does it mean?
- 5 A. What the builder does is he promises
- and promises to come back and fix that item that
- 7 needs to be repaired until the day after the
- 8 expiration date of that defect. Then you don't
- 9 hear from your builder.
- 10 Q. And by then the deadline is passed?
- 11 A. The deadline is passed and you can
- 12 no longer have the builder come -- he can always
- come and repair it, but he chooses not to.
- Q. And you learned that term while you
- were investigating this matter, didn't you?
- 16 A. Yes.
- 17 Q. In the last hearing you discussed
- the role of the arbitrator and the arbitration
- 19 service, is that correct?
- 20 A. That's correct.
- 21 The arbitrator meets with the
- builder and the homeowner, sets down the rules of
- 23 the arbitration, and tells the homeowner or the
- 24 builder, "Show me there is a defect or show me
- 25 that there isn't a defect." And most arbitrators

1	are	paid	а	flat	fee	per	arbitration,	so,	the	less

- time spent on an arbitration, the more beneficial
- 3 it is to that arbitrator.
- 4 Q. Through our continued investigation
- 5 have you come to learn of additional problems
- 6 plaguing the New-Home Warranty program?
- 7 A. Yes, and they are in the areas of
- 8 the arbitration process, the warranty provider
- 9 area, and the insurer process.
- 10 Q. Now, there was testimony in our
- 11 previous hearing regarding undisclosed arbitrator
- 12 conflict of interest and unqualified arbitrators
- 13 performing arbitrations?
- 14 A. Yes, and this pattern seems to be
- evident not only in New Jersey, but across the
- 16 United States.
- 17 Q. Could you give us an example of
- that, or some examples?
- 19 A. In one case a homeowner learned from
- 20 his neighbor that an arbitration could not take
- 21 place for the neighbor because the arbitrator
- advised him that he had a conflict with the
- 23 builder. When that same homeowner requested
- arbitration he received the same arbitrator, the
- 25 same builder, and no conflict issue was raised.

1 Q.	Is	this	а	New	Jersey	homeowner?
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- 2 A. Yes, it is.
- 3 Q. And did that homeowner notify the
- 4 Department of Community Affairs?
- 5 A. Yes. As a result of him knowing of
- 6 this conflict, he decided not to arbitrate and,
- 7 when he notified the Department of Community
- 8 Affairs of the problem, he was told that it didn't
- 9 matter whether there was a conflict, because he
- 10 wasn't going to arbitrate.
- 11 Q. How about other situations? Can you
- give us another example?
- 13 A. Yes. In another New Jersey
- 14 homeowner's case the homeowner was up against
- actually the warranty provider, and what happened
- there was a warranty provider pretty much ran the
- 17 arbitration and the arbitrator pretty much
- 18 cow-tailed to the warranty provider.
- 19 Q. Since our public hearings, have you
- 20 received information from homeowners in other
- 21 states about the arbitration process?
- 22 A. Yes. In many states arbitration is
- 23 mandatory, and we learned of a CAS arbitrator who
- 24 actually has a business of providing materials and
- 25 training sessions to builders on how to run a

1 successful arbitration. This arbitrator further

- 2 recommends the use of CAS for arbitrations.
- 3 Q. Now, CAS, is that Construction
- 4 Arbitration Services?
- 5 A. Yes, it is.
- 6 Q. During previous testimony regarding
- 7 CAS, it was revealed that they weren't registered
- 8 through the State -- New Jersey's Secretary of
- 9 State's office or with the Division of Taxation as
- doing business in the state, is that correct?
- 11 A. That's correct.
- 12 Q. In addition, they were performing
- both informal inspections and arbitrations for at
- least one warranty company here, is that right?
- 15 A. That's right.
- 16 Q. Has our investigation revealed
- 17 additional information regarding CAS?
- 18 A. Yes. We've learned that on their
- 19 website false information was posted about at
- least one of the principals of the company.
- Q. Can you elaborate on that a little
- 22 bit more?
- 23 A. Yes. Marshall Lippman is an owner
- of CAS, or until recently was an owner of CAS, and
- 25 served as general counsel for the company.

- 1 Lippman asserted that he had served the council
- 2 staff of the American Arbitration Association and
- 3 he also asserted that he was a dean of the New
- 4 York University Law School.
- 5 Q. Did you speak with representatives
- from the personnel department of the American
- 7 Arbitration Association?
- 8 A. Yes, and they advised me that they
- 9 have no record of Lippman serving on the council's
- 10 staff for at least the last 30 years and, in
- 11 addition, the personnel department of New York
- 12 University Law School says they have no record of
- 13 him as a dean.
- Q. Did you also discover that there
- appears to be a problem with Mr. Lippman's
- 16 professional status?
- 17 A. Yes. Marshal Lippman was disbarred
- as an attorney in both New York and Washington,
- 19 D.C.
- Q. And the reasons for his disbarment?
- 21 A. Misappropriation of client funds,
- failure to cooperate with a disciplinary
- investigation, conduct involving fraud and deceit,
- 24 knowingly made false statements to his clients and
- 25 he neglected legal matters.

- 1 Q. Is he located outside the State of
- 2 New Jersey?
- 3 A. Yes.
- 4 Q. And has the Commission tried several
- 5 times, including as recently as within the last
- 6 two weeks, to get him in?
- 7 A. Yes. Mr. Lippman declined to come
- 8 in.
- 9 Q. And did the Commission request
- 10 documents from CAS regarding arbitration activity
- in New Jersey?
- 12 A. Yes, we did.
- Q. And did we find inconsistencies,
- let's say -- quote, unquote, inconsistencies
- 15 within the documents we received?
- 16 A. Yes. CAS advised us that certain
- documents either did not exit or were not
- 18 available to us. However, after we subpoenaed
- individual arbitrators, CAS contacted us and
- 20 provided those documents to us.
- Q. The ones they previously said
- 22 weren't available?
- 23 A. Or didn't exist.
- Q. Or didn't exit?
- 25 A. Um-hum.

1	Q. Was there any issue discovered
2	related to conflict of interest? Arbitrator
3	conflict?
4	A. Yes. At least one arbitrator
5	conflict that we had mentioned in a prior hearing
6	that CAS was aware of, they still have not
7	provided paperwork on file that they are aware of
8	that conflict.
9	Q. Now, based on what has been
10	provided, does CAS appear to responsibly monitor
11	the issue of conflicts?
12	A. Based on the information that they
13	have provided, no.
14	Q. And have you learned of problems
15	regarding the home-buyers warranty one of New
16	Jersey's approved New-Home Warranty providers?
17	A. Yes. The State of Colorado is
18	ordering the Commissioner of Insurance out
19	there is ordering an inquiry into one of the
20	providers. 210 Homebuyers Warranty.
21	Q. Was that inquiry driven by
22	complaints received from a consumer advocate
23	called the Public Citizen?

that builders are shielded from liability through

A. Yes. The Public Citizen asserts

24

1	or	bv	this	arbitration	process.	and	t.hat.	is
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- 2 consistent with what our findings are.
- 3 Q. How many complaints have been lodged
- 4 against that company with the Colorado Better
- 5 Business Bureau?
- 6 A. In the last year, over a hundred.
- 7 Q. Based on what we see, does it appear
- 8 that builders are trying to actually manipulate
- 9 New Jersey's system so that the homeowners are
- 10 even more vulnerable, much the way they are in
- 11 other states?
- 12 A. Yes. In some states homeowners are
- mandated to arbitrate. In New Jersey they have a
- 14 choice. They can sue or they can go to
- 15 arbitration. One builder has tried to circumvent
- this process by instituting mandatory arbitration
- 17 clauses in the homeowners' closing papers.
- 18 Q. And is that something we learned
- 19 recently -- fairly recently?
- 20 A. Yes.
- 21 Q. Have we also seen other manipulation
- of the arbitration process?
- 23 A. Yes. Warranty providers and
- arbitration services have allowed homeowners to go
- 25 to arbitration on defects that are beyond the

- 1 timeline for expiration.
- Q. And what's the impact of that? How
- 3 does it affect the homeowner?
- A. Well, the arbitration is held and,
- of course, the homeowner loses all those defects
- 6 because they are beyond the warranty period, and
- 7 now the homeowner is precluded from suing them in
- 8 court.
- 9 O. Because he went to arbitration on
- 10 defects that weren't covered anyway?
- 11 A. Yes.
- 12 Q. Has our investigation revealed other
- patterns of questionable activity as it relates to
- insurers, specifically Residential Warranty
- 15 Company and NHIC?
- 16 A. Yes. There seems to be a pattern of
- 17 obtaining local estimates from contractors who are
- not ready, willing and able to perform those
- 19 repairs, and this low ball estimate is used to try
- and negotiate a settlement with the homeowner.
- Q. So, are you saying that contractors
- 22 are paid by Residential Warranty Corporation
- 23 and/or NHIC, they come in and provide a low
- 24 estimate for work that they never intend to do?
- 25 A. Yes, but the basis of that estimate

is to try to get the homeowner to settle for that

- 2 lower figure.
- 3 Q. So that estimate is then used in the
- 4 negotiations with the homeowners?
- 5 A. Yes.
- 6 Q. The homeowner has no idea about all
- 7 this when they reach a settlement?
- 8 A. Well, some homeowners have obtained
- 9 estimates, but of course they are sizably larger,
- 10 but the warranty company tries to stay with their
- 11 low estimate.
- 12 MS. GAAL: I'd like to have Exhibit
- 13 NCI-305 put up.
- 14 (Exhibit NCI-305 is marked for
- identification.)
- 16 BY MS. GAAL:
- 17 Q. Have we also just recently seen a
- 18 new warranty promotion by a warranty provider or
- 19 warranty providers?
- 20 A. Yes. In this case, the exhibit
- 21 that's here is Professional Warranty Service
- 22 Corporation, one of our warranty providers,
- 23 providing yet additional homeowner protection.
- 24 Although we are not really sure what it's about
- 25 because they discuss the manufacturers warranties

- 1 as being expired coverage and in other cases it
- 2 talks about your homeowner protection or your home
- 3 warranty.
- 4 So we are not sure what it covers at
- 5 this point.
- 6 Q. All of this is offered to the
- 7 homeowner at an additional expense to the
- 8 homeowner?
- 9 A. Yes. The basic coverage is \$238.50
- and you can get the supreme coverage for \$343.44.
- 11 Q. Does it tell you what is covered
- 12 with the supreme coverage?
- 13 A. Not specifically, although there are
- some highlights, "What will your new warranty
- 15 cover?" And some of them are central heating
- system, air conditioning, hot water heater and so
- 17 on.
- 18 Q. Does the exhibit tell you something
- about the relationship between Professional
- 20 Warranty Service Corporation and the 210
- 21 Homebuyers Warranty?
- 22 A. Yes. If you look at the notice up
- there, the actual coverage says it comes from
- 24 Professional Warranty Service Corporation, but, in
- 25 lower right-hand corner of one of the forms, it

- 1 actually tells you that another warranty provider,
- 2 210 Homebuyers Warranty, is going to be the one
- 3 providing the coverage.
- 4 Q. And that suggests some type of
- 5 affiliation?
- A. An affiliation that the homeowners
- 7 probably weren't previously aware of.
- 8 Q. What do you also notice about the
- 9 address listed for Professional Warranty Services
- 10 Corporation?
- 11 A. Well, on this notice, Professional
- 12 Warranty is listed as 2675 South Abilene Street in
- 13 Aurora, Colorado. That happens to be the address
- of 210 Homebuyers Warranty, as well as the
- insurer, National Home Insurance Company, and
- 16 National Home Insurance Company is the insurer for
- 17 both 210 Homebuyers Warranty and Residential
- 18 Warranty Corporation.
- 19 Q. What's a -- in a nutshell, what is a
- 20 risk retention group?
- 21 A. A risk retention group is owned by
- its member builders and, in this case -- or owned
- 23 by its members and, in this case, the builders, so
- 24 what we have here is we have one big happy family
- of the builders, the warranty providers and the

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insurers collecting a profit while the homeowner
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- is left out in the cold broke.
- 3 Q. Just so we are clear, are 210
- 4 Homebuyers Warranty and Residential Warranty
- 5 Company both risk retention groups?
- A. Yes, they are.
- 7 Q. Special Agent McAleer, based on what
- 8 we've seen in our investigation, would you say
- 9 that the problems that we've talked about in the
- 10 past are continuing?
- 11 A. Based on our investigation, I would
- say, yes, but you have to keep in mind it takes
- both sides of the equation to root out any
- 14 problems. If one side is performing their duties,
- it may be okay to -- but it would increase risk
- 16 problems. For instance, if you have a shoddy
- builder and a good inspector, things may be all
- 18 right. If you have a quality builder, you may not
- 19 need an inspector.
- When both sides don't perform, and
- 21 we have seen this many times, that is -- usually
- 22 causes many problems.
- Q. Are you saying that, if both sides,
- 24 meaning the builders and the inspectors, do not
- 25 perform, you can pretty much guarantee a problem

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1 for the homebuyer?
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- 2 A. Yes.
- Q. Investigative Accountant Campbell,
- 4 one last question from me. Can you give us some
- 5 idea of how many homes have come to our attention,
- 6 to the Commission's attention, during the course
- 7 of this investigation -- how many homes that are
- 8 in the either warranty problem side or the home
- 9 defect side, code side? Just give us a ballpark
- of how many actual homes we've become aware of.
- 11 A. To be conservative on that, it's
- well over 3,000 homes that have come to our
- 13 attention, and that number is changing every day.
- 14 Q. And Special Agent McAleer, have we
- seen many good inspectors out there?
- 16 A. Yes.
- MS. GAAL: That's all I have. Mr.
- 18 Chair?
- 19 COMMISSIONER SCHILLER: Thank you.
- Ms. Flicker?
- 21 COMMISSIONER FLICKER: Agent
- 22 Campbell or Agent McAleer, toss up. Since
- January, how many complaints have you fielded and
- 24 have you gone out and actually inspected those
- 25 complaints?

1	MR. McALEER: I believe it's 117
2	complaints since January, and we have gone out and
3	interviewed many complainants have called in
4	since that time.
5	COMMISSIONER FLICKER: Why do you
6	think we are hearing from homeowners in other
7	states?
8	MS. CAMPBELL: Because the issues
9	related to the problems in the warranty program
10	and the insurance end of that, the payments and
11	settlements, go well beyond the State of new
12	Jersey. There is issues all across the country.
13	COMMISSIONER FLICKER: Let me talk
14	for a second about the warranty issues. You
15	talked about builder lulling. Was that a common
16	thread both in New Jersey and other states?
17	MS. CAMPBELL: Yes.
18	COMMISSIONER FLICKER: You also
19	talked about one homeowner or, excuse me, one
20	company since January that you became aware of
21	that actually tried to write into its contract the
22	fact that the homeowner had to arbitrate?
23	MS. CAMPBELL: Yes. That's here in
24	New Jersey.
25	COMMISSIONER FLICKER: That's New

1	Jersey.
2	Do have you seen that some
3	homeowners lose their ability to litigate under
4	the warranty plans, but still don't get
5	satisfaction from the Homeowner Warranty program?
6	THE WITNESS: Yes, that's one of the
7	big deficiencies in the program, is there is no
8	satisfaction either way.
9	COMMISSIONER FLICKER: Does that
10	seem to be a common thread throughout all the
11	complaints you are getting both in this state and
12	other states?
13	MS. CAMPBELL: Yes, because, those
14	that are required to in the other states where
15	they are required to arbitrate, there is no
16	satisfaction on that end, either, as far as the
17	results and the follow-through.
18	COMMISSIONER FLICKER: And what have
19	you learned about homeowner's generally
20	understanding of the Homeowner Warranty program?
21	Would you say most homeowners understand it or
22	don't understand it, to begin with?
23	MS. CAMPBELL: Most don't understand
24	it, to begin with, and they are overwhelmed by it

when they are in the middle of it.

1	COMMISSIONER FLICKER: And do you
2	think, from what you've learned, that the
3	limitations, in terms of the term of years, is
4	reasonable on the various defects that are covered
5	under the warranty program?
6	MS. CAMPBELL: I think that several
7	items have to be re-evaluated and their time
8	periods for expiration extended.
9	COMMISSIONER FLICKER: And where do
10	you see most of these complaints coming from the
11	homeowner warranty area? In the private plan or
12	the state plan?
13	MS. CAMPBELL: Most complaints we
14	have received have come from that larger area of
15	warranties in the private plan. However, there
16	have been state plan complaints that have valid
17	issues.
18	COMMISSIONER FLICKER: So, as I
19	understand it, the state plan has more builders,
20	but fewer homes?
21	MS. CAMPBELL: Yes.
22	COMMISSIONER FLICKER: So the
23	private plan has fewer builders, but many, many
24	more homes?
25	MS. CAMPRELL: That's correct.

1	COMMISSIONER FLICKER: They are the
2	bigger builders, the ones who have the large
3	complexes?
4	MS. CAMPBELL: Yes.
5	COMMISSIONER FLICKER: And they are
6	the ones that are less regulated?
7	MS. CAMPBELL: Absolutely.
8	COMMISSIONER FLICKER: Thank you
9	very much.
10	COMMISSIONER MARINIELLO: A couple
11	follow-ups. Talking about the arbitration, Ms.
12	Campbell, and how it works, what are the
13	arbitrators paid? You said they were typically
14	paid a flat fee. Do you know how much it is?
15	MS. CAMPBELL: If I remember, I
16	think that came out from the last hearing. I
17	think it's something like 125 or it's only low
18	hundreds per case.
19	COMMISSIONER MARINIELLO: My
20	recollection was that they were paid that no
21	matter how many complaints there were on the
22	individual home that they were looking at. Is
23	that also your recollection?
24	MS. CAMPBELL: Yes. Generally, the
25	complexity of the case did not dictate the amount

1	of fee they received.
2	COMMISSIONER MARINIELLO: So, if a
3	homeowner's got five arbitratable issues or 75,
4	the arbitrator is basically going to be paid the
5	same rate?
6	MS. CAMPBELL: Yes. I think they
7	got a little additional money for mileage, but
8	that's about it, if they had to drive there.
9	COMMISSIONER MARINIELLO: Who pays
10	the fees of the arbitrator?
11	MS. CAMPBELL: Well, the arbitration
12	service pays the arbitrator, but I believe the
13	warranty provider pays the arbitration service.
14	COMMISSIONER MARINIELLO: Now, I
15	wanted to key on one other thing that you talked
16	about. In many states you talked about how they
17	only had arbitration the homeowner only has
18	arbitration available to it. Does the fact that
19	in this state they have the option to sue it
20	seems to me, from what I'm hearing, that that
21	serves to confuse the homeowner even more. That
22	they have to keep track of two sets of timelines,
23	the timelines that the warranty provides and then
24	also the timelines that will be set by a statute

of limitations to sue a builder outside of the

1	warranty program.
2	Do you get a sense that that
3	confusion has been the cause of some of the
4	problems that some of the homeowners have had?
5	MS. CAMPBELL: I think the
6	homeowners are just confused because they thought
7	that the warranty program was a very simple, easy
8	process to follow and the information would be
9	laid out very simply and easily for them to follow
10	and, in fact, that's not the case at all.
11	COMMISSIONER MARINIELLO: All right.
12	I don't have anything further, Mr. Chair.
13	COMMISSIONER SCHILLER: Ms.
14	Campbell, you were talking about the private plan
15	and a number of builders that are in that and
16	mostly that the private plan is the insurer for
17	the larger builders in the state. Have you found
18	any linkage between the ownership of the insurance
19	companies and/or the risk insurers and the actual
20	builders, such as the large builders?
21	MS. CAMPBELL: At this point we know
22	that the builders are members of the risk
23	retention groups. Directly there are other
24	areas of linkage between the providers and maybe

25 the insurance companies, but directly -- I have no

Τ	direct link between a particular builder and an
2	insurance group, other than being a member of the
3	risk retention group.
4	COMMISSIONER SCHILLER: When they
5	are members of the risk retention group, do they
6	actually control the system then? The builders?
7	MS. CAMPBELL: The risk retention
8	group the builders are members of the group,
9	the group operates the business that provides the
10	warranty coverage and then they have the
11	insurer pays out the claims in the end.
12	COMMISSIONER SCHILLER: So,
13	basically, they are collecting insurance money and
14	making sure they can very easily make sure that
15	there are no claims that exceed the claims against
16	them, in terms of the insurance company?
17	MS. CAMPBELL: There is certainly an
18	opportunity to control that process to some
19	extent.
20	COMMISSIONER SCHILLER: So, it would
21	be a deficiency of the system that was intended
22	really to protect the homeowners and really
23	doesn't do that? What it really does is protect
24	the builders from claims?
25	MS. CAMPBELL: Yes.

1	COMMISSIONER SCHILLER: Thank you.
2	I have no further questions.
3	COMMISSIONER EDWARDS: If I could
4	sum up what you said, and see if you concur with
5	this, we looked at the State Homeowner Warranty
6	Program and it fundamentally is flawed, also. The
7	private program is a national program generally,
8	and run in multiple states, on behalf for
9	larger builders that is merely a vehicle to limit
10	liability on behalf of builders.
11	My understanding of the law is that
12	the Uniform Commercial Code requires certain
13	guarantees for having the builder use quality
14	workmanship, and then when you buy a warranty or
15	someone gives you a warranty, that warranty, in
16	writing, limits a statutory warranty that you
17	already have. So, when people start selling a
18	warranty program to anyone, it could be for a
19	tire, it could be for or a house, that you are
20	modifying a guaranteed warranty that exists by
21	statute, and that this program is no different and
22	it, in fact, has gone further than most warranties
23	in eliminating almost the capacity for an
24	individual who is aggrieved in the process to wind
25	it's way through the private warranty program in a

- 2 results.
- 3 That is not only here in New Jersey,
- 4 but it exists in other jurisdictions. So it's the
- 5 warranty companies who are selling the insurance,
- 6 the arbitrators are making money and running a
- 7 business at a profit, not delivering any
- 8 guarantees to homeowners, and the builders are
- 9 using that as a vehicle to limit their exposure
- 10 after they have closed the transaction and have
- developed a system by which they can not only beat
- the system through the warranty program, but
- prevent a successful litigation by limiting the
- 14 choices a builder makes -- a homeowner makes in
- that particular circumstance. That seems to be
- the pattern that I've seen laid out.
- 17 And that the private sector has
- 18 managed to -- to protect itself at the expense of
- 19 those builders who -- or those individuals who do
- 20 shoddy construction or improper or -- or
- 21 unprofessional work. Is that kind of an accurate
- 22 setup? That just doesn't exist here in New
- 23 Jersey; it exists really in other jurisdictions
- 24 across this country?
- MS. CAMPBELL: Yes. I think

1	because in the absence of accountability and
2	controls over that whole process, it has become a
3	method of builders becoming shielded from
4	liability.
5	COMMISSIONER EDWARDS: Okay. Thank
6	you.
7	COMMISSIONER SCHILLER: We have no
8	further questions.
9	MS. GAAL: Mr. Chair, the next
10	witness is going to appear by previously recorded
11	videotape, and that was done to protect the
12	witness's identity, because the witness is active
13	in the building community in this state.
14	So, with that, I'll ask to have the
15	tape begin. Could we have the lights off.
16	(Exhibit NCI-317 is marked for
17	identification.)
18	(Tape played. 10:27 a.m.)
19	(End of tape. 10:57 a.m.)
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21	
22	
23	
24	
25	

1 MR. FLANAGAN: The next witness will

- 2 be Agent Kuyl.
- 3 EXAMINATION
- 4 BY MR. FLANAGAN:
- 5 Q. Would you please state your name for
- 6 the record, sir.
- 7 A. Special Agent Charles August Kuyl.
- 8 Q. By whom are you employed?
- 9 A. New Jersey State Commission of
- 10 Investigation.
- 11 Q. And for how long?
- 12 A. Be coming upon my fifth anniversary
- beginning of November.
- Q. Were you assigned to investigate
- 15 complaints the Commission received about Allaire
- 16 Country Club Estates and Martin Road Estates?
- 17 A. Yes, sir.
- Q. Where are these developments
- 19 located?
- 20 A. Both of these developments are
- located in Wall Township, Monmouth County, State
- of New Jersey.
- Q. Who was responsible for constructing
- 24 Allaire Country Club Estates?
- 25 A. Victor at Allaire.

1 Q. I	Does ti	his com	pany c	perate	under
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- 2 different names?
- 3 A. Yes, sir, they do. Under other
- 4 names, either subsidiaries or holding companies,
- 5 they go under the names of Victor at Allaire,
- 6 Victor Homes, Victor Building & Construction,
- 7 Martin Road Developers and Victor Real Estate.
- 8 Q. And what names does the company
- 9 currently operate under?
- 10 A. Victor Seven, Incorporated.
- 11 Q. Who are the principals of Victor
- 12 Seven?
- 13 A. The principals of Victor Seven,
- 14 Incorporated are Mosche Schuster and his wife,
- 15 Chava.
- Q. Do these individuals, do you know,
- 17 reside in the United States at this point?
- 18 A. Well, they are Israeli citizens and
- 19 they reside permanently in Israel.
- 20 Q. Who operates the company in the
- 21 Schusters absence?
- 22 A. Presently it's Mr. Ran Korolik, who
- is the vice-president of Victor Seven,
- 24 Incorporated. During the time of the construction
- of Victor at Allaire, he was controller.

1	Q. Directing your attention to Allaire
2	Country Club Estates. Who oversaw the
3	construction of this development?
4	A. Initially the person overseeing
5	Allaire Country Club Estates was identified as Eli
6	Kornberg, who was the vice-president and project
7	manager during the duration of the whole
8	construction.
9	Q. And who did he report to?
10	A. Reported directly to Mosche
11	Schuster.
12	Q. When did the construction of Allaire
13	Country Club Estates begin?
14	A. Originally, construction at Allaire
15	Country Club Estates occurred during the 1980s by
16	another contractor. However, he underwent
17	financial had financial problems and
18	subsequently Victor purchased the property from
19	Resolution Trust Corporation sometime during 1995,
20	1996, and they were responsible for completing
21	Phase 1 and fully completing Phases 2, 3 and 4.
22	Q. Can you describe what Allaire
23	Country Club Estates development consists of?
24	A. Yes, sir. Allaire Country Club
25	Estates consists of approximately 460 condominium

- 1 slash townhouse units, constructed on
- 2 approximately 90 acres of property. Construction
- 3 began sometime in 1996 and ended during the latter
- 4 part of '99, beginning of 2000.
- 5 Q. During your investigation, what
- 6 types of problems did you find exist at Allaire
- 7 Country Club Estates?
- 8 A. There was a number of problems which
- 9 were identified which involved foundations,
- 10 grading, roofs, trusses, handicap ramps,
- 11 staircases, decks and firewalls.
- 12 Q. Did you determine whether there was
- a continuing problem with drainage issues?
- 14 A. Yes, sir. On a continuing basis, up
- until presently, there is a serious problem
- 16 regarding drainage. On rainy days homeowners have
- 17 experienced knee-deep water running through their
- 18 properties, and this water would then enter into
- 19 their basements through glass sliding doors.
- Q. Was there a problem with the
- 21 construction of the sliding doors?
- 22 A. Yes, sir. The glass siding doors
- 23 were not noted on the blueprints that were
- submitted to the township, but they were built
- into the foundations below grade or grade level,

- 1 causing water to infiltrate easily into the
- 2 basements.
- 3 Q. Were there also problems discovered
- 4 about the construction of the foundation?
- 5 A. Yes, sir. When a contractor was
- 6 hired to conduct repairs, digging up some of the
- 7 land around the houses, he noted that a number of
- 8 the foundations did not contain tar, construction
- 9 tar.
- 10 O. Were some of the basements also
- 11 constructed below grade? Constructed -- basement
- 12 windows?
- 13 A. Yes, sir, a number of the basement
- 14 windows were constructed below grade, some even
- 15 covered, causing water to infiltrate into the
- 16 basements.
- 17 Q. Did you discover any problems with
- 18 the downspouts?
- 19 A. Yes, sir. Downspouts leading to the
- 20 drainage pipes that were sent underground were
- 21 crushed. Some pipes, instead of being connected
- 22 to the retention basins, were merely buried into
- the ground, causing the water to back up. On
- 24 heavy concentrated rainy days it was reported that
- 25 geysers formed, sending streams of water back up

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1 into the air and flooding the homes.
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- Q. As a result, have sinkholes
- 3 developed in the development?
- 4 A. Yes, sir. I became aware, through
- 5 my investigation, that a number of pipes that were
- 6 hooked up to the various catch basins were not
- 7 capped. The failure to cap these pipes caused
- 8 those sinkholes to begin and also to crack up
- 9 various concrete slabs in that general particular
- 10 vicinity.
- 11 Q. Did you also discover that some of
- the downspouts were illegally hooked up to the
- 13 sanitary sewer system?
- 14 A. Yes. I also learned that seven of
- the buildings which contained downspouts were
- illegally hooked up to the sanitary sewerage
- 17 system. This illegal hookup caused flooding at
- 18 two of Wall Township's pump stations, due to the
- 19 excess runoff of water coming from Allaire Country
- 20 Club Estates. We have also have sworn testimony
- 21 from witnesses who hooked them up.
- Q. Can we have Exhibit NCI-267g,
- 23 please?
- 24 A. This photograph depicts a
- deteriorating staircase that is common among

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1	approximately	T88	residences.	wnat	nappened nere
2	resulted from	poor	workmanship.	The	e staircases

- 3 were also -- if you look up at the top corner,
- were partially constructed over the vinyl siding,
- which, on rainy days, caused water to penetrate
- 6 through the crevices, work their way into cracks
- 7 and crevices within the interior of the
- 8 staircases, and on winter days, when water would
- 9 freeze, it would expand, causing more cracks and,
- 10 over a period of time, the staircases started
- 11 collapsing.
- 12 Q. What did you learn about the
- 13 concrete used on the stairs?
- 14 A. One of the contractors that was
- 15 hired to come in by the homeowners association
- 16 indicated that -- in his opinion, that there was
- 17 too much sand mixed in with the concrete. This
- 18 caused the concrete not to bond properly and,
- 19 thus, over, you know, weather conditions, et
- 20 cetera, it broke apart really, causing cracks,
- 21 causing more damage.
- Q. What did you learn about the
- distances between the steps, themselves?
- 24 A. Significant differences.
- 25 Q. Is this significant difference in

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1 the heights between the steps an obvious code
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- violation?
- A. Yes, sir, it is.
- 4 MR. FLANAGAN: Can I have Exhibit
- 5 NCI-299, please?
- 6 (Exhibit NCI-299 is marked for
- 7 identification.)
- 8 BY MR. FLANAGAN:
- 9 Q. Can you indicate what this
- 10 photograph depicts?
- 11 A. Yes, sir. This is a recent
- 12 photograph, just recently taken, where a homeowner
- was exiting the front entrance of her townhouse
- 14 and walked upon a collapsed staircase.
- MR. FLANAGAN: Can I have Exhibit
- 16 NCI-300, please?
- 17 (Exhibit NCI-300 is marked for
- 18 identification.)
- 19 BY MR. FLANAGAN:
- Q. Can you indicate what that
- 21 photograph depicts?
- 22 A. Yes, sir. This is a handicap ramp
- which is obviously not flush with the walkway.
- 24 They have problems throughout the development
- 25 regarding these particular ramps. When these

- 1 ramps were constructed into the foundations, what
- 2 had happened was all they did was they applied a
- 3 piece of plywood onto the ground, put mesh on top
- 4 of the plywood and then poured concrete over it
- 5 and, due to the drainage situations and the
- 6 plywood touching ground, caused erosions,
- 7 deterioration, and a number of these handicap
- 8 ramps broke apart.
- 9 MR. FLANAGAN: Can I have Exhibit
- NCI-301, please?
- 11 (Exhibit NCI-301 is marked for
- 12 identification.)
- 13 BY MR. FLANAGAN:
- 14 Q. Can you tell us what this photograph
- 15 depicts?
- 16 A. Yes, sir. When you look at the
- photograph, you look at the siding and then you
- 18 look at where the ground touches the foundation,
- it looks like it's a proper concrete foundation
- 20 wall. However, this structure -- apparently they
- 21 poured the concrete walls too short, so, in order
- 22 to substitute, they just slapped a piece of
- 23 plywood up against the building and put a skim
- coating of concrete over it to make it look like a
- 25 regular concrete wall.

1 MR. FLANAGAN: Can	T have	Exhibit

- 2 NCI-302, please?
- 3 (Exhibit NCI-302 is marked for
- 4 identification.)
- 5 THE WITNESS: Naturally, this
- 6 photograph is of a deck. There is approximately
- 7 400 plus of these decks spread out through Allaire
- 8 Country Club Estates. Take a closer look at the
- 9 deck, the deck supports are undersize. The
- 10 blueprints require three upper supports. There is
- only two there, and, quite frankly, these decks
- weren't properly secured with bolts, creating a
- 13 safety hazard.
- 14 BY MR. FLANAGAN:
- 15 Q. Were any Notice of Violations ever
- 16 issued?
- 17 A. Yes, sir. Notices of Violations in
- 18 regards to that deck was issued in November of
- 19 2003, many years after Certificate of Occupancies
- 20 were issued.
- Q. Did you personally go out to the
- 22 site to confirm this information?
- 23 A. Yes, sir, I did.
- Q. Did you discover any problems --
- 25 construction problems with regard to the roofs?

1	A. Yes, sir. Firewalls do not extend
2	to the other side of the roof deck. The space
3	could allow for fire to spread from one unit to
4	another unit. And there was no firewall
5	insulation. A number of the roofs did not contain
6	tarpaper, and this created a number of leaks
7	throughout the development.
8	Q. Again, were any violations issued
9	with respect to the firewalls?
10	A. Yes, sir. Notice of Violations were
11	only issued by the construction department during
12	October of 2002, several years after the
13	Certificate of Occupancies were issued.
14	Q. Were there any problems with the
15	trusses?
16	A. Yes, sir. The builder was hired to
17	come in and was hired by the homeowners
18	association to conduct the repairs. He indicated
19	that he was able to put his forearm in between the
20	plywood and the roof rafters, and they weren't
21	properly constructed.
2.2	O What can you attribute these

A. There was apparent lack of

supervision and the utilization of unskilled

23

24

25

problems to?

- 1 workers.
- Q. Were there any problems with the
- 3 project manager on that development?
- 4 A. Yes, sir, there was a number of
- 5 problems. First of all, he removed a number of
- 6 materials from the construction site. The project
- 7 manager took shortcuts to move the construction
- 8 forward rapidly in order to save money. An
- 9 undocumented alien hired to work at that
- 10 construction site did the illegal hook-ups of the
- 11 downspouts. This individual stated that he was
- 12 directed to connect these downspouts by then
- 13 project manager Eli Kornberg.
- 14 Q. Were there any deviations from the
- 15 blueprints submitted to the township for approval?
- 16 A. Yes, sir. There were deviations
- 17 from the original blueprints that were not noticed
- by the responsible inspecting engineer. As an
- 19 example, blueprints on file did not provide for
- 20 basement entrances. However, basement entrances
- 21 were put in, which is another glaring example of
- 22 what I emphasized regarding the construction of
- the decks.
- Q. Was this information made known to
- 25 the local construction officials?

100, 211. 0012014001011 01110141	1	A.	Yes,	sir.	Construction	official
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- 2 Gregory Kirk was notified.
- 3 Q. Were these developments inspected by
- 4 the township building inspectors?
- 5 A. Yes, sir, they were. Certificate of
- 6 Occupancies were issued for all of the units in
- 7 Wall Township, 460. The building subcode
- 8 officials apparently never noticed the blatant
- 9 changes from the blueprints, such as the sliding
- doors in the basements, construction of the wooden
- 11 decks and the grading.
- 12 Q. Were there any Notices of Violations
- 13 issued?
- 14 A. Yes, sir, but after the fact. Once
- a private engineering firm came in, they brought
- 16 the construction of the firewalls to the attention
- of the township. A Notice of Violation and Order
- 18 to Terminate was issued by Mr. Ran -- was issued
- 19 to Mr. Ran Korolik on October 8th, 2002.
- 20 Additionally, a Notice of Unsafe
- 21 Structure and Notice of Imminent Hazard was issued
- 22 by the township on February 27, 2003 regarding the
- railings of the wooden decks.
- Q. Now, turning to the Martin Road
- 25 Estates, who was responsible for constructing

1	these	devel	opments?

- 2 A. Martin Road Developers, Victor
- 3 Homes.
- 4 Q. Is there a relationship to Allaire?
- 5 A. Yes, sir. It's the same developer,
- 6 but obvious different names.
- 7 Q. What does Martin Road Estates
- 8 consist of?
- 9 A. Martin Road Estates consists of 27
- 10 upscale single-family homes. Construction began
- sometime around the latter part of 1999 and ended
- 12 2002.
- Q. Who oversaw the construction at
- 14 Martin Road Estates?
- 15 A. Eli Kornberg initially oversaw the
- 16 construction of approximately four homes before he
- 17 left the company. Then Mr. Ran Korolik took over
- 18 and assumed the responsibility of completing that
- 19 particular development and overseeing the
- 20 construction.
- Q. What types of problems did you
- 22 have -- did they have at the Martin Road Estates?
- 23 A. There were serious drainage problems
- 24 throughout the development. Basements were
- 25 constantly flooding due to water infiltration from

- 1 underneath the basement floors. Service water
- 2 also backed up to the homes because of inadequate
- 3 exterior draining and draining systems, and
- 4 downspouts went directly into the ground, causing
- 5 water to back up, such as were at Allaire Country
- 6 Club Estates.
- 7 Q. Could you tell us what caused some
- 8 of the problems in the basement flooding?
- 9 A. Yes, sir. A number of the houses,
- 10 the basements were dug too deep into the ground,
- 11 causing water infiltration.
- 12 Q. Were there deviations from the
- 13 blueprints?
- 14 A. Yes, sir, there definitely was.
- Uneven and poorly constructed basement floors
- 16 caused excessive cracking. There were deviations
- 17 from the submitted blueprints. In one case, a
- 18 main house, a huge house, was constructed too high
- and the adjoining garage was constructed too low,
- 20 causing a drainage problem situation.
- 21 O. Did a homeowner discover buried
- 22 construction waste on their property?
- 23 A. Yes, sir. A homeowner discovered a
- 24 huge amount of solid waste buried on her
- 25 particular property. Found buried were chunks of

- 1 concrete, cement, tiles, electrical switches,
- 2 Belgian blocks, tree stumps, wood and et cetera.
- 3 Q. Did the buried construction waste
- 4 cause any problems in the development?
- 5 A. Yes, sir. Just on that homeowner's
- 6 property alone there was approximately nine
- 7 sinkholes as deep as 15 feet, and the homeowner
- 8 indicated that one of her vehicles sunk in one of
- 9 these sinkholes and had to be towed out by a cable
- 10 hookup and the car literally had to be dragged out
- of the hole.
- 12 Q. Was the builder ever charged for
- this burial of construction waste?
- 14 A. Yes, sir. The Department of
- 15 Environmental Protection was notified, along with
- Monmouth County Department of Health. They
- 17 conducted an investigation. They charged and
- 18 fined the builder for violation of the solid waste
- 19 statutes. He subsequently paid a fine of \$3,000
- and was ordered to clean up the site.
- Q. How did those problems found in
- 22 Martin Road Estates occur?
- 23 A. Again, improper supervision by the
- 24 company and its project manager, poor workmanship
- 25 by the selected subcontractors, and the

- 1 utilization of unskilled labor force.
- Q. What caused the elevation problems
- 3 that you discovered?
- 4 A. According to the interviews
- 5 conducted regarding homeowners, the elevation
- 6 problems were caused by the improper removal of
- 7 the soil. A huge amount of soil was taken out of
- 8 that particular development. The removed soil
- 9 decreased the reported elevation of the plans and
- 10 resulted in the basements being dug too deep.
- 11 Q. Were these homes inspected by the
- township building inspectors?
- 13 A. Yes, sir. All of these homes
- 14 received Certificate of Occupancies. Later,
- homeowners, as they were there for a year or two,
- started to experience problems and code violations
- were subsequently discovered several years after
- 18 the COs had been issued.
- 19 One incident, there was an obvious
- 20 deviation from the blueprint which involved the
- 21 foundation and support system. It was only cited
- 22 by the code official after the homeowner had moved
- in and hired a private firm to come in and do an
- 24 inspection. The code official at that time
- 25 brought it to the attention of the builder and

- 1 advised the builder to make the corrections.
- 2 Q. But this occurred several years
- 3 after the CO was already issued?
- 4 A. Yes, sir. From what I recall, the
- 5 CO was issued December of 1999 and the -- Mr.
- 6 Korolik was notified April 22nd, 2002.
- 7 Q. Was the Department of Community
- 8 Affairs ever advised of the problems with these
- 9 developments?
- 10 A. From what I have learned, speaking
- 11 to different individuals, I was told that the New
- 12 Jersey Department of Community Affairs, Office of
- 13 Regulatory Affairs was not notified regarding the
- 14 problems at Allaire Country Club Estates.
- 15 Q. How about in relation to the Martin
- 16 Road Estates?
- 17 A. In regard to Martin Road Estates,
- the homeowner had advised me that he had called
- 19 DCA regarding his primary problem. However,
- 20 nobody appeared at his house.
- 21 In speaking to someone at DCA,
- Office of Regulatory Affairs, they indicated they
- 23 had no complaints on file regarding either
- development.
- 25 Q. Were there any attempts to remediate

- 1 at either of these developments?
- 2 A. Yes, sir. Victor At Allaire
- 3 repaired firewalls and some of the drainage
- 4 problems, and I have heard he refused to even
- 5 approach the illegal hookups at the downspouts to
- 6 the drainage system, indicating that they were in
- 7 no way involved in those hookups.
- Q. Did the homeowners, themselves, or
- 9 the association have to make repairs to the
- 10 properties?
- 11 A. Yes, sir. They hired a private
- 12 contractor to come in to make repairs. There were
- such repairs made regarding deteriorating lolly
- 14 columns, which created a safety hazard.
- 15 Staircases, handicap ramps, decks, et cetera.
- Q. And that was at the Allaire Country
- 17 Club Estates, is that correct?
- 18 A. Yes, sir.
- 19 Q. How about in relation to the Martin
- 20 Road Estates?
- 21 A. In talking to some of the
- 22 homeowners, they had to put up front their own
- 23 money to conduct repairs. One homeowner who had a
- 24 huge house constructed there spent approximately
- 25 \$250,000 in making repairs. Another homeowner, it

- 1 cost him over \$10,000.
- Q. Was there any litigation filed by
- 3 the homeowners in relation to these two
- 4 developments?
- 5 A. Yes, sir. Allaire Country Club
- 6 Estates was in litigation for a number of years,
- 7 and I believe they just finally came to a
- 8 settlement about two months ago. As for Martin
- 9 Road Estates, I'm aware of three individual
- 10 homeowners that are still in litigation against
- 11 the developer.
- MR. FLANAGAN: Thank you. I have no
- 13 further questions.
- 14 COMMISSIONER MARINIELLO: Agent
- 15 Kuyl, some of the problems that were noted at this
- location, it seems to me, directly hit in areas
- 17 that the state does not license. You mentioned
- 18 problems with roofing. Does the state have any
- 19 licensing for a roofing contractor?
- 20 MR. KUYL: From what I understand,
- 21 the only licensed people are plumbers and
- 22 electricians. However, there is no license
- 23 procedures for masons, roofers, framers, et
- 24 cetera.
- 25 COMMISSIONER MARINIELLO: And many

1	of the problems you just testified about deal
2	specifically with the masonry work, the trusses,
3	the framing. Those are the very areas that we
4	don't license in and they tie very important
5	pieces of the home together, with essentially no
6	license or certification that we know of.
7	MR. KUYL: No license at all, sir.
8	COMMISSIONER MARINIELLO: Now, I'm
9	not an inspector, but it seems to me that, if you
10	have a basement entrance to a home, and it's not
11	in the plans, that would be somewhat obvious.
12	Would you agree?
13	MR. KUYL: Yes, sir, definitely.
14	COMMISSIONER MARINIELLO: And, if
15	you have a deck, and the deck calls for three
16	three bracings on it or three stanchions, I
17	guess I don't know what we refer to them and
18	it only has two, that would be a pretty obvious
19	thing to notice, as well.
20	MR. KUYL: Definitely, sir.
21	COMMISSIONER MARINIELLO: Have you
22	been given any reasoning why these items were
23	missed by inspectors?
24	MR. KUYL: They obviously missed

25 them during their final inspection and initial

- 2 COMMISSIONER MARINIELLO: I know
- 3 that Commissioner Edwards is going to ask you
- 4 about this, so let me jump in front for one second
- on the issue of Wall Township. These are common
- 6 problems, we've seen this before in Wall Township
- on other projects we've investigated, haven't we?
- 8 MR. KUYL: Yes, sir, it's a common
- 9 theme.
- 10 COMMISSIONER MARINIELLO: Similar
- 11 problems?
- MR. KUYL: Yes, sir.
- 13 COMMISSIONER MARINIELLO: The
- 14 Notices of Violation, were those issued before or
- 15 after we began our investigation?
- MR. KUYL: Several years after the
- 17 Certificate of Occupancies were issued.
- 18 COMMISSIONER MARINIELLO: Do you
- 19 know if they've been remediated? I noticed you
- 20 mentioned some of the ones regarding the firewalls
- 21 were by Victor, but have any of the others?
- 22 MR. KUYL: There is still a lot of
- 23 work that has to be done at Allaire Country Club
- 24 Estates.
- 25 COMMISSIONER MARINIELLO: I have

ther.

- 2 COMMISSIONER EDWARDS: Could you
- 3 expand on the answer you just gave the
- 4 Commissioner on the history of Wall Township?
- 5 There was another major development that I recall
- 6 us reviewing at a prior public hearing.
- 7 Was that Four Seasons at Wall? Do I
- 8 have that right?
- 9 MR. KUYL: Yes, sir. It was Four
- 10 Seasons at Wall.
- 11 COMMISSIONER EDWARDS: How large was
- this development, Four Seasons at Wall? That was
- a Hovnanian development, am I correct?
- MR. KUYL: Yes, sir.
- 15 COMMISSIONER EDWARDS: Do you
- 16 recall -- I know this is kind of off the cuff, but
- that was a very large development, also, wasn't
- 18 it?
- MR. KUYL: It was a huge
- development.
- 21 COMMISSIONER EDWARDS: I'm getting
- 22 the idea that Wall Township is the poster child
- for bad new-home construction and bad inspection.
- 24 Would that be an inaccurate statement?
- MR. KUYL: Definitely not an

1	inaccurate statement.
2	COMMISSIONER EDWARDS: How many
3	units was the was the Allaire complex?
4	MR. KUYL: Approximately 460 units.
5	COMMISSIONER EDWARDS: And the
6	second, Martin, was 27
7	MR. KUYL: 27 upscale houses, large
8	houses.
9	COMMISSIONER EDWARDS: Plus the Four
10	Seasons Hovnanian development at Wall, also?
11	MR. KUYL: There is quite a few
12	houses there. I don't recall the exact amount.
13	COMMISSIONER EDWARDS: I think it
14	was 400 it was in the 400 range. That puts us
15	somewhere near a thousand, or a third of the
16	actual complaints that we have already state-wide
17	is what came out of this this investigation and
18	that means that Wall Township and it's code
19	officials don't seem and its construction
20	program don't seem to be meeting minimum muster.
21	Thank you very much.
22	MR. KUYL: Thank you, sir.
23	COMMISSIONER EDWARDS: I want to be

COMMISSIONER FLICKER: I just wanted

sure we get that covered.

25

1	to ask, following up on that question, was the
2	code official the same who was responsible for
3	issuing the COs as the one who later issued the
4	violations?
5	MR. KUYL: Yes, sir, in all three
6	developments we discussed.
7	COMMISSIONER FLICKER: And can you
8	explain to us and to the audience what happened
9	that resulted in the code official issuing the
10	violations? What events transpired that, all of a
11	sudden, made these buildings in violation, when he
12	originally signed the COs years earlier?
13	MR. KUYL: Well, as a result of the
14	homeowners moving in, they came across problems,
15	they hired certain engineers to come in to inspect
16	their houses, and they discovered these code
17	violations.
18	COMMISSIONER FLICKER: So it was the
19	homeowners who had to hire their own engineers and
20	the engineers brought these violations to the
21	attention of the code official?
22	MR. KUYL: Yes, ma'am.
23	COMMISSIONER FLICKER: And was I
24	did I hear you say that the homeowners, by and

large, had to finance their own repairs?

25

1	MR. KUYL: Definitely.
2	COMMISSIONER FLICKER: Do you know
3	if the State Department of Community Affairs was
4	involved in any of these with any of these
5	projects?
6	MR. KUYL: From what I understand,
7	definitely not.
8	COMMISSIONER FLICKER: I'm sorry?
9	MR. KUYL: To the best of my
10	recollection, definitely not.
11	COMMISSIONER FLICKER: They weren't
12	called in, they weren't asked to oversee anything,
13	they were not notified of the problems?
14	MR. KUYL: A homeowner in Martin
15	Road Estates had contacted the New Jersey
16	Department of Community Affairs, Office of
17	Regulatory Affairs, complaining about the
18	situation at his house. Nobody at all responded
19	to his house to conduct an inspection or whatever.
20	COMMISSIONER FLICKER: Are you aware
21	of so you were not aware of any action taken by
22	DCA regarding these myriad of complaints?
23	MR. KUYL: Not aware at all.
24	COMMISSIONER FLICKER: Thank you. I
25	have no further questions.

1	COMMISSIONER SCHILLER: I believe,
2	special agent, that you had said that DCA said
3	they had no notice of these, even though the
4	homeowner has insisted that he did notify them?
5	MR. KUYL: They indicated to me that
6	there was no complaints in file regarding those
7	two developments.
8	MS. GAAL: Mr. Chair, let me just
9	clarify for the record. We have very recently
10	received copies of two complaints from a homeowner
11	and DCA just provided them within the last few
12	days.
13	I don't know if you were aware of
14	that.
15	MR. KUYL: I wasn't aware of that.
16	COMMISSIONER SCHILLER: These were
17	the ones that DCA said they didn't have in
18	beginning?
19	MS. GAAL: That's correct.
20	COMMISSIONER SCHILLER: And does
21	Victor still do business in the State of New
22	Jersey?
23	MR. KUYL: Victor Seven,
24	Incorporated, I believe, is still in business.
25	COMMISSIONER SCHILLER: And are the

1 same people running that corporation today as

- 2 caused these problems?
- 3 THE WITNESS: Mr. Ran Korolik is the
- 4 vice-president of that company.
- 5 COMMISSIONER SCHILLER: Thank you
- 6 very much.
- 7 MS. GAAL: I'm going to pose two
- 8 additional questions to Special Agent Kuyl.
- 9 BY MS. GAAL:
- 10 Q. Number one, just so we are clear,
- 11 the code official doesn't do the inspections,
- typically, does he?
- 13 A. The building inspector comes in and
- 14 does them.
- 15 Q. He does?
- 16 A. Yes.
- 17 Q. So, the individual who signs the CO
- is not necessarily the one who did the underlying
- 19 inspection?
- 20 A. It's the construction official that
- 21 signs off on the CO.
- Q. Okay. And one last question.
- 23 Concerning one of the violations, at
- least, did the DKM decision have an impact on the
- 25 fact that it wasn't pursued?

	A. 165, SII. Illac was one issue willon
2	the builder focused in on and indicated that he
3	doesn't have to do anything.
4	Q. And after DKM they didn't pursue it?
5	A. Definitely.
6	MS. GAAL: Okay. That's all I have.
7	MR. SCHILLER: Just one follow-up
8	question to that. On the CO, though, the subcode
9	official is supposed to sign before the
10	construction official signs that CO, correct?
11	MR. KUYL: He does the final
12	inspections and then the construction official
13	reviews the forms and then signs off, initials the
14	Certificate of Occupancy.
15	COMMISSIONER SCHILLER: So the
16	subcode official, I in addition to the fire
17	inspector, would have signed off on these
18	buildings that didn't have the necessary
19	firewalls
20	MR. KUYL: Yes, sir.
21	COMMISSIONER SCHILLER: prior to
22	his issuing the CO?
23	MR. KUYL: Yes, sir.
24	COMMISSIONER SCHILLER: Thank you.
25	

1	MS.	GAAL:	The	next	witness	is	Eli

- 2 Kornberg.
- I'm going to ask you to remain
- 4 standing for a moment and ask the reporter -- Mr.
- 5 Kornberg will be testifying with the assistance of
- 6 an interpreter, so I'm going to ask the reporter
- 7 to place them both under oath.
- 8 INTERPRETER, Dr. Ray Y. Katz, Para
- 9 Plus Translations, Inc., sworn.
- 10 ELI KORNBERG, after having been
- 11 first duly sworn, was examined and testified as
- 12 follows:
- MS. GAAL: You may be seated.
- I'm going to, through the
- interpreter, advise you that the microphone must
- be on, which means a red light, for us to hear
- 17 you. You may be seated.
- 18 First of all, counsel, would you
- 19 enter your appearance, please.
- 20 MR. SILVI: Thank you, ma'am. Good
- 21 morning, ladies and gentlemen. Attorney Silvio
- 22 Silvi, of the law firm Silvi & Fedele, on behalf
- of Mr. Kornberg. Thank you.
- MS. GAAL: I want to extend our
- 25 appreciation for your coming in on behalf of your

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1 partner. We appreciate it.
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- 2 MR. SILVI: Thank you.
- 3 MS. GAAL: Thank you.
- 4 (The following takes place through
- 5 the interpreter.)
- 6 I'm going to give you questions and
- 7 I'd like you to interpret to the witness.
- 8 EXAMINATION
- 9 BY MS. GAAL:
- 10 Q. Would you state your name, please.
- 11 A. Eli Kornberg.
- 12 Q. Are you currently self-employed in
- the construction business?
- 14 A. Yes.
- Q. Are you familiar with the
- development known as Allaire Country Club Estates?
- 17 A. I have left the company six and a
- 18 half years ago. Yes, six and a half years ago I
- 19 did work there.
- Q. It's very hard to hear you.
- 21 COMMISSIONER SCHILLER: Excuse me,
- 22 could you pull the microphone closer to you, and
- 23 also for Mr. Kornberg, and also make sure that his
- 24 mic is on so we can pick up his -- even though
- 25 he's being translated.

THE INTERPRETER:	His	mic	is	not	on.
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- 2 COMMISSIONER SCHILLER: It's not on?
- 3 THE INTERPRETER: There is no red
- 4 light.
- 5 Yes, okay.
- 6 MS. GAAL: So the question was, are
- 7 you currently employed -- or self-employed in the
- 8 construction business?
- 9 THE INTERPRETER: The answer was
- 10 yes.
- 11 BY MS. GAAL:
- 12 Q. What is the name of your company?
- 13 A. This is Jenny Center, LLC. That's
- the name of the company. E & M Building and
- Renovation Company, LLC, Jenny Center, LLC.
- MS. GAAL: You are reading from a
- 17 card.
- THE INTERPRETER: Yes, I am, that
- 19 Mr. Kornberg just gave me.
- 20 BY MS. GAAL:
- Q. Are you familiar with a development
- 22 known as Allaire Country Club Estates?
- 23 A. Until about six and a half years
- ago, yes.
- 25 Q. And did you have a direct role in

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1 the construction or the oversight of the
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- 2 construction there?
- A. I will not answer.
- 4 MS. GAAL: Maybe counsel -- could we
- 5 have -- you are refusing to answer, is that it?
- 6 THE WITNESS: I refuse to answer
- 7 this question.
- 8 MS. GAAL: I think I know where you
- 9 are going, but I'm wondering if we can have some
- 10 representation as to the basis for the refusal.
- 11 It's my understanding it's constitutional.
- We'll accept a representation from
- 13 counsel, if he wishes to make it.
- 14 MR. SILVI: Thank you. Mr. Kornberg
- would like to plead his constitutional right
- 16 against self-incrimination.
- MS. GAAL: So, he's declining to
- answer based on his constitutional rights?
- MR. SILVI: Yes, Fifth Amendment.
- 20 BY MS. GAAL:
- Q. We've spoken to many people with
- 22 direct involvement in this development and we have
- visited the development ourselves. There are
- obvious code violations and workmanship issues, as
- outlined by Special Agent Kuyl today in his

1	testimony
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- 2 How did this occur?
- 3 A. I refuse to answer.
- 4 MS. GAAL: Okay.
- If his answer is the same, we will
- 6 accept the response "Same answer" in the future.
- 7 COMMISSIONER SCHILLER: Would
- 8 counsel please put on the record, though, just so
- 9 we are clear that, when he says he refuses to
- 10 answer, that he's refusing to answer, I believe,
- on the ground that it violates the Fifth
- 12 Amendment.
- MR. SILVI: That's correct, sir.
- 14 COMMISSIONER SCHILLER: Is that
- 15 correct?
- MR. SILVI: That's correct.
- 17 BY MS. GAAL:
- 18 Q. Was it your responsibility to direct
- 19 the subcontractors working on that job?
- 20 A. Same answer.
- Q. Did you direct the subs to do work
- that violated or deviated from the plans?
- 23 A. I refuse.
- 24 COMMISSIONER SCHILLER: Excuse me,
- sir. Would you please put the microphone on

4	
L	again.

- THE WITNESS: I refuse.
- 3 BY MS. GAAL:
- 4 Q. Same answer?
- 5 A. Same answer, ma'am.
- 6 Q. Were the decks on the homes built in
- 7 violation of the approved plans?
- 8 A. I refuse.
- 9 Q. Did you substitute lesser strength
- 10 concrete than what was called for in the plans?
- 11 A. This, too, I refuse to answer.
- 12 Q. Did you or your subcontractors
- 13 utilize undocumented workers on the site?
- 14 A. I refuse.
- 15 Q. Did you direct the illegal hook-up
- of the downspouts at that site?
- 17 A. I refuse to answer it.
- 18 Q. The Commission received testimony
- 19 that you took materials from the site to use in
- the construction of your personal home.
- 21 Is that correct?
- 22 A. I refuse.
- Q. Mr. Kornberg, if I continue to ask
- 24 questions along this line, will your answer be the
- 25 same?

1	A. The same.
2	MS. GAAL: That's all I'm going to
3	ask today.
4	COMMISSIONER SCHILLER: I would just
5	like to propose, again, the questions that you
6	have refused to answer these questions on the
7	basis that it would violate your Fifth Amendment
8	constitutional rights, is that correct?
9	MR. SILVI: That's correct, sir.
10	Mr. Kornberg is asserting his constitutional
11	privilege to testify in accordance with his Fifth
12	Amendment right.
13	COMMISSIONER SCHILLER: Thank you.
14	We'll take a five-minute break.
15	(Recess called at 11:38 a.m.)
16	
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1	(Resumed at 11:52 a.m.)
2	COMMISSIONER SCHILLER: Ladies and
3	gentlemen, please take your seats.
4	Counsel, please call the next
5	witness.
6	MS. GAAL: Thank you.
7	Ran Korolik.
8	Sir, would you please stand and be
9	sworn by the reporter.
10	RAN KOROLIK, after having been first
11	duly sworn, was examined and testified as follows:
12	MS. GAAL: Thank you. You may be
13	seated.
14	Counsel, would you enter your
15	appearance, please.
16	MR. CAGEN: Good afternoon. My name
17	is Chad Cagen, I'm an attorney with Sonnenblick
18	Parker & Selvers in Freehold, representing the
19	witness, Ran Korolik.
20	MS. GAAL: I'm going to ask you if
21	you wouldn't mind hitting the red light. It's
22	impossible to hear. I'm going to ask everybody to
23	please try to do that.
24	MR. CAGEN: Good morning, my name is
25	Chad Cagen, I'm an attorney with Sonnenblick

1 Parker & Selvers in Freehold, New Jersey,

- 2 representing the witness, Ran Korolik.
- 3 MS. GAAL: Thank you.
- 4 EXAMINATION
- 5 BY MS. GAAL:
- 6 Q. Sir, may we have your name, please,
- 7 for the record.
- 8 A. Ran Korolik.
- 9 Q. And by whom are you employed?
- 10 A. Victor Seven, Inc.
- 11 Q. And what is your position there?
- 12 A. Vice-president.
- Q. When did you become vice-president
- of Victor Seven?
- 15 A. In the course of 2000, I think.
- 16 Q. How long have you worked for Victor
- 17 Seven or any of the Victor companies?
- 18 A. Since '96.
- 19 Q. 1996?
- 20 A. Correct.
- 21 Q. And, when you joined the company,
- 22 what was your background?
- 23 A. Accounting and finance.
- Q. Accounting and finance?
- 25 Did you have any background in -- or

- 2 A. No.
- 3 Q. Do you have any as of today?
- 4 A. Just experience working in the
- 5 field.
- 6 Q. Watching?
- 7 A. Watching what's going on in the
- 8 field.
- 9 Q. Okay, in the field.
- 10 Now, Victor Seven, what type of
- 11 business are they in?
- 12 A. Construction of commercial property.
- 13 Q. In the past did the company
- 14 construct residential homes in New Jersey?
- 15 A. Yes.
- Q. And approximately what period of
- time did they do homes?
- 18 A. Prior to 2000.
- 19 O. Prior to 2000.
- 20 What's your educational background?
- 21 A. College degree from NYU.
- Q. And in what subject?
- A. Bachelor's of science in accounting.
- Q. Okay, thank you.
- Now, were you employed by Victor at

ı Allalie:		Allaire?
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- 2 A. Yes, I was.
- 3 Q. And was that another company that
- 4 was part of the group of companies owned by
- 5 Victor?
- 6 A. Correct.
- 7 Q. And how are these different
- 8 companies related?
- 9 A. They are all subsidiaries of VRE,
- 10 Victor Real Estate.
- 11 Q. VRE, Victor Real Estate.
- 12 And who owns or who owned Victor at
- 13 Allaire?
- 14 A. At the beginning it was Victor
- Building and Construction and then the shares were
- transferred to Victor Real Estate, VRE.
- Q. And who owns VRE?
- 18 A. Schuster and his wife.
- 19 Q. Is that Mosche Schuster?
- 20 A. Yes.
- Q. And is he an Israeli citizen?
- 22 A. Yes.
- Q. Does he live or reside in Israel?
- 24 A. Yes.
- 25 Q. Does he also own Victor Seven?

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- Q. Through VRE, okay.
- When a new development was being
- 4 built or when a new entity was being built, is it
- 5 common or was it common to form a new corporate
- 6 entity or a new type of legal entity?
- 7 A. Not always.
- 8 Q. In some instances?
- 9 A. In some instances, yes.
- 10 Q. Okay.
- 11 And is there a reason why they did
- 12 that, do you know?
- 13 A. You know, with us it's just a matter
- of what type of business it is. If it's -- Victor
- 15 Seven and Victor at Allaire were initially formed
- when we purchased property from the RTC. Victor
- 17 Seven purchased Pool Seven, so it was Victor
- 18 Seven. Victor at Allaire purchased Allaire
- 19 Country Club Estates, it was named Victor at
- 20 Allaire.
- Q. Were those LLCs, do you know?
- 22 A. They are corporations.
- Q. Do they stay in existence for any
- 24 period of time?
- 25 A. Yes, they are still in existence.

1 0.	They	are	still	in	existence?
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- 2 A. Yes.
- 3 Q. I'd like to talk to you first about
- 4 Allaire Country Club Estates, and I gather you are
- 5 familiar with that development?
- 6 A. Yes.
- 7 Q. I think you mentioned that Victor or
- 8 VRE purchased that development from the
- 9 Residential Trust Corporation?
- 10 A. Resolution Trust Corporation.
- 11 Q. Resolution.
- 12 And how much construction had taken
- place when you purchased it?
- 14 A. Well, about a fourth of the
- development was constructed, in unit terms.
- Q. And what was your position with the
- 17 company at that time?
- A. Controller.
- 19 Q. Were you essentially handling the
- 20 financial aspects of the business?
- 21 A. Yes.
- Q. And am I right that you were not out
- in the field overseeing the construction?
- A. I wasn't overseeing the
- 25 construction. I was just overseeing -- making

- 1 sure the construction happened, so, if I got an
- 2 invoice for a hundred thousand dollars from a
- 3 framer, I made sure that that framer did that job
- 4 on that particular building.
- 5 Q. I'm sorry, I didn't catch the end of
- 6 that last sentence. If you got a --
- 7 A. If I got an invoice for a hundred
- 8 thousand dollars from a framer, every once in a
- 9 while I would just go out and make sure that that
- 10 building existed.
- 11 Q. At the time that that construction
- 12 was going on, and I'm talking about the time
- period before the COs were issued, who would have
- 14 been the person or persons that handled the
- 15 construction there?
- 16 A. Eli Kornberg was the project
- 17 manager. Underneath him there were several
- 18 supers.
- 19 Q. So, Eli Kornberg was the project
- 20 manager and there were several supers under him?
- 21 A. Yes.
- Q. Did you hire him?
- 23 A. No.
- Q. Who did, do you know?
- 25 A. Schuster.

Q.	How	often	was	Mr.	Schuster	at	the
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- 2 site, if at all? Was he at the site much?
- 3 A. He would come to the office every
- 4 month or so.
- 5 Q. Does he have a background in
- 6 construction?
- 7 A. Yes.
- 8 Q. And was he involved in construction
- 9 in this country personally, directly?
- 10 A. Indirectly.
- 11 Q. How indirectly?
- 12 A. You know, he would go -- he wouldn't
- go in the field and check what things were being
- done. That's what he hired Mr. Kornberg for.
- Q. Do you know how long Mr. Schuster
- has been in the construction business in this
- 17 country?
- 18 A. Ten years.
- 19 Q. Did he ever live here?
- 20 A. When he comes -- you know, he comes
- 21 pretty often.
- Q. Was he at one time in business with
- his brother?
- 24 A. Yes.
- 25 Q. And did his brother do a lot of work

L	here?

- 2 A. His brother did some of the work.
- 3 Q. To whom did Mr. Kornberg report on a
- 4 daily basis? Did he have anyone that he reported
- 5 to on a daily basis?
- 6 A. To Schuster, but it wasn't on a
- 7 daily basis. Maybe weekly.
- Q. And how would he do that? By
- 9 telephone?
- 10 A. By telephone, faxes.
- 11 Q. During the construction -- now I'm
- 12 talking about before the COs were issued -- were
- there any significant problems that came to your
- 14 attention with respect to that construction?
- 15 A. No.
- Q. After the COs were issued and people
- were moving in, did some problems come to your
- 18 attention?
- 19 A. Yes.
- 20 Q. Now, when they came to your
- 21 attention, were you still the controller or --
- 22 A. At the beginning I was still the
- 23 controller, and then later on -- the beginning I
- 24 was still the controller, so it would come through
- 25 the office. You know, we had a small office, I

- 1 would hear what's going on. But later on the
- 2 matters were addressed to me, after Eli was no
- 3 longer in our company.
- 4 Q. So, Eli Kornberg was no longer with
- 5 the company?
- 6 A. Starting January of '99.
- 7 Q. And you took over -- you became a
- 8 vice-president in about 2000 or --
- 9 A. Probably some time after he left.
- 10 Q. Do you know -- do you have any
- 11 knowledge as to why he left the company?
- 12 A. He and Schuster didn't see, you
- 13 know, eye to eye.
- Q. Was he let go by Mr. Schuster?
- 15 A. I don't know the exact details.
- 16 Q. He didn't leave under his own choice
- 17 or -- is that --
- 18 A. I don't know that.
- 19 Q. Now, you heard testimony this
- 20 morning -- I believe you were here -- and saw some
- 21 photographs concerning some deficiencies related
- 22 to that development.
- When did you became aware of any of
- those problems?
- 25 A. Probably the later part of '99 and

1 2000, when the association filed their laws

- 2 Q. Late '99 and early 2000?
- A. Correct.
- 4 Q. There was a lawsuit filed?
- 5 A. January 15th, 2000.
- 6 Q. A lawsuit filed by the homeowners
- 7 association?
- 8 A. Correct.
- 9 Q. Was that when you first found out
- 10 about the problems?
- 11 A. I -- after Eli left in '99, and the
- township became aware that I took his place, of
- sorts, they would send me the punch lists for the
- 14 bonding -- for all bonded items, so I was aware
- that all our obligations were not fulfilled
- 16 through those letters.
- 17 Q. When you testified before the
- 18 Commission in private session, you indicated that
- 19 you thought that the storm drains had been hooked
- 20 up by the homeowners. We've spoken to individuals
- 21 who admitted under oath to tying in -- to tying
- the downspouts and the storm water into the
- drainage system at the direction of Mr. Kornberg.
- 24 Does that surprise you?
- 25 A. I'm familiar with that testimony. I

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1 understand that he was directed to connect one.
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- 2 In my prior testimony I said that I didn't know
- 3 who connected them, you know. I said it might as
- 4 well be a homeowner, because it wasn't a
- 5 widespread situation up there at Allaire Country
- 6 Club Estates.
- 7 Q. Okay.
- A. I can't tell you if I'm surprised or
- 9 not.
- 10 Q. Do you have any knowledge of Mr.
- 11 Kornberg changing the drainage configuration from
- what it was on the approved plans?
- 13 A. No.
- 14 Q. Okay.
- 15 Are you aware or were you aware that
- there were deviations from the approved plans?
- 17 A. I'm aware today there were
- deviations from the approved plans.
- 19 Q. When did you first become aware of
- 20 that?
- 21 A. When the association filed the
- lawsuit, and later on through discovery they were
- 23 making allegations to that effect.
- 24 Q. Okay.
- 25 A. I have not personally reviewed plan

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versus what's on the field to see if they are
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- 2 correct currently. You know, we settled the case,
- 3 so....
- 4 Q. I understand.
- 5 Can you tell us your opinion of how
- 6 those deviations occurred? Do you know how it
- 7 happened?
- 8 A. No.
- 9 Q. Have you looked into it at all or
- 10 has anyone given you any insight or information as
- 11 to how those things occurred?
- 12 A. You know, I'm familiar with one
- instance in Martin Road where there are
- 14 allegations that the -- the plans that were
- submitted did not conform to the house. I can
- only think of one house that this thing came up.
- 17 A letter from the township to me indicated of that
- 18 situation.
- 19 I recall going with the homeowner to
- 20 the architect who designed the house and making
- 21 those changes at the direction of the homeowner
- 22 prior to starting construction. To my knowledge,
- 23 we have filed those changed plans with the
- township.
- 25 O. Well, if -- I was really referring

- 1 to the Allaire Country Club Estates, the issues
- 2 such as the supporting beams for the decks and the
- 3 windows and basement doors.
- 4 Do you know anything about how those
- 5 changes occurred?
- 6 A. I'm not aware of that, no.
- 7 Q. Do you know anything about problems
- 8 in some of the models or some of the homes related
- 9 to the roofing material on either side of the
- 10 firewalls?
- 11 A. You mean the sheathing?
- 12 Q. Yes.
- 13 A. Yes.
- 14 Q. Do you know how that occurred?
- 15 A. It was explained to me how it
- occurred, and still today what I understand is
- 17 that the only violation on that is the water
- 18 coming into those houses and, therefore, it had to
- 19 be corrected.
- I understand it's the methods of
- 21 sheathing that was used were inappropriate. No
- one ever -- you know, from expert that we
- 23 talked -- said that there is a particular method
- of sheathing that has to be used. Otherwise it's
- 25 a code violation.

1	Q. Isn't there a requirement in the
2	BOCA National Building Code that the structure be
3	constructed watertight? Is that the violation?
4	A. That's the violation that they
5	cited, yes.
6	Q. Was this corrected? Was that
7	corrected?
8	A. No.
9	Q. Is there any reason why that you
10	are aware of, why it wasn't corrected?
11	A. It was in litigation and we
12	didn't it wasn't widespread. We felt that,
13	if it was never proven to us that and also
14	the question arose whether another house that was
15	supposed to be watertight, but for how long
16	exactly after construction.
17	Q. Were you issued any Notices of
18	Violation?
19	A. Yes, I was issued a couple.
20	Q. Do you remember what they were for?
21	A. They were for if I'm not
22	mistaken, for the deck and for the watertight.
23	Q. What happened with respect to those
24	NOVs?

25

A. We went to the Construction Board of

1 Appeals and then we -- I think they withdrew those

- 2 after some court decision came down that the
- 3 violation should be issued to the owner of the
- 4 property.
- 5 Q. I don't know if you recall the name,
- 6 but was it the DKM decision? Does that sound
- 7 familiar?
- 8 A. It may have been.
- 9 Q. So, they were withdrawn?
- 10 A. Yes.
- 11 Q. Did you ever hear that Mr. Kornberg
- was soliciting money from subcontractors in order
- for them to work on the job?
- 14 A. Yes.
- 15 Q. How did you hear that?
- 16 A. I can't recall today. I think in my
- 17 prior testimony I said that I tried to check those
- 18 allegations. I spoke to subcontractor. Never
- 19 proved to me that it did happen.
- Q. But you heard it?
- 21 A. Yes. It was subject of some
- friction between me and Kornberg.
- Q. Did you ever talk to Kornberg about
- 24 it?
- 25 A. Yes.

- 1 Q. What did he say?
- 2 A. He said -- I don't recall if he flat
- 3 out denied or he just told me, you know -- I
- 4 basically reported to Kornberg, to some extent,
- 5 while I was working on the Allaire Country Club
- 6 Estates.
- 7 Q. He was your superior?
- 8 A. Yes.
- 9 Q. We have spoken to some people who
- 10 worked at the site, more than one, and they've
- 11 indicated that they, themselves, were undocumented
- aliens at the time they were employed by Victor.
- Were you aware of that?
- 14 A. No, I was not. Every employee that
- we interviewed provided us with a Social Security
- 16 card and a valid license and was put on the
- 17 payroll and that was it.
- 18 Q. Did you pay them by cash or check?
- 19 A. Payroll, ADP.
- 20 Q. Do you -- as an employer, do have
- 21 any method or means at your disposal to check
- those Social Security numbers out or licenses or
- 23 anything like that?
- A. Not that I'm aware of.
- 25 Q. At Allaire Country Club Estates,

- 1 would you say that Mr. Kornberg was the
- 2 construction manager or was he the project
- 3 manager?
- 4 A. He was a project manager. In my
- 5 mind, the construction manager is a separate
- 6 entity from the company whose sole job is to
- 7 supervise the construction.
- 8 Q. What do you think happened at
- 9 Allaire Country Club Estates? What do you think
- 10 happened that resulted in those problems?
- 11 A. Do you mind being more specific? Do
- 12 you want to talk about drainage? Do you want --
- 13 Q. Any of them or all of them.
- 14 A. Well, we purchased this property,
- again, from the RTC. That was a development that
- was approved in the '80s, under '80s standard.
- 17 Vis-a-vis, you are talking about 460 units in 82
- 18 buildings on 90 acres.
- Those units were approved to have
- their downspouts going into splash blocks. It's a
- lot of roof going to a very small area that is not
- impervious. So, drainage, from the beginning,
- 23 was -- had to be a problem. And water is a very
- strong force, so, when you have water, you have
- damage.

95

1 Ο. Did you -- turning from the drainage to some of the issues related to the construction, 2. 3 whether it's the firewalls, the roofs, the windows, the issue of whether windows are below 5 grade or issues related to the concrete, do you 6 think it might have helped or would have helped 7 had you had a construction manager there? Today all my business is run through 8

10 Q. Today?

construction managers.

9

- 11 A. So -- yes, that's what we do. We
 12 hire -- we find -- we locate a piece of property
 13 and, if we want to develop it, we do it through a
 14 construction manager, who usually hires union
 15 workers.
- 16 Q. Do you find union workers to be 17 particularly knowledgeable and have a lot of 18 training and experience?
- 19 A. Yes.
- Q. With respect to the drainage that
 you just mentioned, from what you said, it's my
 understanding that you really didn't have any
 involvement in the approval process.
- 24 A. No.
- Q. It was already approved.

7\	Correct.

- Q. And I understand your opinion, but
- 3 do you think, looking at it now, that perhaps it
- 4 shouldn't have been approved or maybe it wouldn't
- 5 be approved today?
- 6 A. I don't think it would be approved
- 7 today.
- 8 Q. How much money has it cost the
- 9 company to remediate the problems to date?
- 10 A. North of \$500,000. North of a
- 11 million dollars.
- 12 Q. North of a million dollars?
- 13 A. Yes.
- Q. Does that include the recent
- 15 settlement with the homeowners?
- 16 A. Yes.
- 17 Q. Martin Road Estates, that's another
- development in Wall, is that right?
- 19 A. Correct.
- 20 Q. And are you familiar with that one?
- 21 A. Yes.
- Q. Who was responsible for constructing
- 23 that?
- 24 A. At the beginning it was Eli, the
- 25 first stage, and then it was -- I had the project

1 manager named Bob, and I was ultimately

- 2 responsible.
- 3 Q. So, Eli was Eli Kornberg?
- 4 A. Correct.
- 5 Q. You had a project manager, Bob?
- 6 A. Correct.
- 7 Q. Do you know his last name?
- 8 A. Cahill.
- 9 Q. Cahill. And you were responsible.
- 10 How many homes were involved there?
- 11 A. Twenty-seven.
- 12 Q. And do you remember when the
- 13 construction started?
- 14 A. '98.
- Q. Were there also drainage issues or
- 16 are there also drainage issues there?
- 17 A. Yes. This was another development
- that was approved in the '80s, I think, or early
- 19 '90s. It was a group of doctors, lawyers,
- 20 investors who bought the piece of property and
- 21 subdivided it. There are some wetlands on the
- 22 property and there were -- and, again, at the time
- 23 it was approved that the downspouts would go into
- 24 splash blocks.
- 25 Those are fairly big homes on -- it

sounds like a big property, but it's really not.

98

2	About an acre and a half. People do a lot of
3	alterations, and I would like to go back also to
4	Allaire Country Club Estates. You know, the
5	the maintenance that's going on in those big
6	developments, in any home, should something that
7	also be monitored, especially landscapers that
8	come in that are hired by the homeowner, they are
9	not hired by the homeowner association and by
10	private homeowners and promise the world and do
11	not provide a plan and keep adding mulch and keep
12	changing the grade, and on a rainy day you
13	know, I think the code calls for 24 hours for the
14	water to disappear, but, if people keep their
15	sprinklers on or they the maintenance guy
16	decides to mow the lawn that day on a 1500-pound
17	tractor, that thing can also start creating
18	problems, so I mean, it all goes hand in hand.
19	Q. So, Martin Road was built, at least
20	part of it, on wetlands?

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22

23

24

25

property.

Q. Is this another one where you would question whether it would be approved today?

A. A lot of the properties have some

kind of wetlands or conservation easement on their

1	A. It would be approved today. Today
2	in Wall Township they change. You have to
3	every single house will have its own plot plan or
4	mini site plan approvals.
5	All those homes will have their
6	downspout connected to the storm management. They
7	would not go to splash block. They would monitor
8	much closely what people are going to put on their
9	property. When you have an acre and a half, you
10	put a 6,000 square foot home, and then, after
11	developer leave, you put in a pool and a 3,000
12	square foot patio and you add a tennis court
13	without having an engineer check it out, you
14	violate actually the town's regulations, as well.
15	Q. Did I hear you say that Wall is now
16	requiring that individual site plans
17	A. From what I understand, yes.
18	Q. For each home?
19	A. Yes.
20	Q. Do you think that might have made a
21	difference?

22

23

24

25 A. I know in certain places it's

A. Of course.

Q.

throughout the state?

Do you know if that's required

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1 required. Bergen County and other townships
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- 2 require that.
- 3 Q. It was discovered that there was
- 4 concrete and construction debris buried at at
- 5 least one of the properties in that particular
- 6 development. Is that right?
- 7 A. Correct.
- 8 Q. And was the company fined, I think,
- 9 \$3,000?
- 10 A. Correct.
- 11 Q. We have received testimony that you
- directed a worker to bury the debris. Is that
- 13 accurate?
- 14 A. No.
- Q. Do you know who did?
- 16 A. No.
- Q. Do you know how it got there?
- 18 A. Well, obviously, somebody buried it,
- 19 but I -- I did not direct anybody to bury it. The
- 20 cost -- the amount of money that we spent on
- 21 removing debris from the project was very high.
- The amount of money that we spent on this amount
- of debris was very low. It was \$150 to haul it.
- 24 We heard testimony before that it
- 25 was a huge amount. It was about 1.7 cubic yard.

1	Ιt	didn't	even	fill	the	bottom	of	а	dumpster
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- Q. Well, my question to you is, if
- 3 someone said that you directed them to bury it,
- 4 are you saying that they are lying?
- 5 A. Yes.
- 6 Q. Are you still in residential
- 7 building today?
- 8 A. Not in this state.
- 9 Q. Are you building in other states?
- 10 Homes?
- 11 A. Yes.
- Q. Why not in New Jersey?
- 13 A. Takes too long to approve. I --
- 14 again, like I told you, I work with construction
- manager and union workers. This is an expensive
- 16 venture.
- 17 Q. Are you using private inspection
- 18 companies?
- 19 A. Yes.
- 20 Q. Even on residential in other states?
- 21 A. Yes.
- Q. Do you think that, had you had
- 23 something like that in place in New Jersey on
- these jobs, it might have made a difference?
- 25 A. Some of the problems probably would

1	have	been	alleviated.	However,	nobody	/ is	perfect

- 2 and everybody can miss something, but for sure
- 3 things would be better. Otherwise, I wouldn't be
- 4 doing it today.
- 5 Q. Are you familiar at all with Mr.
- 6 Kornberg taking materials from the site?
- 7 A. I heard about that. I never saw it.
- 8 Q. Did you look into it at all?
- 9 A. Yes. I asked people, but their
- 10 response was "No."
- 11 MS. GAAL: Okay. That's all I have.
- 12 COMMISSIONER EDWARDS: You indicated
- that the project would not get approved today.
- 14 Was the project re-submitted after you purchased
- it from the RTC back to the planning board or the
- town for upgrades or approvals or were there any
- modifications made to the plans as originally
- approved back in, I think it was 1984, when you
- 19 bought the project?
- 20 THE WITNESS: When we bought the
- 21 project, as far as -- I wasn't there, but, as far
- as I know today, we bought the project in '94, I
- 23 started working in '96.
- I don't recall submitting anything
- 25 when we bought it. We did submit to the engineer

1	department upgrade plans to the development after
2	they when when the association hired their
3	third-party engineer and the town wanted also the
4	maintenance the bonds and items to be fixed,
5	then our engineer provided the plan to the
6	township to add a lot of drainage equipment, and
7	we connected a lot of the downspouts into that
8	drainage system. We added wells, we added a lot
9	of drainage equipment into the site.
10	COMMISSIONER EDWARDS: I'm trying to
11	get a picture of what the project looked like when
12	you bought it from the RTC and what was done from
13	the time that you closed on the title from the RTC
14	and moved forward.
15	Were some of the units already
16	constructed? I think there was part of Phase 1
17	was already started?
18	THE WITNESS: Yes, a hundred units
19	or so.
20	COMMISSIONER EDWARDS: And it was
21	the result of those units and their complaints
22	that the township modified the drainage plan?
23	THE WITNESS: No. As far as I know
24	today, when we bought it in '94 we did not submit
25	any plans to the town to to change anything of

1	the property. We did hire the same engineers that
2	worked on that site, Birdsall Engineering. We did
3	keep the same architects that were on the site,
4	Garrison Architects, and we continued forward.
5	Once the development we sold the last home
6	we sold the last home in '98. In 1999 we started
7	getting punch lists from the town to finish our
8	bonded items. Some of those items were items that
9	were drainage items and the only way to solve
10	those drainage items were to upgrade the drainage
11	system throughout the development.
12	Those plans were done by our
13	engineer, were submitted to the town for review,
14	approved and implemented.
15	COMMISSIONER EDWARDS: There was
16	you settled this the litigation with the
17	homeowners association for half a million dollars
18	and you've testified that you put about a half
19	million dollars into repairs into the Allaire
20	project.
21	THE WITNESS: Correct.
22	COMMISSIONER EDWARDS: One of the
23	violations that we saw were pictures of decks, and

off each deck there were only two support columns

supporting that deck, which, under the code, as I

24

25

Τ	understand it, as it existed then, would not have
2	been allowed and I don't think the entire deck
3	structure would have been allowed.
4	Was that part of your settlement for
5	damages like that, or what were the circumstances
6	that permitted that particular condition to go on
7	and continue? Do you have any idea?
8	That's kind of obvious. The
9	homeowner didn't do it, there is no drainage
10	problem, it had to do with an increase in support
11	columns to hold up the decks, there is hundreds of
12	decks around that those units with only two
13	support columns. They weren't bolted into the
14	house properly by anybody. What was the
15	circumstances surrounding that? To the best of
16	your knowledge, how did this happen and what did
17	you do about it?
18	THE WITNESS: I don't know how it
19	happened. I know that, when it did become when
20	we became aware that there was a situation, our
21	framer offered to go in and do it under the
22	township inspection and remediate the situation.
23	It was rejected.

you. That's all I have.

COMMISSIONER EDWARDS: Okay. Thank

24

25

1	COMMISSIONER FLICKER: Do I presume
2	that you were working or Allaire was working with
3	subcontractors on this project?
4	THE WITNESS: Correct.
5	COMMISSIONER FLICKER: And how were
6	they selected?
7	THE WITNESS: To the best of my
8	knowledge, Eli selected them from a group of
9	subcontractors that worked with him when he was
10	working for developers.
11	COMMISSIONER FLICKER: And, when the
12	problems came to light and the homeowners, I
13	presume, brought most of these problems to your
14	attention did the subcontractors the same
15	contractors were they asked to go back and
16	remediate?
17	THE WITNESS: In the case of the
18	decks, yes.
19	COMMISSIONER FLICKER: And that was
20	rejected?
21	THE WITNESS: Yes.
22	COMMISSIONER FLICKER: There were
23	other problems that we heard that were discussed
24	in summary. I think problems generally with
25	everything. With some of the masonry, some of the

1	roofs, the firewalls, virtually some of the most
2	significant aspects of the house.
3	Were the subcontractors who were
4	responsible for those problems asked to go back
5	and remediate?
6	THE WITNESS: Some of them, yes.
7	With respect to the roofs, for
8	example, we couldn't determine whose
9	responsibility it was. The previous developer
10	developed those houses with firewalls made out of
11	fireproof Sheetrock. Eli decided to change it and
12	I think they were modified on the plan, were
13	submitted to the town. They were changed to
14	blocks, masonry blocks, which actually cost more
15	money than fireproof Sheetrock, but the fault was
16	that they are not perfect and they provided at
17	the edge of the roof there was a gap of somewhere
18	between half an inch to couple of inches. I never
19	saw couple of inches. I only saw, you know, in
20	the range of an inch. A gap where smoke could
21	pass through to the next unit.
22	Those things were remediated by us
23	under the supervision of the fire inspector.
24	COMMISSIONER FLICKER: Were the very
25	same subcontractors utilized on the Martin Road

1	Estates?
2	THE WITNESS: Some of them yes, some
3	of them no.
4	COMMISSIONER FLICKER: Were some of
5	the same subcontractors used to alleviate these
6	problems with Allaire?
7	THE WITNESS: Yes.
8	COMMISSIONER FLICKER: So, even
9	after knowing about some of their problem
10	construction, they were still used again in a
11	separate project?
12	THE WITNESS: There was a lapse of
13	time before we were aware of the problems in the
14	Martin Road Estates. Martin Road was constructed
15	between '94 and '98. The problems came to light
16	in the later part of '99 and 2000. I think the
17	last one constructed at the Martin Road was around
18	2000, 2001.
19	COMMISSIONER FLICKER: Were some of
20	the same problems repeated in the Martin Road
21	Estates?
22	THE WITNESS: Well, we don't have
23	firewalls, for a start, but some of the problems

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COMMISSIONER FLICKER: And how about

with the drainage were similar.

24

25

1	some of the other construction issues with the
2	homes? The same problems repeated by the same
3	subcontractors?
4	THE WITNESS: You know, over there
5	we have common walls. I don't know what you are
6	referring to, some of the problems.
7	COMMISSIONER FLICKER: Well, we saw
8	pictures, we heard of problems with some of the
9	concrete, with some of the foundation, some of the
10	steps, some of the I don't know if there are
11	ramps in the Martin Road Estates, decks.
12	Were some of those issues
13	THE WITNESS: There are no ramps.
14	There are no no decks, if I'm not mistaken.
15	COMMISSIONER FLICKER: So you don't
16	know whether some of those same problems were
17	created once again by the very same
18	subcontractors?
19	THE WITNESS: The only thing I'm
20	aware of is the drainage and a couple of steps.
21	COMMISSIONER FLICKER: Did you then
22	go back and ask the subcontractors when you
23	went to settle, did you go back and ask the
24	subcontractors for some money?
25	THE WITNESS: Some of the

1	subcontractors	contributed.

- 2 COMMISSIONER FLICKER: Thank you
- 3 very much.
- 4 COMMISSIONER EDWARDS: I want to go
- 5 back to something that you said. You are
- fundamentally not a contractor or a builder or an
- 7 expert in construction, or at least you weren't.
- 8 You are an accountant.
- 9 THE WITNESS: Correct.
- 10 COMMISSIONER EDWARDS: A financial
- 11 type person who was brought in as controller, I
- think, by the owner of this project originally.
- THE WITNESS: Correct.
- 14 COMMISSIONER EDWARDS: You also
- 15 testified that you were no longer constructing
- 16 residential buildings in New Jersey, is that
- 17 correct?
- THE WITNESS: Correct.
- 19 COMMISSIONER EDWARDS: You are doing
- 20 commercial and industrial buildings?
- 21 THE WITNESS: I'm doing commercial,
- 22 yes.
- 23 COMMISSIONER EDWARDS: So the -- and
- you testified, I think, if I heard you correctly,
- 25 which I've heard over 25 years involved in public

_	Tile a number of times, that the cost of
2	construction is too expensive for you to make an
3	adequate profit to make it worth your while to run
4	the risk of building residential homes, as
5	compared to other states, where you can do it for
6	less money and maintain a profit margin, is that
7	accurate?
8	THE WITNESS: Not accurate in our
9	case.
10	COMMISSIONER EDWARDS: No?
11	THE WITNESS: No.
12	COMMISSIONER EDWARDS: What is,
13	then?
14	THE WITNESS: Well, the State of New
15	Jersey today, land is very expensive. I'm not a
16	big developer and I cannot compete with the prices
17	that the bigger developers build their homes.
18	The homes that we build, even today
19	after seeing those pictures, we take pride of, and
20	they cost much more to build than a Hovnanian or
21	the Pulte Home or any of the bigger developments.
22	They are selling for prices that I cannot even
23	build. And they are buying properties and they
24	are driving the price of land up, because there is
25	no not so much land, and I just cannot afford

1	to buy this land.
2	In an area like New York City you
3	spend much more money, but people are paying much

- more money, and it's much clearer, approval take
- 5 much shorter, and the people -- maybe the people
- are much more qualified -- the people who are 6
- 7 developing those sites.
- 8 COMMISSIONER EDWARDS: So, in
- 9 reality, you are saying that you can't afford to
- 10 build in New Jersey and make an adequate profit?
- THE WITNESS: In reality, I would 11
- say yes. In New Jersey I cannot build and make 12
- adequate profit. 13
- 14 COMMISSIONER EDWARDS: Because, you
- 15 are saying, you are not large enough, you can't do
- it on economy of scale sufficient enough, and you 16
- 17 are also testifying that your quality would be
- higher than those who are, in fact, building at 18
- a -- or who are still building in New Jersey? 19
- THE WITNESS: Correct. 20
- 21 COMMISSIONER EDWARDS: They are able
- 22 to acquire the land and they are able to build it
- 23 cheaper than you are?
- 24 THE WITNESS: Correct. I don't own
- 25 a lumber company. You know, some of the bigger --

Τ	they own a lumber company. They run their marging
2	down just so they can make a profit. I don't have
3	that luxury.
4	COMMISSIONER EDWARDS: So what you
5	are also testifying to us is that we make a
6	recommendation out of this Commission, out of
7	all of this investigation. We put a lot of
8	resources, time and effort into it. We need to be
9	cognizant of the economic impact of what we
10	require all builders to do or we are going to wind
11	up with a certain type of builder, so we need to
12	be careful about the recommendations we make, that
13	they don't drive costs up, but perhaps drive costs
14	down. We can do that by streamlining, but making
15	it but, by providing a better product for the
16	homeowners or potential new homeowners in New
17	Jersey, is that
18	THE WITNESS: That's accurate, yes.
19	COMMISSIONER EDWARDS: Is that what
20	you are recommending?
21	THE WITNESS: Yes.
22	COMMISSIONER EDWARDS: How much, as
23	an accountant, do you think you need make on a

costs after you've paid all of your construction,

unit in construction to cover your overhead and

24

25

land costs and initial development costs?

1

22

23

24

25

speak Hebrew.

2	THE WITNESS: I really can't answer
3	that. Just ask an attorney how much you should
4	make, \$150 an hour or \$500 an hour? I really
5	can't answer that.
6	COMMISSIONER EDWARDS: Every builder
7	I know can tell me how much per unit he needs to
8	make, and you can't tell me that?
9	THE WITNESS: No, I can't tell you
10	that.
11	COMMISSIONER EDWARDS: Thank you.
12	THE WITNESS: You're welcome.
13	COMMISSIONER MARINIELLO: I have a
14	couple questions.
15	The first is, can Mr. Kornberg write
16	and speak English?
17	THE WITNESS: I have seen him
18	communicating in English.
19	COMMISSIONER MARINIELLO: I'm
20	wondering I would imagine that most of the
2.1	subcontractors that were used on Allaire did not

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he speaks English or there was a communication

THE WITNESS: Correct.

COMMISSIONER MARINIELLO: So, either

1	problem between him and the subcontractors? Would
2	you expect that one of those two has to be true?
3	THE WITNESS: Possible, yes.
4	COMMISSIONER MARINIELLO: Which one
5	do you think it is?
6	THE WITNESS: I think he can speak
7	well enough to communicate what he wants the
8	subcontractors to do.
9	COMMISSIONER MARINIELLO: He
10	testified here today with the aid of an
11	interpreter, didn't he?
12	THE WITNESS: Yes.
13	COMMISSIONER MARINIELLO: You've had
14	a lot of experience dealing with the Wall Township
15	construction department, building department, have
16	you not?
17	THE WITNESS: Yes.
18	COMMISSIONER MARINIELLO: And you
19	were here earlier when some questions were
20	asked I assume you were of Agent Kuyl
21	regarding the construction department in Wall
22	Township?
23	THE WITNESS: Yes.
24	COMMISSIONER MARINIELLO: What has
25	been your experience in dealing with that

1	construction department over the many years that
2	you've been developing property there?
3	THE WITNESS: Well, you know by now
4	I wasn't involved with the inspection during '94,
5	'98. I was more in touch with the engineering
6	department in the years '99 and 2000 when we were
7	doing remediation work at the Allaire Country Club
8	Estates, and later on we started Martin Road, Bob
9	Cahill, the super, was in charge of the building
10	and the inspectors.
11	However, I did see that we were
12	building commercial property, we were doing it
13	through a construction manager, we had a separate
14	company and, just from seeing them around, they
15	respond to us.
16	COMMISSIONER MARINIELLO: So, you
17	didn't have any problem, when you called in for an
18	inspection, getting it in a timely manner?
19	THE WITNESS: It wouldn't always
20	going to be today, and it happens that, you know,
21	it could be tomorrow or the day after, and also we
22	were very anxious, you know, when it came to CO,
23	but it would take some time. Not weeks, but a

COMMISSIONER MARINIELLO: Did it

couple days.

25

1	take any more time than it might have, in your
2	experience dealing with other municipalities?
3	THE WITNESS: No.
4	COMMISSIONER MARINIELLO: So
5	THE WITNESS: It's roughly the same
6	amount of time that we dealt with.
7	COMMISSIONER MARINIELLO: And they
8	responded to them within the time period they were
9	allotted, in terms of the inspections and also in
10	terms of the COs?
11	THE WITNESS: Yes.
12	COMMISSIONER MARINIELLO: Do you
13	have any doubt in your mind that the inspections
14	that were called in for were actually done on
15	either of the two projects?
16	THE WITNESS: My experience, when we
17	call for inspection, they showed up, we got the
18	sticker.
19	COMMISSIONER MARINIELLO: And that
20	really was your ultimate concern, was to make sure
21	that the sticker was given so you could move on?
22	THE WITNESS: No. I've seen sticker
23	that says "Failed."
24	COMMISSIONER MARINIELLO: On the
25	ones that were passed, that ultimately was your

one concern, was they came and looked at it and

1

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18

19

2	told you if it was right or wrong?
3	THE WITNESS: Correct.
4	COMMISSIONER MARINIELLO: But you
5	didn't have any reason to believe that they didn't
6	actually come look at it?
7	THE WITNESS: No, I didn't have any
8	reason to believe that.
9	COMMISSIONER MARINIELLO: That's all
10	I have, Mr. Chair.
11	COMMISSIONER SCHILLER: Sir, you had
12	mentioned before a distinction between a project
13	manager and a construction manager.
14	THE WITNESS: Correct.
15	COMMISSIONER SCHILLER: Could you
16	define who does what?

20 contractors hire. We call it a key subcontractor.

separate company that a developer or general

- 21 He leads from the beginning -- from inception
- 22 until they deliver you the keys to your house,
- your office or whatever it is.
- So those companies are out there,
- 25 companies like Gordon Construction in New Jersey,

THE WITNESS: A construction

manager, in my experience and what I believe, is a

1	company like Bovice Land Lease in New York and
2	other parts of the country and, in essence, they
3	act as the developer which a lot of times don't
4	have the experience of an actual builder to,
5	through their expertise, act as an agent, to
6	supervise and hire the subcontractors to perform
7	the job.
8	A project manager a construction
9	manager will have within his team a project
10	manager to supervise the particular project that
11	they are hired to do. Just like in Allaire
12	Country Club Estates we had Eli Kornberg, an
13	employee on payroll of the company, not a separate
14	entity, supervise the construction of Allaire
15	Country Club Estates.
16	COMMISSIONER SCHILLER: So he
17	basically filled both jobs? He was the project
18	manager and construction manager?
19	THE WITNESS: If you want to call it
20	that way.
21	COMMISSIONER SCHILLER: No, I don't
22	want to call it. I want you to tell me what you
23	call it.
24	THE WITNESS: Yes, he he

supervised and he was the agent who was hiring,

25

1	you know
2	COMMISSIONER SCHILLER: And then you
3	took over his role in 1999, you said, correct?
4	THE WITNESS: Yes.
5	COMMISSIONER SCHILLER: And yet you
6	had no construction or project manager experience?
7	THE WITNESS: Correct.
8	COMMISSIONER SCHILLER: And yet you
9	were hiring the subcontractors for the
10	corporation? Is that not your testimony before?
11	THE WITNESS: Well, most of the
12	subcontractors kept on going. It's not that I had
13	to go and search new subcontractors. By the time
14	I had to do that, I did it through the
15	construction manager, I did it through the
16	supervisors that stayed with us from the time that
17	Eli was in charge.
18	COMMISSIONER SCHILLER: And am I
19	correct in assuming that you had no experience or
20	training in reading plans, construction plans?
21	THE WITNESS: In '99 I have no
22	experience in reading plans.
23	COMMISSIONER SCHILLER: So,
24	basically this was on-the-job training for you?
25	THE WITNESS: Yes.

1	COMMISSIONER SCHILLER: At the
2	expense of the people who were buying their homes
3	there?
4	THE WITNESS: I don't think so.
5	COMMISSIONER SCHILLER: You said
6	that you were building on wetlands. Do you have
7	any idea what the wetlands regulations are in the
8	State of New Jersey?
9	THE WITNESS: I do have the idea of
10	the regulations. We were conforming to the plans
11	that were approved, keeping the buffers from those
12	wetlands.
13	COMMISSIONER SCHILLER: Did you ever
14	have your architect or your engineer go in and
15	inspect the finalized homes when they were
16	completed to make sure they were built according
17	to the plans?
18	THE WITNESS: Yes.
19	COMMISSIONER SCHILLER: And did they
20	certify that to you?
21	THE WITNESS: They were on the
22	site the architect was on the site less
23	frequently than the engineer, but our engineers
24	were on the site on a weekly basis.
25	COMMISSIONER SCHILLER: And I asked

1	you whether they certified to you that the
2	construction was done according to the plans?
3	THE WITNESS: Not in writing.
4	COMMISSIONER SCHILLER: So the only
5	people that you relied on here were the building
6	inspectors, then, basically, to sign off on the
7	plans so that you could sell these properties
8	or to sell the homes?
9	THE WITNESS: I relied on my
10	subcontractors, my supervisors and the inspectors,
11	yes.
12	COMMISSIONER SCHILLER: I also
13	believe you said that Mr. Schuster had some
14	experience in construction.
15	THE WITNESS: Yes.
16	COMMISSIONER SCHILLER: And that his
17	supervision consisted of maybe once a month coming
18	to the site?
19	THE WITNESS: Once a month for a
20	couple of days, yes.
21	COMMISSIONER SCHILLER: And also
22	that he would supervise via telephone?
23	THE WITNESS: Yes.
24	COMMISSIONER SCHILLER: And that
25	would be the extent of his involvement and his

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1	supervision as the person in the company who knew
2	how to build?
3	THE WITNESS: Correct.
4	COMMISSIONER SCHILLER: Have you had
5	any experience in building commercial buildings?
6	You, personally?
7	THE WITNESS: No.
8	COMMISSIONER SCHILLER: And yet you
9	are going ahead in New Jersey and continuing to
10	build commercial buildings?
11	THE WITNESS: I said I build it
12	through a construction manager who has the years
13	of experience, who hires those subcontractors who
14	are union laborers, so and over the years,
15	through field inspection, I think I have
16	experience already by now.
17	COMMISSIONER SCHILLER: I have no
18	further questions. Thank you very much.
19	THE WITNESS: You're welcome.
20	COMMISSIONER SCHILLER: Thank you
21	very much, Mr. Korolik.
22	MR. CAGEN: Thank you.
23	
24	
25	

1	MS.	GAAL:	The	next	witness	is

- 2 Gregory Kirk.
- Would you please remain standing and
- 4 I'll ask you to place the witness under oath.
- 5 GREGORY KIRK, after having been
- 6 first duly sworn, was examined and testified as
- 7 follows:
- 8 MS. GAAL: Thank you. You may be
- 9 seated.
- 10 Counsel, would you enter your
- 11 appearance, please.
- MR. SHIPERS: Yes. Good afternoon.
- 13 My name is William Shipers, from the law firm of
- 14 Shamy, Shipers & Lonski, New Brunswick and Wall
- Township. It's my pleasure. Good afternoon.
- MS. GAAL: Thank you.
- 17 EXAMINATION
- 18 BY MS. GAAL:
- 19 Q. Mr. Kirk, may we have your name,
- 20 please, for the record.
- 21 A. Gregory Kirk.
- Q. And by whom are you employed?
- A. Township of Wall.
- Q. And are you their construction
- 25 official?

- 1 A. Yes, I am.
- Q. How long have you been the
- 3 construction official there?
- 4 A. I believe it's going on 18 years
- 5 now.
- 6 Q. What licenses do you hold
- 7 personally?
- 8 A. I carry the construction official,
- 9 plumbing subcode, building subcode, mechanical
- 10 subcode and fire subcode.
- 11 Q. With respect to serving as a
- 12 construction official, what licenses are you
- 13 required to hold?
- 14 A. At least one technical subcode and
- the construction official's license.
- Q. What I'd like you to do is give the
- 17 Commission and -- some oversight or some
- 18 explanation as to what the role is of a
- 19 construction official in New Jersey. What your
- 20 duties are, what your responsibilities are, where
- 21 you fit into the scheme of things.
- 22 A. The duties of the construction
- officials are actually administrative positions.
- We are responsible for the day-to-day routines,
- all the paperwork, all of the Certificates of

- Occupancy, that all the paperwork is in order,
- 2 that the inspections are performed on a basis that
- 3 complies with the UCC.
- 4 Pretty much just administrative.
- 5 Q. Do you, as the CO, issue the
- 6 Certificates of Occupancy?
- 7 A. Yes, my signature goes on them.
- 8 Q. And this is a general question, but
- 9 what is that based on? When a CO issues -- when a
- 10 construction official issues a CO, what does he or
- she look for before they do that?
- 12 A. Once a final inspection has been
- 13 called for and the final inspections are
- 14 performed, the inspectors would then submit their
- paperwork back to the control person. The control
- person, in our particular case, would make sure
- 17 that all the prior approvals have been met, which
- 18 with include zoning, Board of Health, this, that
- 19 or the other thing.
- 20 Pretty much that everything is in
- 21 order and the house is -- or office or structure
- is safe to occupy.
- 23 Q. Before you began working for local
- government, what did you do?
- 25 A. I worked as an inspector with the

<pre>1 Department of</pre>	Community Affairs.
----------------------------	--------------------

- Q. In what particular position?
- 3 A. Actually, there were several. One
- 4 was plan review, and then I was out in the field
- 5 doing inspections, and then finally I was with
- 6 Regulatory Affairs.
- 7 Q. Were you ever in the private sector?
- 8 Were you ever in the construction business or --
- 9 A. Yes.
- 10 Q. What was your field?
- 11 A. I was a plumbing contractor in the
- 12 early '70s.
- 13 Q. So your background is in plumbing?
- A. Plumbing, yes.
- 15 Q. Now, do you, as a construction
- official, go out and conduct inspections?
- 17 A. No.
- 18 Q. No.
- 19 Is that a statement that would be
- 20 applicable to most construction officials in this
- 21 state or all of them?
- 22 A. No. Many smaller municipalities,
- where the construction carries another hat, such
- as building inspector, he may very well go out and
- do the inspections, as well.

1 (). Bu	ıt, in	a large	municipality,	or one

- 2 in which there is a lot of building going on, the
- 3 CO usually doesn't go out and do inspections?
- 4 A. Correct.
- 5 Q. Are you familiar with Allaire
- 6 Country Club Estates in Wall?
- 7 A. Yes, I am.
- Q. And who was the builder, as far as
- 9 you know?
- 10 A. Victor at Allaire.
- 11 Q. Did any problems come to your
- 12 attention during the actual construction of
- 13 Allaire Country Club Estates?
- 14 A. No, they did not.
- 15 Q. You were not aware of problems
- 16 during the construction?
- 17 A. No, I was not.
- 18 Q. Were those homes, to your knowledge,
- 19 inspected?
- 20 A. All of the paperwork was in. That
- 21 tells me yes.
- Q. And the inspections would have been
- 23 done by your technical team?
- 24 A. Yes.
- 25 Q. How many different inspectors would

1 have been involved or, if you know, specifically

- 2 how many?
- 3 A. There would be four different
- 4 inspectors, but some inspectors carried two hats.
- 5 Q. And the four inspectors, just so we
- 6 are clear, would have been?
- 7 A. Plumbing, electric, building and
- 8 fire.
- 9 Q. In Wall would those have overlapped
- or do you think they would have been four
- 11 different people?
- 12 A. They would have overlapped.
- 13 Q. So, to your knowledge, the homes
- 14 were inspected during the construction --
- 15 A. Yes.
- 16 Q. -- am I right?
- 17 Did you issue the COs?
- 18 A. Yes, I did.
- 19 Q. Everything was in order when you did
- 20 that?
- 21 A. Everything was in order.
- Q. Did there come a time when problems
- 23 came to your attention?
- A. Yes, there was.
- 25 Q. And can you tell us when that was?

1	A.	As	to	the	date,	no,	I	can't,	but

- 2 they came from the homeowners association,
- 3 themselves.
- 4 Q. Can you give us -- in other words,
- 5 people were already living in the homes?
- 6 A. Yes, people were already living in
- 7 the homes, they were occupied, and problems
- 8 started to show up.
- 9 Q. Do you recall whether we are talking
- shortly after occupancy, or years, months?
- 11 A. I would say it was close to a year,
- 12 year and a half afterwards that the problems
- 13 started.
- 14 Q. And what kind of problems did they
- 15 bring to your attention?
- 16 A. One was the firewalls, themselves.
- 17 Apparently there was leakage coming from the roof.
- 18 Some of the concrete foundations were failing,
- 19 actually pushing windows or bowing windows to a
- 20 point where you couldn't open them anymore.
- 21 Drainage problems, but then the
- drainage problems we don't handle. They go right
- to the engineering department.
- Q. Drainage doesn't come under the
- ambit of the construction official?

1	Α.	No.	it	doesn'	t.

- Q. Any others come to mind?
- 3 A. The firewalls, the roofs, dryer
- 4 vents. There was a problem with the dryer vents.
- 5 Q. Did you do any investigation? Did
- 6 you go out and take a look or anything?
- 7 A. Yes, I did.
- 8 Q. And what did you find when you went
- 9 out?
- 10 A. I found that a lot of these
- 11 complaints were legitimate complaints.
- 12 Q. I don't know if you were sitting
- here when Special Agent Kuyl testified. Were you?
- 14 A. Yes, I was.
- Q. Did you see the pictures? And we
- can put them up, if you want me to, but did you
- see the pictures?
- 18 A. I saw the pictures.
- 19 Q. Do they depict some of the problems
- 20 out there?
- 21 A. Yes, they do.
- Q. As you saw them?
- 23 A. Yes.
- Q. Do you have -- I have a lot of
- 25 questions, but do you have any explanation that

1 you can offer us at this stage as to what

- 2 happened?
- 3 A. As to the missed inspections or the
- 4 flaws in the inspections?
- 5 Q. Yes.
- 6 A. I would almost think it's a
- 7 combination of quite a few things.
- 8 Q. What would those things be?
- 9 A. At the time Victor at Allaire was
- 10 going we also had K. Hovnanian going, we also had
- 11 major commercial work going. I would say the
- overwork, the understaffed, and obviously the
- incompetence of one of my inspectors.
- Q. Can you give us an idea, even if
- it's a ballpark estimate, of how many homes you
- 16 might have had going on at this time?
- 17 A. To be honest with you, no, I
- 18 couldn't, but it was quite a few. The fellows
- 19 were doing at least 20 inspections a day.
- Q. Is that really too many?
- 21 A. Yes, it is.
- Q. And you also had major commercial
- work going on?
- A. Yes, we did.
- 25 Q. And, when you say "incompetence,"

1 what are you talking about there? Or about one of

- 2 your --
- 3 A. Well, unfortunately, Four Seasons --
- 4 the inspector that performed the inspections on
- 5 Four Seasons is also the same inspector who was
- 6 inspecting in Allaire Country Club Estates.
- 7 Q. And is there something that you
- 8 learned or discovered or you saw that explains why
- 9 these problems were missed?
- 10 A. Again, it could be a combination of
- 11 a lot of things. I know he has a medical problem.
- 12 I don't want to blame it all on the medical
- 13 problem. The medical problem and the incompetence
- started approximately, I'm going to say, six years
- 15 ago.
- Q. Does that employee have tenure?
- 17 A. That employee has tenure.
- 18 Q. Does that limit what you can do with
- 19 respect to that employee as a construction
- 20 official?
- 21 A. It means that I have to build a very
- large file to even think about terminating him.
- 23 Q. Your oversight is really only on the
- 24 administrative side?
- 25 A. Yes, it is.

1 Q. And technical oversight comes from

- where, DCA?
- 3 A. DCA.
- Q. Now, have you recently become aware
- 5 that there were actual deviations from the
- 6 approved plans?
- 7 A. Yes, I was.
- 8 Q. And what areas come to mind that you
- 9 learned about?
- 10 A. Well, as you pointed out the last
- 11 time we met, it was the basement walk-outs.
- 12 Q. And the decks?
- A. And also the decks, yes.
- Q. When you said "the last time we
- met," I think you are referring to how you learned
- 16 about these deviations.
- 17 A. Yes.
- 18 Q. How did you learn about them?
- 19 A. You brought them to my attention.
- Q. In your office?
- 21 A. Yes, you did.
- 22 Q. Took out the plans and you looked?
- 23 A. Well, there were deviations from the
- 24 plans.
- 25 Q. You were not aware of that before

- 1 that?
- 2 A. I was not aware that I didn't have a
- 3 copy of the plans showing the deviations.
- 4 Q. So, there are no plans on file
- 5 showing these deviations?
- 6 A. I don't know whether that's true or
- 7 not.
- 8 Q. We haven't been able to find any?
- 9 A. After I received the subpoena I went
- down to the archives, which stores years and years
- 11 and years worth of plans, and I found two
- different sets of drawings -- revised drawings for
- 13 Allaire Country Club Estates.
- Q. So, you found two so far?
- 15 A. But I still haven't found the one
- 16 with the basement walk-out.
- 17 Q. You haven't found it for the
- 18 basement walk-out?
- 19 A. Not yet.
- Q. What did you find?
- 21 A. I found foundation changes on --
- 22 well, I found the firewall changes, number one.
- 23 Q. Okay.
- 24 A. I found foundation changes on
- 25 Building 1, 9 -- actually, 1, 2, 3, 9 -- a couple

- 1 others, I believe.
- 2 Q. Do you have any explanation of why
- 3 they are filed like that?
- 4 A. Well, Allaire Country Club Estates
- 5 originally was under one block and lot, then it
- 6 changed block and lot. There is quite a few boxes
- 7 of Block 800 that I have to go -- I would say
- 8 there is at least 400 more plans I have to go
- 9 through.
- 10 Q. Is that a problem you have, by the
- 11 way, down there? Filing?
- 12 A. The problem is that we have so many
- plans that we have to go through.
- 14 Q. Sheer volume?
- 15 A. Absolute volume.
- 16 Q. And do you have any facility that
- 17 you can keep them in any kind of organized
- 18 fashion?
- 19 A. We have cubicles right now that we
- 20 have the plans in, but each cubicle is about
- 21 three-by-three, so we've got quite a few plans in
- 22 them.
- Q. Now, did you ever talk to the
- inspectors about these particular violations?
- 25 A. Constantly.

1 Q. A	And wha	t did	you	learn	from	them
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- 2 about them? Did they give any explanation as to,
- 3 you know, what had occurred or why they passed
- 4 inspection?
- 5 A. The only remark I would get back
- from the inspector was, "Chief, I must have missed
- 7 it."
- 8 Q. "Chief, I must have missed it?"
- 9 A. Yes. He called me chief.
- 10 Q. I'd like you to take a look at an
- exhibit we are going to put up on the screen, 284.
- 12 And we are going to hand you a hard copy of it.
- Do you recognize that?
- 14 A. Oh, yes, I do.
- 15 Q. Did you give it to us or give us a
- 16 copy of it?
- 17 A. I gave you a copy of this.
- 18 Q. Right, when we were down there at
- 19 your office?
- 20 A. Yes.
- Q. What is that?
- 22 A. That's an inspection that this
- 23 person performed at my request, and this was his
- 24 memo to me or to the file.
- 25 Q. Now, did you send this inspector out

to look at Allaire Country Club Estates?

- 2 A. Yes, I did.
- 3 Q. And was that in connection with some
- 4 of the very problems we've been talking about?
- 5 A. That was in connection with the
- 6 stair problem.
- 7 Q. And how recent or how long ago did
- 8 you send that inspector out?
- 9 A. I'm going to say at least two months
- 10 ago, when I -- when it was first requested. An
- inspection, by the association manager, I believe
- 12 it was.
- 13 Q. So, within the last few months you
- sent your inspector out to look at the problems
- 15 there?
- 16 A. Yes.
- 17 O. And they are significant. Do you
- 18 agree with me?
- 19 A. Yes.
- Q. And this is what you got back?
- 21 A. That's what I got back from my
- inspector.
- Q. Do you consider this to be a
- thorough report?
- 25 A. I consider it incompetent.

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1 Q. As a CO, what recourse do you have
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- 2 against the inspector right now?
- 3 A. My only recourse right now is to --
- 4 well, I won't allow him to do any more residential
- 5 inspections. He does strictly commercial
- 6 inspections. I have hired another building
- 7 inspector that now performs 95 percent of the
- 8 housing inspections.
- 9 Q. Are the inspectors that inspected
- 10 Allaire Country Club Estates still working for
- 11 you?
- 12 A. Yes, they are.
- 13 Q. Have you reported any of this to
- 14 DCA?
- 15 A. No, I haven't.
- Q. Why not?
- 17 A. Well, I say, "No, I haven't." Not
- 18 formally, I haven't.
- 19 Q. Informally?
- 20 A. Informally there may have been
- 21 discussions.
- Q. Do you know who you would have
- 23 discussed it with?
- 24 A. Offhand, no, I don't remember.
- Q. As a CO, is there any requirement

- 1 that you report problems like this to anyone?
- 2 A. Under the Administrative Code -- New
- 3 Jersey Administrative Code?
- 4 Q. Any requirement that you notify DCA?
- 5 A. None that I'm aware of.
- 6 Q. In this case many of the violations
- 7 may have been obvious, but are there instances
- 8 where, by the time you get to the final
- 9 inspection, things can be missed by the inspectors
- 10 because they are already covered up?
- 11 A. Absolutely.
- 12 Q. Does that happen?
- A. All the time.
- 14 Q. Can you give us a couple of examples
- of areas -- kind of key areas or significant areas
- where, by the time you get to the final
- inspection, it would have covered up anything?
- 18 A. Well, you have one picture on the
- 19 wall here where apparently, when we did the
- inspections, the grade was not completed.
- 21 Apparently the building was, as you said, built a
- 22 block too low, so they had to add eight inches, or
- whatever, to meet code from grade level to wood on
- the building, so, in place of putting concrete,
- 25 they put up a piece of plywood and covered it with

- 1 concrete mortar.
- 2 Q. So that could have well occurred
- 3 after the inspection?
- A. Absolutely, sure.
- 5 Q. Any other examples come to mind, if
- 6 not on this development, on other developments?
- 7 A. Oh, there is going to be a lot of
- 8 things that the inspector isn't going to see. For
- 9 instance, flashing. We are not going to see most
- 10 flashing, where it is, where it's supposed to be.
- 11 Concrete floors, they may crack or split. It's
- not a required inspection, yet they may not have
- followed the approved plans when they put it in,
- but then we are not going to see it.
- Q. Are there instances when violations
- 16 could be the result of actual damage done after an
- 17 inspection?
- 18 A. Yes. The firewalls, for instance.
- 19 Q. Are there sometimes situations,
- 20 maybe, where the plumbers or electricians do
- 21 things that may affect something that had been
- 22 already inspected?
- 23 A. Sure. Off my head, I can't think of
- 24 any.
- Q. To what degree does the local

1	inspector	or	construction	official	rely	on	the

- 2 quality of the builder?
- 3 A. You have -- the way the Uniform
- 4 Construction Code is set up, we are mandated to
- 5 have -- to perform certain inspections. A lot of
- 6 times -- you are talking about the footing, the
- foundation, the structure itself, the plumbing,
- 8 the electric and the finish.
- 9 We are never going to see the
- 10 flashing, because the siding has already gone up.
- 11 We don't know whether the siding was nailed
- 12 properly unless we go through the whole house and
- feel each one. We don't know whether they -- we
- 14 are going to miss a lot.
- We don't know whether they
- Sheetrocked it properly, we don't know whether
- 17 they nailed the Sheetrock properly. There is a
- 18 lot of things that are going to be covered up that
- 19 we are not going to see.
- Q. Would you agree with me that it's
- 21 impossible -- virtually impossible for anybody to
- 22 be out there during all that construction? There
- is no way that you could possibly inspect it all?
- 24 A. The only possible way I could see
- 25 inspecting the home from soup to nuts is to be

1 there every day and every hour that the builder is

- 2 on that job site.
- 3 Q. So, getting back to my initial
- 4 question, do you -- and I don't mean you,
- 5 personally, but do you, in your position, perhaps
- 6 you personally, rely on the quality of the
- 5 7 builder, to some extent?
- A. Yes, we do.
- 9 Q. You have to, don't you?
- 10 A. Yes.
- 11 Q. Now, in this case, have you learned
- 12 anything about the type of construction that went
- on at Allaire Country Club, in terms of the
- 14 quality of the workmanship, the subcontractors?
- 15 A. Yes. After all the complaints came
- in and they were legitimized, yes, I developed an
- 17 opinion as to --
- Q. What is it?
- 19 A. I think it was very shoddy
- workmanship.
- Q. You didn't know that at the time?
- 22 A. No. The finished product looked
- 23 great.
- Q. It looked great?
- 25 A. Looked wonderful.

Q.	You	mentioned	а	few	moments	ago	that
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- 2 you had several things going on at the same time.
- 3 At an earlier hearing we discussed problems at
- 4 Four Seasons at Wall, and we have seen problems in
- 5 other homes and developments within Wall.
- 6 Does your office have staffing
- 7 problems?
- A. Yes, we do.
- 9 Q. And what are they?
- 10 A. Lack of people, too many
- inspections.
- 12 O. Can you flesh it out for us a little
- 13 bit? When you say lack of people, what do you
- mean, and how many inspections are going on?
- 15 A. We need more inspectors in every
- 16 technical section.
- 17 Q. How many do you currently have?
- 18 A. I have six other inspectors, all
- inter-licensed, except for the electrical.
- 20 Q. And how many do you think you would
- 21 need to actually do a good job?
- 22 A. At the present time I'm fine the way
- 23 we are. When these subdivisions were going crazy,
- 24 many, many more.
- Q. At least double what you had?

- 1 A. At least double what I had.
- 2 Q. Have you ever requested additional
- 3 inspectors in the past?
- 4 A. On many occasions. In fact, I
- 5 requested the DCA come up and do an evaluation on
- 6 our department and they even recommended that we
- 7 hire more inspectors. I approached the township,
- 8 the township said, "Yes, go ahead," and I did hire
- 9 another building inspector and another technical
- 10 assistant.
- 11 Q. During the time when you were really
- swamped with the inspections, were you able to
- 13 hire then?
- A. No, I wasn't.
- 15 Q. How many people did DCA recommend?
- Just the two or did they recommend more?
- 17 A. They just recommended an additional
- 18 building inspector and a control person.
- 19 Q. What would happen if, next year or
- 20 next month, there was another large increase in
- 21 development?
- 22 A. We'd be in major trouble.
- Q. You would be.
- 24 How is your office funded?
- 25 A. It's funded by budget, dedicated

1 budget	
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- Q. Are there two ways to fund a
- 3 construction office?
- 4 A. Yes. Dedicated by budget or
- 5 dedicated by rider.
- 6 Q. What does it mean to be dedicated by
- 7 budget?
- 8 A. Budget means I get a certain amount
- 9 of money over and above the salaries.
- 10 O. And what does it mean to be funded
- 11 by rider?
- 12 A. Rider means that the township or the
- 13 borough would more or less rent the space to you,
- 14 rent your cars, your vehicles. Rent everything,
- telephone, desk, everything.
- 16 Q. And you would be funded by the
- 17 permit fees?
- 18 A. We would be funded by the permit
- 19 fees.
- 20 Q. Many -- or quite a number of
- 21 construction officials that we have spoken with,
- and I think everyone we've asked this question of,
- 23 have said they would prefer to be funded by rider.
- Would you agree with that? Would
- you prefer to be funded by rider?

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- 2 for the construction department to be funded by
- 3 rider.
- 4 Q. Do you know whether most
- 5 construction departments are funded by budget or
- 6 by rider?
- 7 A. I believe 90 percent are dedicated
- 8 by budget.
- 9 Q. Does your office bring in more money
- in permit fees than it receives in funding?
- 11 A. I can only tell you what my office
- brings in and I can only tell you what my budget
- 13 is.
- Q. Okay. What does your office bring
- 15 in?
- 16 A. You mean moneywise, how much? It's
- going to vary every year.
- 18 Q. Well, I'm just curious as to
- 19 whether, over the years, you think that you've
- 20 brought in more in permit fees than you were given
- 21 to operate your -- you know, to operate with?
- 22 A. Yes, I always thought I brought in
- 23 more than I was able to operate -- one of your
- inspectors pointed out that I was wrong.
- 25 Q. How about the fee structure in the

town?	Who	sets	the	fee	structure?

- 2 A. I do and the township does.
- 3 Q. Has there been any raising of the
- 4 fee structure or do you think that should be
- 5 considered?
- 6 A. We haven't raised fee structure --
- 7 the fee structure, I'm going to say, in maybe
- 8 12 years.
- 9 Q. Mr. Kirk, you've been, quite
- 10 frankly, very cooperative with us and we
- 11 appreciate your cooperation. We also recognize
- that there have been significant problems in
- developments in Wall which have come to the
- 14 attention of this Commission. We've been -- it's
- been featured in a couple of hearings.
- 16 Looking at this whole picture, what
- insight can you give us or what could you have
- done differently? If you could turn back the
- 19 hands of time and do it over, what would you do
- 20 differently to try to avoid what we've seen?
- 21 A. Probably one thing I would have done
- 22 differently or requested from the Department of
- 23 Community Affairs would allow us to either retain
- the services of the DCA or go out and hire a third
- 25 party to handle all the inspections on any kind of

- 1 a major subdivision that came in.
- 2 At the present time I can do
- 3 neither.
- 4 Q. What about this tenure situation?
- Is there anything that could be changed there?
- 6 A. I think we would have to lower the
- 7 standards of giving -- giving the township or the
- 8 official a little bit more power to remove an
- 9 individual when incompetence is shown.
- 10 Q. During the course of time when
- 11 you've been the construction official in Wall,
- 12 have you also held positions in other
- 13 municipalities?
- 14 A. Yes, I have.
- Q. Where else have you held positions?
- 16 A. I also work for the Borough of
- Belmar, the Borough of Spring Lake and Manasquan.
- Q. What are you in Belmar?
- 19 A. Belmar I am the plumbing and the
- 20 fire subcode official.
- Q. And Spring Lake?
- 22 A. Spring Lake, just plumbing.
- 23 Manasquan, just plumbing.
- Q. We heard today that site plans are
- required in Wall now for each home. Is that true?

- 1 A. Yes. We have two sets of plans that
- 2 we work with. When we issue a zoning permit, we
- 3 request a location survey prior to issuing a
- 4 permit. Prior to us doing any further inspections
- 5 after the foundation is in, we ask for an as-built
- 6 location survey. That survey will now show us the
- 7 elevations.
- 8 Q. Do you think the site plans for
- 9 Allaire Country Club Estates and Martin Road,
- 10 knowing what we know now, should have been
- 11 approved?
- 12 A. That's really not my call. That's
- 13 engineering department.
- Q. Do you find that you folks are
- 15 called out to do inspections when the buildings
- are really not ready for inspection?
- 17 A. Constantly.
- 18 Q. You moved forward to the mic when
- 19 you said that. Tell me what you mean by
- 20 "constantly."
- 21 A. We are constantly doing inspections
- or going out to do inspections that are not ready
- for us.
- Q. That means you have to go out more
- 25 than once?

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1 A. That means you have to come back out
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- 2 again.
- 3 Q. Do you get to charge again for
- 4 having to go out?
- 5 A. No, we don't.
- 6 Q. Why do you think that's happening?
- 7 A. I really have no answer for it,
- 8 unless the -- we have a situation where the
- 9 builder will probably call, knowing that the
- 10 plumbing is not ready. If the plumber calls, I
- 11 know the plumbing is ready.
- 12 Q. Shouldn't the builder have inspected
- it himself to make sure it's ready for --
- 14 A. Yes, he should have.
- MS. GAAL: That's all I have.
- 16 COMMISSIONER EDWARDS: Sir, earlier
- 17 I referred to Wall Township. I've listened to
- 18 your explanation and also appreciate your candor
- 19 and your cooperation with our Commission.
- 20 However, I have to tell you that
- 21 I'm -- I guess I'm appalled at the entire
- 22 construction office's functioning during that
- 23 period in Wall Township. I'm appalled at the fact
- that you can't find any plans, I'm appalled that
- 25 it's not administered better, I'm appalled at the

1	inspectors, at the level of inspection on a
2	project as big as the Allaire project and the
3	support that I saw or the example of an
4	inspection that was on the board a few minutes ago
5	or so, in anyone's eyes is indicates a level of
6	incompetence that I just can't imagine anybody
7	putting up with.
8	The and I also have to say the
9	detail and the lack of knowledge that I have about
10	what the issues and problems and the chronology
11	the factual chronology of the history here is also
12	difficult to understand.

You indicated that you had -- the DCA came in, you didn't say when they came in, but they came in and said you needed one or two more inspectors. The level of the problem that you've indicated to me indicates that your office needs a lot more than one or two inspectors to be able to handle the Four Seasons and the Allaire project simultaneously along with the Martin Road Estates and other individual developments. I count a thousand projects going. The level of inspections that are required and things you are supposed to look at obviously were not being done at anywhere near DCA's specifications as to when they are

1 supposed to be done across the board, and nothing was done about it. Nothing. If I was the 2. township, from DCA, with your office, and we have literally hundreds and hundreds of homeowners who have come up short. The fact that you say we rely on the developer and the quality of the developers, your 7 testimony -- I think you are accurate. I'm not 8 9 disputing it -- is appalling. If we rely on the 10 accuracy and the certifications of the builder, why do we have you there at all? Just close the 11 12 office. We wouldn't be any better off. The level of inspections that were 13 14 going on, the way you've described them, and a reliance on the builder -- there is no question 15 that the Allaire project was poorly constructed, 16 17 there is no question about that, but we didn't catch that. There is no question that the 18 19 Hovnanian development, Four Seasons at Wall, was poorly done. We didn't catch that. 20 21 The Martin development is a much 22 smaller, one individual. I'm sure that, if we

went back and looked at every development there,

we would probably find more. Those developers

that did it right, they are going to turn out

23

24

25

1	okay. Those that did it wrong, the department has
2	no impact on the outcome, either positively or
3	negatively, and that just that's just a
4	standard that is just not acceptable. And how
5	would you how should an office be constructed
6	in a development in a municipality that has the
7	level of development that you are talking about?
8	Because this happens in municipalities all over
9	the state.
10	If I've got a good developer, very
11	often the reason I've got a good developer is
12	because I have a good building department on his
13	back.
14	Maybe Wall Township's problem is
15	that every developer knows that the building
16	department is not on their back, can't be on their
17	back. It's structured in such a way and functions
18	in such a way that it can't deliver the product.
19	And the summation of your testimony,
20	from my perspective, is that your department is
21	not capable of handling any large-scale
22	developments at any level. You are not
23	administratively capable of doing it, you are not
24	skilled internally in your internal inspectors
25	aren't capable of making inspections that are

1	meaningful to deliver a product consistent to that
2	community.
3	Did I miss something?
4	THE WITNESS: I don't think so.
5	COMMISSIONER EDWARDS: Thank you
6	very much.
7	COMMISSIONER MARINIELLO: I just
8	wanted to be sure I heard your testimony
9	correctly. The same inspectors that were with
10	Wall Township, with the exception of the two new
11	people you hired, that were there during the
12	Allaire and Four Seasons time, are still there
13	today?
14	THE WITNESS: Yes, they are. One.
15	COMMISSIONER MARINIELLO: One?
16	THE WITNESS: One inspector is still
17	there.
18	COMMISSIONER MARINIELLO: And that
19	is the one that's tenured?
20	THE WITNESS: Yes.
21	COMMISSIONER MARINIELLO: Now, what
22	discipline is that particular person?
23	THE WITNESS: He's the building
24	subcode official and the fire inspector.
25	COMMISSIONER MARINIELLO: So the

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1	fire inspector let's forget about building for
2	a moment, but the fire inspector, as we sit here
3	today, has the level and degree of incompetence
4	that you believe should not be allowed, but you
5	can't do anything about it?
6	THE WITNESS: At the present time,
7	no.
8	COMMISSIONER MARINIELLO: Although
9	he's not inspecting residences, he's still
10	inspecting commercial buildings?
11	THE WITNESS: Yes, he is.
12	COMMISSIONER MARINIELLO: So, while
13	this investigation deals with residential
14	buildings, doesn't you know, we don't have our
15	eye closed to the fact that there is commercial
16	building, and a lot of it, being done in Wall
17	Township, and this is the same gentleman that's
18	going out there and inspecting today.
19	THE WITNESS: And I also have better
20	inspectors that follow right behind him.
21	COMMISSIONER MARINIELLO: So, you
22	are having to essentially double the expense?
23	THE WITNESS: Yes, I am.
24	COMMISSIONER MARINIELLO: Just to

25 double-check things?

1	THE WITNESS: Yes.
2	COMMISSIONER MARINIELLO: Now, is
3	the mayor and council of Wall Township aware of
4	this problem?
5	THE WITNESS: Yes, they are.
6	COMMISSIONER MARINIELLO: Well, I
7	got to believe, by the time this investigation is
8	done, there has to be a serious file available to
9	you to move forward with this gentleman's
10	THE WITNESS: You are correct.
11	COMMISSIONER MARINIELLO: And I
12	suspect that the awareness that this has brought
13	to your community, the mayor and council, to you
14	and everyone else there, that it would not take a
15	genius to recommend that either this tenure system
16	be changed or the proofs to allow a municipality
17	to move forward, not stand in the way of
18	incompetent officials going out on a day-to-day
19	basis and inspecting the homes.
20	I mean, there are hundreds of
21	homeowners here, even those who don't know about
22	problems in their homes, who are going to hear
23	about this investigation, who live in Wall
24	Township, who are going to say, "Wait a minute, my
25	home was inspected by that gentleman and I have no

Τ	belief right now that that was done correctly."
2	Would you agree with me?
3	THE WITNESS: I agree.
4	COMMISSIONER MARINIELLO: And that
5	goes for the framing, goes for the trusses, am I
6	correct?
7	THE WITNESS: Yes.
8	COMMISSIONER MARINIELLO: I have
9	nothing further, Mr. Chair.
10	COMMISSIONER SCHILLER: Just to
11	follow a little bit up on what the Commissioner
12	was asking you about, especially the life safety
13	code, or fire is the one that's most troubling, to
14	me anyway.
15	Were any of these failures reported
16	to DCA?
17	THE WITNESS: No.
18	COMMISSIONER SCHILLER: Why not?
19	THE WITNESS: It's not required.
20	COMMISSIONER SCHILLER: I didn't say
21	whether it was required. I asked whether these
22	were reported. Simply because it wasn't required,
23	can't DCA come in and supersede him? Can't DCA
24	send an inspector in and supersede that fire
25	inspector?

1	THE WITNESS: I Would think, if the
2	DCA had been notified by the association or
3	something, the DCA would have definitely come in
4	and done something about it.
5	COMMISSIONER SCHILLER: But you
6	didn't do that?
7	THE WITNESS: No, I didn't do that.
8	COMMISSIONER SCHILLER: Don't you
9	think you should have? If DCA is the supervising
10	agency here in the state, why weren't they at
11	least notified and say, wait a minute, I got a guy
12	out there like a firewall, you know, we are
13	talking about covering up you know, they can
14	cover up some stuff, you put Sheetrock up and you
15	can't inspect every little thing, but a firewall
16	is pretty significant to miss for a fire
17	inspection.
18	THE WITNESS: Yes, it is.
19	COMMISSIONER SCHILLER: And for that
20	to continue to happen and put people's lives in
21	jeopardy is seems that somebody should be
22	notified. Since he received his license from DCA,
23	it seems incumbent on you, as the construction
24	official in the city, to report that to DCA.
25	THE WITNESS: Well, eventually I

l $$ will. I have to make a file against him firs

- 2 COMMISSIONER SCHILLER: Does DCA
- 3 ever come into your town and supersede in any of
- 4 your subcode officials, or you?
- 5 THE WITNESS: Supersede? No.
- 6 COMMISSIONER SCHILLER: But they
- 7 have been in your town?
- 8 THE WITNESS: They have been in our
- 9 town, yes.
- 10 COMMISSIONER SCHILLER: And have
- 11 they done an analysis of your department?
- 12 THE WITNESS: They've done an
- analysis, they've done monitoring of our
- 14 department.
- 15 COMMISSIONER SCHILLER: Can you give
- me just an idea or a summary of what their
- findings were or what they are going to do or
- what their recommendations are?
- 19 THE WITNESS: Well, this is not
- 20 recently. This might be quite a few years ago.
- 21 And we responded to their requests.
- 22 COMMISSIONER SCHILLER: So this was
- not in the last five or ten years?
- 24 THE WITNESS: This was -- yes, it
- was within the past five years.

1	COMMISSIONER SCHILLER: The question
2	of fees, you said you talked a little bit about
3	it before. When DCA does come in, do they receive
4	the fees that you would be receiving, if they are
5	supplying the inspection?
6	THE WITNESS: If the DCA came in,
7	they would take all the fees, yes.
8	COMMISSIONER SCHILLER: So they
9	would be paying the fees to the state office as
10	opposed to your office?
11	THE WITNESS: Yes.
12	COMMISSIONER SCHILLER: Have you
13	ever known in a large project like Hovnanian,
14	have you ever tried or have you ever requested of
15	any of the different developers, like Hovnanian or
16	Victor, to supply you with certifications from the
17	licensed professionals, the architect, the
18	engineer?
19	THE WITNESS: Yes, we have. Sure.
20	COMMISSIONER SCHILLER: Sorry?
21	THE WITNESS: Yes, we have.
22	COMMISSIONER SCHILLER: And you have
23	received that?
24	THE WITNESS: Yes, we have.
25	COMMISSIONER SCHILLER: Have you

1	found those certifications to be accurate or have
2	you found them also to be false?
3	THE WITNESS: If it comes from a
4	licensed engineer or licensed architect, yes, we
5	may have problems, but I'm not legally I don't
6	know whether I have the right to deny their
7	certification or you know, they are the
8	licensed professional. I am not.
9	COMMISSIONER SCHILLER: Well, for
10	instance, did you ever receive a license a
11	professional certification that one of the
12	buildings with a firewall was not built was built?
13	THE WITNESS: No, I haven't.
14	COMMISSIONER SCHILLER: And
15	THE WITNESS: Your question was,
16	have I received a certification
17	COMMISSIONER SCHILLER: In other
18	words, if you were going to use licensed
19	professionals who we could get at, the state could
20	get at because they have a license, and we can't
21	rely on I'm looking to find out whether we can
22	rely on their certifications as a supplement to
23	what the building department does, or are they
24	just as vulnerable to yielding and bending over
25	backward to the developer, or have you found these

1 certifications to be at all false or to be n
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- 2 accurate?
- 3 THE WITNESS: I found some to be
- 4 inaccurate.
- 5 COMMISSIONER SCHILLER: And when you
- find them to be inaccurate, what is the process?
- 7 THE WITNESS: We will question the
- 8 architect or the designer and either he changes it
- 9 or he'll write a letter of certification for it,
- 10 and then my recourse is nothing.
- 11 COMMISSIONER SCHILLER: You do
- 12 notify the board, the licensing board?
- 13 THE WITNESS: I have done that
- 14 before, yes.
- 15 COMMISSIONER SCHILLER: Mr. Kirk,
- 16 I've heard you to be very candid, very open, maybe
- a little frustrated like all of us are here, but I
- 18 want to commend you on your forthrightness. If we
- don't have people telling us exactly what's going
- on out there, we can never solve the problem.
- 21 So I commend you personally on your
- forthrightness on all the questions, some of which
- 23 I'm sure you weren't happy that you had to tell us
- 24 what went on, but you did tell us, and I commend
- 25 you for that.

1	COMMISSIONER FLICKER: In response
2	to Ms. Gaal's question, you said that one of your
3	recommendations you would make, if you were faced
4	with that kind of volume again, you would either,
5	I think you said, retain the services of DCA and
6	go out or go out and hire third parties to do
7	the inspection services?
8	THE WITNESS: Yes.
9	COMMISSIONER FLICKER: Were those
10	options available to you
11	THE WITNESS: No, they are not.
12	COMMISSIONER FLICKER: They were
13	not?
14	THE WITNESS: Sorry.
15	COMMISSIONER FLICKER: Were those
16	options available to you during the construction
17	of the Allaire Estates project or Four Seasons at
18	Wall?
19	THE WITNESS: No, they were not.
20	COMMISSIONER FLICKER: Are they
21	available to you now? Has there been a change?
22	THE WITNESS: No, they are not.
23	COMMISSIONER FLICKER: So these are
24	recommendations you would come to us and suggest
25	would be helpful to you?

1	THE WITNESS: I have contacted the
2	DCA within the past year, because we have a new
3	development coming to Wall, and requested to allow
4	us to hire or retain the services of a third-party
5	agency, and I was told that I cannot do so.
6	COMMISSIONER FLICKER: Were you told
7	why?
8	THE WITNESS: No, I did not
9	understand why.
10	COMMISSIONER FLICKER: So, as you
11	sit here, you can't tell us their logic for that?
12	THE WITNESS: No, I can't.
13	COMMISSIONER FLICKER: Did you ask
14	of them whether, if you indeed fell into a bind,
15	you could retain DCA's services?
16	THE WITNESS: No, I did not ask
17	that.
18	COMMISSIONER FLICKER: And do I
19	understand correctly that you said you now have
20	six subcode officials, but one of the subcode
21	officials is the gentleman you've described as
22	incompetent?
23	THE WITNESS: Yes.
24	COMMISSIONER FLICKER: Thank you
25	very much.

T	THE WITNESS: Thank you.
2	COMMISSIONER SCHILLER: Again, Mr.
3	Kirk, thank you very much.
4	We'll break for lunch, and it's 20
5	after, so we'll be resuming at 20 after 2:00.
6	Excuse me. We'll come back here at
7	2:00.
8	(Recess called at 1:22 p.m.)
9	(Resumed at 2:07 p.m.)
10	COMMISSIONER SCHILLER: Commissioner
11	Edwards.
12	COMMISSIONER EDWARDS: Good
13	afternoon, ladies and gentlemen.
14	Over the past months and throughout
15	these proceedings we have had the pleasure of
16	hearing from a diverse and distinguished roster of
17	witnesses, all of them experts in their own way
18	homeowners, inspectors, municipal code officials,
19	engineers, subcontractors, construction personnel.
20	With their help, and the hard work
21	of our own staff, we have framed the central
22	issues of this investigation issues involving
23	the essential quality of new-home construction,
24	the integrity of the inspections and code
25	enforcement, and the adequacy of government

- oversight and the real problems of consumer protection and remediation.
- We now need to take it to another
- 4 level. In order to make this inquiry as
- 5 comprehensive as possible -- indeed, to make it as
- 6 credible as possible -- we need to hear from those
- 7 who are directly involved in the production of new
- 8 homes in this state.
- 9 To that end, joining us this
- 10 afternoon are representatives of three companies
- 11 that are and have been key players in the very
- important and, I might add, very influential
- residential development and construction industry
- 14 here in New Jersey. We look forward to their
- 15 testimony. More importantly, we welcome the
- opportunity to pursue a frank and comprehensive
- 17 examination of vital issues that concern all of
- 18 us.
- As you know, the Commission's role
- 20 is to identify facts and open a dialog with those
- 21 who can fix the problems. Defensiveness and the
- 22 tendency to bridle at constructive criticism are
- 23 not helpful to that process. Our investigation
- 24 has uncovered systematic flaws that can be
- 25 corrected through the mutual efforts of industry

1	and governmen	it le	aders.					
2		Mr.	Chairman,	you	can	call	the	first
3	witness.							
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1	MS.	GAAL:	Joseph	Riggs.

- 2 Good afternoon, Mr. Riggs. If you
- 3 would remain standing, I'll have the reporter
- 4 place you under oath.
- 5 JOSEPH RIGGS, after having been
- 6 first duly sworn, was examined and testified as
- 7 follows:
- 8 EXAMINATION
- 9 BY MS. GAAL:
- 10 Q. Thank you, you may be seated. The
- 11 way the mics work, if the red light is not on,
- it's not working.
- May we have your name, please, for
- 14 the record.
- 15 A. My name is Joseph F. Riggs, I am a
- group president with K. Hovnanian Companies.
- MS. GAAL: Thank you. And, counsel,
- 18 would you enter your appearance, please.
- MR. DAHL: Yes. Stephen Dahl,
- 20 with -- counsel for K. Hovnanian Companies.
- 21 BY MS. GAAL:
- Q. Mr. Riggs, how long have you been
- with K. Hovnanian Companies?
- 24 A. Since June of 1993.
- 25 Q. Can you tell us a little bit about

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1 -	VOUL	background	prior	tο	VOUR	current	position
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- 2 A. In my current position I am
- 3 responsible for a geography in our operation.
- 4 Includes New Jersey, Pennsylvania, Southern New
- 5 York, Ohio and Minnesota. I've had that position
- for approximately four years.
- 7 Prior to that I was an area
- 8 president with our company, and at that time I had
- 9 operating responsibility for several counties in
- 10 Northern New Jersey. Prior to that I was in
- 11 business for myself in the private side of the
- 12 building business.
- Q. And you've been with the K.
- 14 Hovnanian Companies for 11 years?
- 15 A. Correct.
- Q. Who are the principals of that
- 17 company or companies?
- 18 A. Well, the company is a publicly-
- owned company and, so, there are many, many
- 20 shareholders. The Hovnanian family owns
- 21 approximately 50 percent of our stock.
- Q. To whom do you report?
- 23 A. And, I might say, the Kevork
- 24 Hovnanian family, because there are a number of
- 25 Hovnanians and it's the cause for much confusion,

1 both external -- or internal and especially

- 2 external.
- 3 Q. So, Kevork Hovnanian and his family?
- 4 A. Correct.
- 5 Q. And his son's name is?
- 6 A. His son's name is Ara Hovnanian and
- 7 Ara is our CEO and president.
- Q. To whom do you report?
- 9 A. I report to Ara Hovnanian.
- 10 Q. You mentioned you are a group
- 11 president, is that right?
- 12 A. Correct.
- 13 Q. How many other group presidents does
- 14 K. Hovnanian Companies have?
- 15 A. Three others.
- Q. Are there people that report to you
- 17 that actually directly handle New Jersey matters?
- 18 A. An individual reports to me who
- 19 handles New Jersey, and then there are numerous
- 20 area presidents who report to him.
- 21 Q. In respect -- or with respect to
- 22 each development, residential development, if I
- 23 can use that word, built by your company, and I'm
- 24 speaking specifically about New Jersey, but are
- 25 separate corporations usually formed?

- 1 A. Yes, there are.
- 2 Q. Are they usually LLCs, if you know?
- 3 A. I don't know for sure. I believe
- 4 so.
- 5 Q. Do those entities remain in effect
- 6 for some period of time?
- 7 A. They do.
- 8 Q. And can you give us some idea how
- 9 long they may remain in effect?
- 10 A. Oh, you know, I'm not sure I'm the
- 11 right person to answer that question specifically,
- 12 but certainly several years after the conclusion
- of construction at an individual community.
- 14 Q. You have appeared before the
- 15 Commission in private session at least -- I think
- it was approximately two days, or at least a day
- and a half of private testimony involving a number
- of issues, including questions about several
- 19 developments in which your company has been
- involved in in New Jersey, and I'm not going to
- 21 ask you all those questions today, that would be
- impossible, but, in a number of developments there
- 23 were construction deficiencies or construction
- issues, and those deficiencies, if you will, go
- 25 back to approximately the mid-1990s, is that

- 1 right?
- 2 A. Of the communities that we discussed
- 3 during my testimony, that's correct.
- 4 Q. Has your company been involved in
- 5 implementing various internal procedures to deal
- 6 with the types of issues we've talked about?
- 7 A. We have been, both before those
- 8 issues arose and subsequent to those issues
- 9 arising, but we have instituted a number of
- 10 programs for enhanced quality control that we
- 11 believe will raise the bar on our level of
- 12 performance.
- 13 As I've mentioned to you in the
- past, we think that we've performed with
- reasonable quality and we've always stood behind
- all of our homes, regardless of any shortcomings,
- 17 but we can always do better and we certainly are
- 18 committed to do exactly that, and those process
- 19 changes are part of that quest.
- 20 Q. Is one of the programs that the
- 21 company has implemented called Quarterly Assurance
- 22 Review, QAR?
- 23 A. Quality Assurance Review.
- Q. Quality Assurance Review, QAR?
- 25 A. Yes.

- 1 Q. Can you tell us approximately when
- 2 that was implemented?
- A. Approximately 2001, and then it took
- 4 a year or so to gain traction and I think it's
- 5 really the last two years or so that we have
- 6 confidence that it's been up and running in all
- 7 its colors.
- 8 Q. And what is its purpose?
- 9 A. Its purpose is to understand key
- 10 structural components of our construction practice
- 11 to make sure that we are doing all that we can to
- 12 self-inspect that process. So, as you know -- or
- 13 may know -- we have our own construction
- 14 superintendents and construction managers that are
- 15 at each individual community. Of course,
- 16 municipalities do their own inspections, and then
- this is the third check, the third set of eyes
- 18 that come from our Edison region office and
- inspect approximately a third of our homes. They
- don't get in every one, but they get in a
- 21 representative sample, we believe.
- Q. So, the QAR folks are separate and
- 23 apart from the people who are actually out in the
- field building homes?
- 25 A. Totally separate.

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- 2 looking behind the walls to check the integrity --
- 3 the structural integrity, so to speak?
- 4 A. That's correct. Most of the issues
- 5 that are inspected by our QAR associates are
- 6 related to the core structure of the home. So, in
- 7 fact, most of that inspection takes place before
- 8 there are walls on the home in the first place.
- 9 Q. You mentioned about 30 percent of
- 10 the construction is inspected this way?
- 11 A. 30 percent of the homes.
- 12 Q. Of the homes.
- 13 A. And I think I'm correct in that
- 14 percentage. I could be a little high or I could
- be a little low, but we hope that we get a
- 16 representative number of homes inspected. We
- 17 believe that we are.
- 18 Q. What is a trade partner?
- 19 A. A trade partner is another name for
- 20 a subcontractor.
- Q. That's a term you used for -- I
- don't know if the industry does, but at least I've
- 23 heard you use it.
- A. Many in the industry do, but we
- 25 certainly do. Not everyone does, though.

1	Q. K. Hovnanian Companies, does the
2	company or companies typically use subcontractors,
3	trade partners, to do the construction or do they
4	have their own force?
5	A. We typically use trade partners,
6	although, having said that, one of the things that
7	we are in the process of looking at for the future
8	is vertical integration where we might take on
9	some of the construction responsibilities with our
10	own associates.
11	That's been done, by the way, in our
12	industry in the past. It's not a particularly new
13	concept, but all companies these days look at
14	their processes and look at vertical and
15	horizontal integration as a way to improve
16	quality, improve profit and improve process.
17	Q. Are there any particular trades that
18	you are actually looking at to take on in-house?
19	A. We've looked at a number of our key
20	trades. I'm sure that we would focus on the
21	larger trades. That would certainly include
22	framing, plumbing, HVAC work, that kind of thing.
23	It might well not include finish trades,
24	floorings, kitchen countertops, that sort of
25	thing.

1	Q. With respect to problems in your
2	construction, whether they are code problems or
3	other issues, have you found that there can be, at
4	least, a problem with respect to the
5	subcontractors you use?
6	In other words, the quality of the
7	work. Does that link sometimes to the
8	subcontractor you are using?
9	A. Well, the subcontractors are the
10	individuals that actually do the work, and we
11	oversee the work that they do, so, if anything has
12	been substandard, we would certainly call into
13	question the performance of the subcontractor, but
14	we would also call into question our own oversight
15	of that subcontractor.
16	Q. Have you and I don't mean you
17	personally, but has the company instituted any new
18	procedures to try to reduce the mistakes, if you
19	will, or improve the performance of its trade
20	partners in home construction?
21	A. We have, but, perhaps more
22	importantly, many of them have, and there are a
23	number of quality initiatives, some sponsored by

the National Association of Home Builders, that

provide a forum for trade partner education so

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1 that they can come up to speed on what good
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- 2 quality management is about and the different
- 3 processes and systems that can be used to try to
- 4 improve their own performance.
- 5 And that is not particularly unique
- 6 to our industry. I think that's common across
- 7 industry generally.
- Q. One of the programs, if you will,
- 9 you mentioned when you were in executive session,
- 10 was, I think, ISO 9000?
- 11 A. Correct. I think I did mention
- 12 that.
- 13 Q. Can you discuss that for the
- 14 Commission?
- 15 A. ISO 9000 -- frankly, I'm not sure
- I'll be able to discuss it in a lot more
- 17 specificity than I did before you previously,
- 18 which wasn't very much, but it's a set of
- 19 standards that are used to measure adherence to
- 20 quality practices and margins of error for quality
- 21 performance.
- I think, in layman's terms, that's
- 23 generally what it is. More technical terms would
- 24 have to be left to those more versed than I on the
- 25 subject.

1		Ç	2.	Now,	is	this	currently	а	requirement
2	for	all	your	trade	par	rtners	s?		

- 3 Α. It's not a requirement, but we are strongly encouraging all of them to initiate their 5 own quality -- total quality initiatives, and it wouldn't surprise me that it would become a 7 requirement in the future. At the moment, it's voluntary. Many of them are taking advantage of 8 9 that opportunity. We are providing -- we are 10 paying for the trainers, and so on and so forth, for them to take advantage of that opportunity, so 11 it doesn't cost them anything, as long as they 12
- Q. What does the term "partners in excellence" mean?

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16 A. Partners in excellence is an acronym
17 in our company for our total quality management
18 program.

stay with us in the future as a trade partner.

- 19 Q. Have you reduced the number of trade 20 partners that you use?
- 21 And I don't mean you. Again, the 22 company. Have you reduced the total number of 23 trade partners?
- A. We have, over the years, tried to go
 with fewer and larger trade partners and, frankly,

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- 1 that was the point in time when we began referring 2. to these companies as our partners, because we were essentially saying to them, give us certain commitments to being able to handle volume and, you know, best cost structure and the like and, in exchange, we'll give you a particular portion of our work. So it will be a win-win situation and 8 it will also allow us, as the opportunity arises, 9 to train quality initiatives and that sort of 10 thing. We will have less people that need to be trained. So, to that extent, it's a numbers game 11 and becomes a more tenable and manageable 12
- Q. Do you see it as a way to increase
 the oversight or get better oversight over the
 contractors -- subcontractors?

environment for us.

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- A. Only to the extent that there are less people that we might feel we need to indoctrinate with any of our own training, but we hope that -- the real key is their own quality initiatives that allow them to become better at overseeing their own work, because, of course, that's the way both they and we want it to be.
- Q. We recognize that, as an
 entrepreneur, you have an interest that relates to

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1	the	bottom	line	and	economic	interests	and	so

- 2 forth, but, from the side of the construction
- defects or construction problems, can you tell us
- 4 what the company's goals are with these programs
- 5 and any others you have in place?
- 6 Is there an interest in reducing
- 7 construction-related problems?
- 8 A. Certainly. I mean, we've spent many
- 9 millions of dollars at this point on repairs that
- 10 we wish hadn't needed to be undertaken in the
- 11 first place, we've spent many millions more on the
- 12 process changes that I've been describing with you
- for the last few minutes, and we are optimistic
- 14 that these initiatives are going to both provide
- 15 better quality homes for our customers and save us
- money, which is, you know, what good quality and
- good quality initiatives are all about.
- 18 It's an ever-changing and never-
- 19 ending quest, by the way, because, as I have
- 20 mentioned, we are working in the open environment
- 21 with a variety of subcontractors and a variety of
- 22 weather and a variety of different municipal
- inspectors and, so, it's anything but a normal
- assembly line that you would have in a controlled,
- contained factory type of environment.

1	Q. Can you give the Commission some
2	examples of the types of problems that you've seen
3	which you would try to address? In other words,
4	any commonalities to the problems which you see
5	occurring?
6	A. Well, certainly one of them has
7	related to our trusses and lack of truss bracing.
8	That, from time to time, we've had issues with
9	some of our footings that needed to be analyzed
10	and redone.
11	So things that, you know, we believe
12	went to the core integrity of the home and we
13	needed to be sure that those issues were
14	redressed, and it's a lot easier to do it before
15	the fact than after.
16	Q. Are those the kinds of issues that
17	have been an impetus, if you will, for some of the
18	programs?
19	A. Well, those kind of issues and
20	others, but I wouldn't suggest that those are the
21	only ones. We have a great variety of trade
22	partners, building a multitude of different
23	products and designs that our company produces,
24	and there are many, you know, technical issues

that need to be overseen in the field, and it's

- why good systems and good processes, we believe,
- 2 are -- are critical to doing the best job we can
- 3 with that, and we believe that the changes that
- 4 we've made over the years are making a difference.
- 5 The results seem to be good, but it's a long-term
- 6 investment.
- 7 As you've seen, many times some of
- 8 the issues that -- where mistakes are made take a
- 9 period of time to metastasize, but we believe that
- 10 we've made significant strides and we are very
- 11 confident that it's a program that will make
- 12 sense.
- We have rolled it out across our
- 14 company generally, by the way. You asked me
- 15 earlier about our organizational structure and the
- three other groups and the like. So the QAR
- 17 process had its birth here in the New York,
- 18 metropolitan Philadelphia marketplace and has been
- 19 transported across our company nationwide.
- Q. The kinds of problems that we've
- 21 talked about, not only today but the last time you
- 22 were in, are those problems evident across the
- 23 country?
- 24 A. I don't know that I could, you know,
- 25 speak to that specifically. I think, generally,

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- 1 yes. You know, generally these kinds of mistakes
- 2 happen in the new-home construction business and,
- 3 you know, the good companies -- the better the
- 4 company, the less of them you make, and you always
- 5 stand behind them, to the extent that they are
- 6 made, which has certainly been our practice in the
- 7 past.
- 8 Q. How about throughout your geographic
- 9 area, the area that you cover? Do you see the
- same kind of problems in the neighboring states?
- 11 A. Well, Minnesota is brand new, so we
- are not producing there yet. In Ohio, we made an
- acquisition there, and we believe that we have
- 14 seen less of those mistakes made in Ohio. The
- 15 homes that they build are simpler than the homes
- that are built here in New Jersey, and there is
- 17 vertical integration in that particular business
- unit, which was one of the reasons that we were
- intrigued by that particular acquisition, because,
- 20 as I mentioned earlier, we've been contemplating
- 21 some more of that here in this marketplace, and to
- 22 acquire a company that had that practice in place
- 23 already had some obvious value to us.
- Q. Have any programs or protocols or
- 25 procedures been implemented at the K. Hovnanian

- 1 Companies that are unique or specific just to New
- Jersey? Anything different happen here?
- 3 A. You know, I think the processes that
- I just mentioned had their birth here, and we have
- 5 been the birthplace of ideas that have been
- 6 exported across the country more than the other
- 7 way around, but we are always trying to understand
- 8 what our sister business units are doing that may
- 9 be giving them better customer satisfaction or
- 10 better quality, and understanding how they do it,
- 11 whether it's a process or whether it's a level of
- manpower or supervision, what have you.
- One of the advantages of a bigger
- 14 company, that you get to have a more global view
- of what the industry's best practices may be than
- 16 you would if you were a small builder operating in
- 17 a particular market.
- 18 Q. One of the developments that
- 19 historically has been of some interest in New
- Jersey is Country Meadows in Howell.
- 21 A. Um-hum.
- 22 O. And we have not featured that in our
- 23 hearings, but, did Country Meadows, or the
- 24 problems that became evident at Country Meadows
- 25 prompt any of the changes or any of the programs

- 1 that the company has instituted?
- 2 A. That was one of the communities that
- 3 prompted those changes, correct.
- 4 Q. Can you recall or do you recall any
- of the particular problems in that development?
- 6 A. The lack of proper balloon framing,
- 7 the lack of proper truss bracing. Those were two
- 8 of the larger issues that needed to be addressed.
- 9 And, certainly, that community was one of the ones
- 10 that led us to do soul searching and try to
- 11 understand how we could attack the challenge
- 12 better, and I think I've been clear with some of
- the issues that we've taken in that regard.
- 14 Q. Is that a development in which or at
- which some of the problems or many or all of the
- 16 problems resulted from the work of your trade
- 17 partners or subcontractors?
- 18 A. Well, they did all the building,
- 19 and, so, I suppose it would be fair to say that
- 20 they were involved with all the -- the mistakes,
- 21 but we were inspecting the work that they did and,
- likewise, didn't pick up the mistakes that they
- 23 did and, so, we don't blame them exclusively. We
- were part of the problem, as well.
- Q. Do you know if there is still

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1 litigation going on?
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- 2 A. There is litigation that is
- 3 continuing. There has been a number of homeowners
- 4 that filed litigation over the years. A number of
- 5 cases have been settled, several are still
- 6 outstanding.
- 7 Q. I think, when you were in private
- 8 session, you indicated that you used this
- 9 development as a case study almost, internally?
- 10 Is that a fair characterization?
- 11 A. You know, I don't recall my exact
- 12 testimony in that regard, but it certainly could
- have been one.
- 14 Q. Has your company also established an
- 15 Even Flow program?
- 16 A. We have. We don't utilize it
- everywhere in the New Jersey/New York marketplace,
- 18 but we use it in some locations, and the idea is
- 19 to start the same number of homes and frame the
- 20 same number of homes and Sheetrock the same number
- of homes and subsequently finish the same number
- of homes every single day so that we avoid the ups
- and downs of production surges that prove to be a
- 24 challenge for us to oversee, prove to be a
- 25 challenge for our subcontractors to cope with when

L	they	are	building	more	homes	at	certain	weeks	of
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- 2 the year than other weeks of the year, and it
- 3 proves to be a challenge for the local inspection
- 4 community to deal with.
- 5 So we think that the Even Flow
- 6 program can -- can be a triple win, and the
- 7 results that we've had in those locations where
- 8 we've implemented it have been quite encouraging,
- 9 as it relates to quality, customer satisfaction
- 10 and the like, so we intend to continue our effort
- in that regard.
- 12 Q. As a builder, have you been advised
- of any situations where there were problems
- 14 getting the local inspectors out there to do the
- work? I recognize you are at a fairly high level
- with the company, but I'm wondering if that's
- 17 something that has come to your attention.
- 18 A. I think we see some towns that are
- 19 far more service oriented, when it comes to doing
- 20 timely inspections, than others. There are
- 21 reasons for that. Sometimes we are at the root of
- that, where we have a large work volume suddenly,
- and other times towns are, you know, just not
- 24 anxious to do inspections in a timely fashion.
- 25 You know, well-known that there is a

1	general attitude that doesn't love growth and
2	there are some towns who are able to use a slower
3	inspection process as a means to slow it down in
4	every way that we can. So, I think it runs the
5	gamut from, you know, that side of the equation,
6	which I would lay totally at the feet of a
7	municipality, to the other end of the gamut, which
8	I would lay at our feet, saying that we are the
9	root cause of that problem.
10	I might say and I think I'll use
11	this opportunity to do it you may or may not
12	ask me the question, but we pay the industry
13	pays and our company pays many, many, many
14	millions of dollars per year in inspection fees.
15	We average \$3,000 a home, plus or minus, and we
16	build 30,000 homes, roughly, in the state per
17	year, and that's \$90 million. Our company alone
18	is \$6 million of it. That buys a lot of
19	inspectors, and I think one of the things that we
20	ask ourselves internally is, "Where is the money
21	going," because we are paying a significant amount
22	of money into the coffers of the municipalities
23	and we are not sure that we are really getting a
24	dollar-for-dollar return on, you know, that
25	that payment, and it is one of the things that we

- 1 would suggest that you deliberate on quite
- 2 carefully.
- 3 One also might think about having
- 4 the inspections happen on a county-wide as opposed
- 5 to a municipal-wide basis, just to help the
- 6 amplitude of the -- of the work levels. A county
- 7 would typically have a smoother amount of homes
- 8 per year than an individual municipality that
- 9 might have two or three large communities that
- 10 suddenly land on their doorstep. They are really
- 11 not staffed up to deal with it specifically.
- But, across a broader geography one
- would presume that those ebbs and flows would be
- less severe, so we think that may be something
- that can be considered in a positive way by your
- 16 group, also.
- 17 Q. Have you seen that practice in other
- 18 states?
- 19 A. Yes.
- 20 Q. Have you seen any -- are you aware
- of any other states that do it the way New Jersey
- does?
- A. Yes, it's done both ways.
- Q. Both ways.
- 25 A. We see counties that are the

- 1 inspection jurisdiction and the lead group in that
- 2 regard, and we also see other states where
- 3 municipalities carry the -- carry the ball, and I
- 4 think our view is that the larger entity is the --
- 5 is the right entity.
- 6 There is a case to be made the other
- 7 way, and we've heard about that, in terms of more
- 8 local control, better local understanding of
- 9 what's going on, but, in the case of inspecting
- 10 building practices, I'm not sure we buy that. You
- 11 know, the technique to build is the same one town
- to the other, and I would expect that good quality
- inspectors could be, you know, trained, you know,
- 14 better in that regard and it would, I think, go a
- 15 way -- a long way towards evening out those, you
- 16 know, work surges that are an understandable
- 17 problem for a municipality.
- 18 Q. I don't know if you were here
- 19 earlier today, but we had some testimony
- 20 concerning one municipality in which there was a
- 21 K. Hovnanian project as well as others going on at
- 22 the same time, and there may well have been as
- 23 many as a thousand homes going up at the time.
- A. Um-hum.
- 25 O. I'm wondering if you've seen that

1	sort of thing, whether you've heard of that sort
2	of thing, and whether there is really the
3	capability of the local inspectors to even handle
4	the load.
5	A. Well, that really makes my point,
6	doesn't it?
7	You know, I think I believe that
8	community was in Wall Township, Monmouth County,
9	and I think the point that I'm making is, if
10	Monmouth County were the entity that had the
11	inspectors working directly for them, that they
12	would have been able to deploy some of the
13	inspectors that might have been working in Howell
14	or Marlboro that weren't quite as busy and deploy
15	them over in Wall where it was busier, thereby
16	deploying their resources in a more efficient way.
17	Not just, by the way, the home
18	building industry where that creates a problem for
19	home rule, and it's well-known that we have a
20	redundancy of school boards and police departments
21	and the like, so, if one is only thinking about
22	efficient deployment of human resource, one thinks
23	right away about that type of solution.
24	Certainly the private sector would,

you know, go to that type of step quite quickly,

- 1 getting an efficiency of return on our human
- 2 capital.
- 3 Q. Doesn't the -- or does the Even Flow

process or program run into the labor force of the

- 5 municipality sometimes, in terms of being able to
- 6 even get the inspectors out there as regularly as
- 7 you want?
- 8 A. It does, although, you know, we
- 9 think that, generally, the Even Flow system makes
- 10 the predictability of when those inspections are
- going to be required, you know, far -- far more
- 12 predictable, so that municipalities can plan on
- 13 the deployment of their inspection resources in a
- more effective way.
- I will say that one of the things
- that we've struggled with -- we've been able to
- 17 make Even Flow work very nicely for our trade
- 18 partners, but oftentimes we have multiple
- 19 communities that comprise an Even Flow pod, if you
- 20 will, and sometimes those -- well, typically,
- 21 those multiple communities are in multiple towns,
- so, what is even for our trade partners may not
- 23 necessarily be even for a particular town, but
- doesn't that go right back to the point that I was
- 25 making a few minutes ago, to say, gee, if the

- 1 county was doing it, they'd be getting the same
- 2 benefits that our trade partners and others were
- 3 reaping from that type of better planned
- 4 production?
- 5 Q. Do you, as a company, offer
- 6 financial incentives to employees based upon
- 7 meeting some production protocol? And I think --
- 8 I don't think it's unique to your company, but I'm
- 9 just asking you a question about your company.
- 10 A. We do, and we have a variety of
- 11 bonus plans. There are various types of associate
- 12 employee within our company, and those benchmarks
- can relate to profit, it can relate to timely
- 14 production, it can relate to customer
- 15 satisfaction. Typically, some blend of all of
- 16 those components show up in many associates' bonus
- 17 plans. Certainly they do in my own, as the head
- 18 of the group.
- 19 Q. I have some questions concerning a
- 20 little more specific area. One question about
- 21 whether or not the company places any restrictions
- on whether a homebuyer can inspect the property
- 23 during construction.
- Is there any restrictions placed on
- 25 when the homebuyer can go out and look at a home

Τ	they are purchasing during construction?
2	A. Well, we would in this
3	environment we've had lots of different
4	programs in that regard over the years. What we
5	don't like is for our homeowners and future
6	purchasers to enter their home while construction
7	is going on because it can be a dangerous place to
8	be. We try to make it as safe as we can, but we
9	are uncomfortable with homeowners going into
10	communities unaccompanied by our personnel.
11	Secondly, we try to make ourselves
12	available as to the extent that we practically
13	can, but I think you can relate to the issue of
14	we would, in some instances, spend a huge amount
15	of time with our personnel, you know, walking
16	homes with customers at, you know, points in time
17	where there is not that much to say or do, so we
18	try to structure some preprogrammed visits.
19	One is after the home is framed and
20	the electrical work is done, the plumbing and that
21	kind of thing, so we walk the home and check on
22	locations of TV jacks and electrical custom
23	changes that people may have made, partly to, you
24	know, show the customer and partly to be sure that
25	we did what the customer expected.

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- 2 preprogrammed inspections. We don't like to let
- 3 homeowners into our homes at their pleasure, and
- 4 we try to makes ourselves available as much as we
- 5 possibly can on an a cappella basis.
- 6 Q. Can they bring technical experts,
- 7 such as engineers, with them?
- 8 A. I don't think that we would object.
- 9 I mean, we typically, you know, don't see much of
- 10 that and don't do much of that, but, if someone
- 11 had a particular reason to bring someone of that
- 12 sort, I don't think we would find that
- objectionable.
- 14 It might be the kind of thing, by
- the way, that someone in our field staffs would
- react negatively to, just because people don't,
- 17 you know, love to have that type of involvement
- 18 and it takes a lot of time and -- and trouble to
- 19 do, but --
- Q. But, as a policy --
- 21 A. -- if there was a special request,
- we'd accommodate that.
- Q. You don't normally see that, though?
- 24 Homeowners wanting to come out with --
- 25 A. Not typically, no. In fact, you

- 1 know, not every homeowner wants to do the frame
- 2 walk that I described. Some do, some don't. It
- depends.
- 4 Q. Are you familiar, at least to some
- 5 degree, with the development of Four Seasons at
- 6 Wayne and the Four Seasons at Wall?
- 7 A. Um-hum, I am.
- 8 Q. Now, again, and I want to make this
- 9 clear. I recognize, given your position, you
- 10 might not necessarily have intimate knowledge of
- 11 those particular developments or the specific
- 12 problems, but do you have some general knowledge
- relating to those developments?
- 14 A. I do.
- 15 Q. In regard to the Wayne project, we
- looked at engineering reports which indicated or
- 17 reflected a number of problems throughout the
- 18 development.
- In your opinion, what happened
- there? Was there a breakdown at some level? To
- 21 what would you attribute the problems?
- 22 A. Well, it was a new product that --
- 23 that we were building. First time through. You
- know, that's always a place for some special care
- 25 that, in retrospect, we might have provided some

1	special	care	or	further	care	to.	So,	I	suppose
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- 2 it's combination of first time product, you know,
- 3 we didn't have the QAR process in place at -- at
- 4 the time, and I suspect that, if we had -- if that
- 5 had been the case, that we would have avoided a
- 6 large number of issues that are now needing to be
- 7 dealt with or have been dealt with at Four Seasons
- 8 Wayne previously.
- 9 Q. So, what you are saying is, if some
- of the processes or the processes had been in
- 11 place, you may have avoided what happened here?
- 12 A. We believe so.
- 13 Q. If a new product is difficult for
- 14 you, as a builder, I'm wondering if it might not
- even be more difficult for the inspectors out
- there. They are one step removed.
- 17 A. I think that's fair. They suddenly
- 18 have a more complex product on their -- their
- 19 doorstep. Some look to the Department of
- 20 Community Affairs for some technical advice and --
- 21 and support in that regard, but I think that's
- 22 probably a -- a fair comment.
- 23 And I think, again, not to be
- 24 redundant on the -- the same old thought, but to
- 25 circle back to having some -- some other entity

- 1 besides the municipality be the harbor of the --
- of the inspectors, you know, they then could
- 3 deploy their very best or their very most
- 4 knowledgeable in those new construction
- 5 communities that are the most technical in nature.
- 6 To me it makes just plain ordinary common sense.
- 7 Q. Because the problems that showed up
- 8 in Wayne were after the COs were issued.
- 9 A. That may be so in -- because we did
- 10 that community building by building, as we often
- do, so I'm reasonably certain that we had COs, but
- that was for the first building or two and then we
- found out some of the issues that needed to be
- dealt with and made the -- the repairs from there.
- Other repairs we -- other issues we
- 16 found out later and had to come back. There was a
- 17 structural issue in the -- the steel bearing and
- 18 how that was constructed in the basement area of
- 19 these homes, and we found that out later and it
- 20 was a very expensive repair to do after the fact,
- 21 something well over a million dollars, and, so, to
- 22 my earlier testimony, when we run into that type
- of $\operatorname{\mathsf{--}}$ of defect that needs to be redressed, you
- 24 know, it's an expensive one and it pays for a lot
- of additional oversight along the way.

1	Q. When we began our investigation, we
2	began looking at the construction code officials
3	and inspectors and construction code, but we've
4	really found a large number of issues that relate
5	to drainage site and engineering issues. One of
6	the problems in Four Seasons at Wall relates or
7	related to the storm drainage system.
8	On your end, as a builder, who is
9	responsible to monitor that kind of installation?
10	A. Well, initially we have our own
11	trade partners who do that installation. We have
12	our own internal associates who inspect what the
13	trade partners are doing.
14	Typically, the township's engineer
15	or their staff is, likewise, inspecting, so it's
16	not an inspection process that's much dissimilar
17	from the inspection of homes. Again, there is the
18	trade partner, there is us and there is the
19	municipality, all that are looking at the same
20	installation.

Q. Have you made any changes in procedures or arrangements at the company with respect to the monitoring of that kind of work?

A. We have, although we ebb and flow on this, as well, but we have centralized the

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1 installation of our land development, which covers the type of -- of things that you just described, 2. 3 and we -- we think that we are able to do it more efficiently and we think that we are able to leverage our most competent inspectors and overseers of our own across multiple communities. 6 Sometimes we'll have one that might 8 have been at a community and, if we can deploy him 9 in multiple locations with some type of support 10 staff beneath that person or guy or gal, it can, you know, work, we think, to ensuring that it's 11 more likely that the work is done well. 12 So, again, it goes right back --13 14 just as I mentioned I thought it was good practice for municipalities to deploy their best people in 15 their trickiest locations, likewise, the same goes 16 for -- for ourselves. 17 In looking at the -- some of the 18 0. 19 reports related to that particular development, 20 I've seen there were truss issues in all 400 of 21 the homes. There were also problems with 22 sinkholes showing up on the properties, issues

related to the Belgian block, questions about the

retaining walls and whether they would fail,

issues related to driveways, mold and probably

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1 other issues well beyond that.
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- 2 Based on what you know about that
- 3 development, how did that -- what happened there?
- 4 How did those problems occur?
- 5 A. Well, I think I have mentioned the
- 6 truss bracing previously. That was a second
- 7 community where we had the -- the very same
- 8 problem.
- 9 As to the -- you know, the -- the
- 10 other issues, a combination of things, where we
- 11 deployed better staff as the community rolled
- 12 along and was -- was constructed.
- 13 And I might add at the -- in the
- 14 final analysis, we had a -- a homeowners
- association that proved far more difficult than
- some of our other homeowner associations to deal
- 17 with to get in and make repairs and we struggled
- 18 to gain access to the site to -- in order to be
- able to find out whether their claims were right,
- wrong or somewhere in between right and wrong,
- 21 which, frankly, is usually the case. You know,
- 22 usually things aren't as bad as some associations
- 23 might suggest and, in the same breath, there is
- 24 almost always work that needs to be done by us.
- So, you know, we -- that was a

L	communit	cy w	nere	communicat	tion	tell	. apart	and	, when

- 2 communication falls apart, it's not good for
- 3 anyone. Since then there is the new homeowners
- 4 association that the members of the association
- 5 have put in place, and we have a far better
- 6 relationship with that new association. I really
- 7 don't know why that is, but I know that our people
- 8 tell me about that regularly.
- 9 Q. One of the issues relating to some
- of the homes there had to do with the garages.
- 11 Are you familiar with that issue concerning the
- 12 garages?
- 13 A. Generally, yes.
- Q. What is the issue, as you understand
- 15 it?
- 16 A. The issue, as I understand it, is
- 17 that the grade change between the garage floor and
- 18 the first floor of the home necessitated putting a
- 19 set of stairs into the garage in order to get from
- the first floor down into the garage, and that
- 21 took up space that would ordinarily be there for a
- 22 car.
- So, the fact that there was this
- grade change between the garage level and the
- 25 first floor of the home infringed upon the area

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1 that ought to be there for a car to park.
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- 2 Q. Do you know whether what was
- 3 constructed met code? Is it your understanding
- 4 that it met the code?
- 5 A. I believe that it did. I believe
- 6 that it did.
- 7 Q. We showed -- I'm just going to show
- 8 it to you again -- a photograph at an earlier
- 9 hearing, it's 221. Someone will probably hand it
- to you. It's a photograph of one of the garages,
- 11 Mr. Kelman's -- or Sander Kelman's garage. You
- may have seen it before. And I've got some
- documentation in Exhibit 297, which I'll have
- 14 someone hand you, also, and what it reflects is --
- no, I'm sorry, not 297. It's another exhibit
- 16 number. 289.
- 17 What it reflects is that, at least
- 18 initially and for some period of time, the company
- 19 didn't want to make any corrections with respect
- to the garage.
- 21 Are you aware of that?
- 22 A. I'm not aware of that, we didn't
- 23 want to make corrections. I'm aware that there
- has been lots of dialog about what the corrections
- should be.

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1 Q. Do you have Exhibit 289 in front of
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- 2 you?
- A. Yes, it was just handed to me.
- 4 Q. There are several pages in it. It
- 5 begins with a June 7, 1999 letter from Sander and
- 6 Marybeth Kelman to a Kathy Gebhard, administrative
- 7 assistant, warranty department, Four Seasons at
- 8 Wall. I don't know if you've ever seen this
- 9 before.
- 10 A. No, I -- I haven't. I was just
- 11 glancing at the series of letters that accompany
- 12 the attachment.
- 13 Q. He lists -- or they list, it says,
- 14 "Item Number 2, the garage stair design and door
- framing," but then, as you go throughout the
- 16 exhibit -- for example, on the third page there is
- 17 a letter to Mr. Kelman from a Stan Hordych, and he
- 18 references the garage stairs, "The stairs in
- 19 question are built to code and the builder will
- 20 take no further action." That's dated July 15,
- 21 1999.
- Then there is another letter, dated
- 23 April 2nd of this year, Item Number 3 says,
- "Garage mentioned. Garage was built according to
- 25 specifications, was inspected by the township

- 1 inspectors. The garage was free from defects and
- 2 according to plan and will take no further action
- on this issue." That's from a John Lagorda to Mr.
- 4 Kelman.
- 5 Were you aware of these letters?
- 6 A. No, not -- not specifically aware.
- 7 Q. And it's my understanding that,
- 8 subsequent to this April 2nd letter, there has
- 9 been some change in position on the part of the
- 10 company.
- 11 Are you aware of that?
- 12 A. I believe that's correct, and I wish
- we'd had that change of position sooner.
- 14 Having said that, I can understand,
- from a construction manager's perspective, you
- 16 know, why they said what they said, because I'm --
- 17 although not personally knowledgeable, but I
- 18 believe that they were correct in that it did meet
- 19 code. One could argue with whether the code was
- fair or unfair, appropriate or inappropriate, but
- 21 I'm sure that, in defense of our associates, they
- 22 were doing what they thought was the correct thing
- 23 to do and it didn't hit radar screens that were
- 24 more meaningful to perhaps have a second thought
- on that issue.

- 1 Q. You've touched on --
- A. And, by the way, I'm sure that, you
- 3 know, this -- while this particular issue may or
- 4 may not, you know, come up, I don't doubt that,
- 5 you know, we have responses to our homeowners that
- 6 may or may not seem fair to the homeowner or may
- 7 or may not seem fair after the fact. We build a
- 8 lot of homes and we have a lot of people and there
- 9 are issues that come up and either need to be
- 10 redressed or need to be communicated more fully.
- I certainly believe that we should
- 12 have communicated with this individual more fully
- than it appears that we did. I don't know if
- there was dialog that happened or didn't happen,
- 15 but, you know, just the one paragraph letter isn't
- 16 good enough.
- 17 O. I've heard there are others. Do you
- 18 know if there are others?
- 19 A. We do know that. At this point we
- 20 know that.
- 21 Q. Like 17 others?
- 22 A. I don't know how many there are.
- 23 Q. The change in grade, I assume, was
- 24 not the homeowners' problem, was it?
- 25 A. No, I don't think it was the

- 1 homeowners' problem.
- Q. And one of the issues that our
- 3 investigation has focused on, and I'm sure will
- 4 continue to focus on, that there are code issues
- 5 and then there are workmanship issues and there
- 6 are contracting issues and so forth.
- 7 Is there any reliance or inclination
- 8 on the part of the builder to sort of rely on, if
- 9 it passes code, it's okay?
- 10 A. Yes. I mean, the codes -- warranty
- 11 standards and codes are put in place for a
- 12 purpose. They are quite often the subject of --
- of great debate and discussion between code
- officials, building inspector agencies and
- associations, builder associations and the like,
- and you try to, in the end of those discussions,
- 17 strike a fair balance, as to what a code should --
- 18 should say.
- And, so, that's why it's
- 20 understandable, from my perspective, that one of
- our construction managers might say, "Yep, it
- 22 meets code. We did our job satisfactorily in
- 23 building the home," despite the fact that, from a
- 24 practical point of view, it really isn't providing
- 25 the type of garage space that would be

- 1 appropriate.
- 2 So, that kind of thing can happen,
- 3 but that's not the typical kind of thing that --
- 4 that happens. You know, more -- more typically --
- 5 unfortunately, but more typically, there are
- 6 errors that we make that need to be repaired. You
- 7 know, this is one that, at least from our
- 8 associate's point of view, you know, could have
- 9 been construed to not be an error. I'm not
- 10 defending it. I'm just differentiating between,
- 11 you know, whether something is built to code or
- 12 whether it's not.
- 13 Q. You mentioned your company has
- 14 expended considerable money in remediation costs.
- 15 Do you have any numbers on that or any numbers you
- 16 can give us, either for some period of time or
- 17 ballpark figures?
- 18 A. It hasn't been unusual for the
- business unit that I'm in charge of, which --
- which, in context, by the way, is, you know, a
- 21 business unit that does, you know, just under a
- 22 billion dollars worth of -- of new home sales per
- 23 year, but it hasn't been uncommon for us to spend
- 24 between two and five or \$8 million going back to
- 25 repair things like the stairs in the garage that

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1 we are observing here.
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- Q. When you give us that number, two,
- 3 five or eight million, are you talking about per
- 4 year, per project?
- 5 A. Per year. In a year where we would
- 6 do the type of dollar volume that I described to
- 7 you a bit earlier, those are the types of numbers
- 8 that have not been a surprise. And, because it
- 9 has been so expensive and so costly, from a dollar
- 10 and cents point of view, we don't like it, we
- don't like it from the standpoint of poorer
- 12 customer satisfaction, and it led to some process
- 13 changes in our company.
- 14 Q. It sounds to me like what you are
- saying is, even though you are maybe a billion
- dollar a year economic unit, it would still be
- more advantageous for you to get these problems
- 18 right the first time.
- 19 A. If I didn't make that clear, I
- 20 certainly meant to make it clear. Absolutely.
- 21 It's why we are -- it's why we're doing the things
- 22 that the first few minutes of our conversation
- 23 today focused upon.
- Q. With respect to Four Seasons at
- 25 Wall, was there a high turnover of project

- 1 managers on that job?
- 2 A. There were two or three project
- 3 managers. We like there to be one project
- 4 manager -- community builder we call them --
- 5 throughout the term of the project. It's not
- 6 unusual, though, for us to move people around our
- 7 organization.
- 8 But we did make changes there. As I
- 9 mentioned, the first 20 or 25 percent of the
- 10 community we weren't nearly as organized as we
- 11 knew we needed to be, and we made some personnel
- 12 changes and it improved.
- 13 Q. We have received some information
- 14 that there had been an agreement reached with the
- 15 homeowner association to repair matters at Four
- 16 Seasons at Wall. Is that the case?
- 17 A. I don't know whether an agreement
- has been reached. I know that there has been
- 19 dialog in that regard and, as I mentioned to you a
- few moments ago, we weren't able to conduct such a
- 21 dialog with the previous homeowners association
- 22 management. You know, this one we've been able to
- do it with, and I'm led to understand came to a
- 24 conclusion relatively quickly.
- 25 O. Do you know if there are still

- 1 problems there or still concerns on the part of
- 2 some of those homeowners?
- 3 A. I don't know, specifically. I don't
- 4 know that we've concluded with certainty how the
- 5 garage issue is going to be remedied, and, so,
- 6 since we haven't come to a firm conclusion about
- 7 that, I'm sure there are still some concerns.
- 8 Until we've come to conclusion and until we've
- 9 done the work and, you know, at that point people
- 10 will be less concerned, I hope.
- 11 Q. We received a copy of a survey just
- 12 recently, within the last few days, that was
- 13 conducted by a group called the Association of
- 14 Concerned Homeowners, Four Seasons at Wall.
- It's my understanding that a
- substantial percentage of the homeowners indicate
- they are still experiencing problems.
- 18 Are you aware of that.
- 19 A. No, not particularly.
- 20 Q. Does your company have a policy with
- 21 respect to the giving of gifts or gratuities or
- 22 anything of value to public officials, local
- officials, local inspectors and so forth?
- 24 A. We discourage it. Certainly nothing
- 25 more than a, you know, nominal \$25 type of gift.

1	And	typically		or	many	times	in	the	past,	those
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- 2 types of -- and often it's in the holiday
- 3 season -- gifts are given to building inspectors
- 4 or the staff of building inspectors in a
- 5 particular town. And, you know, they've been
- 6 given in the right spirit, because many of them
- 7 have worked very, very hard to, you know, deal
- 8 with the process of -- of inspections and
- 9 oversight and we have appreciated their efforts in
- 10 that regard.
- I might say that, because of --
- 12 because of appearances -- really nothing of
- 13 substance, but, because of appearances, we are
- going to bring that practice to a halt.
- 15 Q. Has the practice that you currently
- have changed at all in the recent past? Was it
- more liberal at one point?
- 18 A. No, I don't believe it's changed --
- 19 Q. So, you are saying the prior --
- 20 A. -- although I can't say for certain.
- 21 You know, within the time frame that I've had my
- present responsibility, it's been the same.
- Q. So, whatever is permitted or was
- recently permitted will no longer be permitted?
- 25 A. That is our intention. We haven't

- 1 executed on that at the moment, or at this time,
- but we've talked about it internally and I believe
- 3 that's a step that we are going to take.
- I might add that I don't believe it
- 5 will make any difference whatsoever in services
- 6 that we receive from a municipality or any
- 7 attitudes that municipalities have towards us.
- 8 You know, it's been token recognition of effort
- 9 that has happened from their side of the service
- 10 equation. Nothing more.
- 11 Q. Did the appearances -- or the
- 12 appearance problem that it raised, or our asking
- questions about it, prompt you, in any way, to
- 14 take that course?
- 15 A. Yes.
- Q. What about expenditures -- just so
- 17 we are clear -- expenditures for items like
- athletic events, golf outings, dinners, gift
- 19 certificates, things like that?
- 20 A. From time to time we entertained
- 21 inspectors or engineers or those associated with
- 22 municipalities in golf outings and venues of that
- 23 sort, and I would make the same statement that I
- 24 made earlier about the -- the impact that we think
- 25 that had and why we did it and our intentions to

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1 consider changing that practice in the future.
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- Q. During our -- not the last set of
- 3 public hearings, I think, but the one before that
- 4 back in November of 2003, we came across an
- 5 invitation from K. Hovnanian Companies to a
- 6 cocktail reception at the League of Municipalities
- 7 convention which was being held that same month.
- 8 I think it was November of 2003. And maybe we can
- 9 just put it up on the screen for you. It's 295.
- 10 Have you -- or has your company
- 11 changed its policy regarding hosting of
- 12 governmental officials or officials at events such
- 13 as this?
- 14 A. Yes. We are reconstituting the
- 15 event. We are going to have an event in Atlantic
- 16 City during the week again this year, but it will
- be much more limited and more of an opportunity
- 18 to -- to invite key leaders of the individual
- 19 counties and municipalities where we deal to learn
- 20 what's new at our company as it relates to
- 21 different types of architecture, different types
- of smart growth initiatives, those type things, in
- an effort to be sure that they are aware of what
- our company's objectives are and, hopefully,
- 25 they'll think of us first.

1	You know, this event was designed to
2	do that, as well, but it grew over the years and
3	turned into a very significant event with
4	tremendous numbers of people that would attend and
5	it really lost, you know, the the focus and
6	purpose that we put the event together for in the
7	first place.
8	Q. Does your company have any policy
9	regarding making political contributions?
10	A. Yes. We make contributions all the
11	time in accord with what the law allows us to do.
12	Q. Now, when you were in the office for
13	the executive session, we talked to you about
14	and you actually brought up a specific event that
15	you had attended which involved a basketball game.
16	I think it was a Nets game?
17	A. Correct.
18	Q. It's not going to be on the screen,
19	but I'll have someone hand you Exhibit NCI-297. I
20	think we showed you this at the time.
21	Tell us what happened here.
22	A. I was invited by the Commissioner of
23	DEP to attend a a basketball game. The seats
24	were in the governor's box, and it was my

understanding that he was bringing together

25

1	numerous members of the development community, and
2	it was further my understanding that he did the
3	same thing with other constituent groups with whom
4	the department interfaced.
5	I'd been active with the, you know,
6	Commissioner, in terms of being an advocate for
7	what I thought government policy should or should
8	not be. But, in any event, it was an opportunity
9	to interface on a more social level.
10	Following that evening I sent a
11	check to the state to compensate the state for
12	what my best guess was of the value of that
13	entertainment, because it is definitely against
14	the policy of our company for executives or for
15	anyone, but especially executives, to be
16	entertained. And that's what this letter was
17	about and
18	Q. I'm curious about the last sentence
19	in the first paragraph. It begins and I
20	apologize for the copy before you. It made its
21	way to us from several routes, but none of them
22	are real clear.
23	It says, "I trust you will apply

overtime to facilitate application reviews," and

these dollars to compensate the DEP staff for

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1 two exclamation points. At least that's what it
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- 2 appears to say. That's, of course, what piqued
- 3 our initial --
- 4 A. That's exactly what it says. One
- 5 learns their lessons for tongue-in-cheek comments.
- 6 I certainly didn't suspect, in my wildest dreams,
- 7 that my check for however much it was -- a hundred
- 8 dollars or so -- was going to make a significant
- 9 impact upon the DEP's ability to process their
- 10 applications. It was simply tongue-in-cheek
- 11 applications, because those of us in the private
- 12 sector debate all the time with the DEP and the
- 13 public sector about how quickly they deal with our
- 14 approval of applications, and, so, this was
- nothing more than a joke among friends. And I
- 16 consider Brad Campbell a friend of mind, by the
- way, despite the fact that he doesn't always
- 18 cooperate with me.
- 19 Q. I asked you this question when we
- 20 last saw you -- I think you didn't know the
- 21 answer -- but do you know if the check was cashed?
- 22 A. I don't know, and I never checked.
- I never checked on the check.
- Q. Do you find that the company, either
- 25 the K. Hovnanian Companies or any of the

1	individual companies that are doing business in a
2	town or in a municipality, are solicited by local
3	officials when they are operating in a town?
4	Solicited for political contributions?
5	A. Oh, we're we are solicited by
6	towns where we operate, we are solicited by towns
7	where we once operated, we are solicited by towns
8	where we may some day operate. It's a fact of
9	political life that candidates for local, county
10	or state office need to raise funds.
11	As it stands today, that's our
12	system of government. It's expensive. These
13	individuals are out there on a day-in-and-day-out
14	basis raising those dollars and we participate in
15	that process. We don't think that it that it,
16	you know, buys us anything more than conversations
17	and an opportunity to put forth our point of view
18	on a whole variety of of subjects and we
19	absolutely can almost we can never link the
20	contributions that we've made with any type of
21	performance that goes to a positive end, from our
22	company's perspective.
23	So, from that point of view, perhaps
24	one could argue that it's a poor investment. From

our point of view, we participate in the political

1	process because that's our process and we think
2	that we should and we stand four square behind
3	that policy and that point of view.
4	MS. GAAL: Thank you. That's all I
5	have, Mr. Chair.
6	COMMISSIONER EDWARDS: Thanks for
7	coming, and I was kidded significantly by the
8	other Commissioners at the last two hearings,
9	because I've always asked questions
10	that concentrate as you know, the purpose of
11	this hearing is to see how we can make things
12	better, and you have you are here for that
13	purpose and to point out some of the things that
14	your company and some of the other companies have
15	done that weren't weren't necessarily in the
16	best interests of either your customers or the
17	government constituent.
18	In that regard, I have a couple
19	questions and things I would like to talk about
20	that go to solutions of the problem and/or
21	problems. One involves in your developments,
22	in the four that I think we focused on for your
23	company, the almost in each instance we've had
24	a very weak building inspector process in place in

25 the local government -- in the local areas where

1	the biggest problems have developed, and, so, I
2	see a link between weak inspections and and
3	companies, whether yours or others.
4	Part of your business is incentive
5	driven for employees. Do the incentive processes
6	that you have in place or, in your opinion, do the
7	incentive processes you have in place for and
8	do you have this for construction managers,
9	people running projects, to get things done in a
10	timely way or meet various objectives, run
11	directly up against the building inspectors? And
12	could we look, maybe, in your instance, as a
13	distinctive problem, the incentive process which
14	you have is driving some of your employees to take
15	advantage of a weak inspection system?
16	THE WITNESS: Well, I don't think
17	that our employees ever consciously take advantage
18	of a weak inspection system. We do compensate for
19	a variety of variables, profitability and
20	timeliness being one of them, to your point, but
21	we similarly compensate for high levels of
22	customer satisfaction. So, we have an array of
23	variables that go into an individual's bonus

compensation plan, and I think they are all

legitimate variables, frankly.

24

1	Should we have some different
2	processes, some different ways to employ
3	inspectors to get to deal with the ebbs and
4	flows of construction volume, to deal with more
5	complex buildings to inspect versus less complex?
6	Yes, I think we should, and I, you know, tried to
7	be clear about, you know, some of the advantages
8	and some of the methods that I thought we could
9	pursue in that regard, but I don't I don't
10	think that the compensation practices that we have
11	in our company are what drive problems within the
12	inspection, you know, community at all.
13	I think, if we didn't have bonuses
14	at all, we would still have we would have still
15	had some of these exact same problems. The truss
16	bracing that we talked about in in Country
17	Meadows, the support structure that I talked about
18	in Four Seasons at Wayne, those things were big
19	issues and they had nothing whatsoever to do with
20	the compensation plan of our associates. You
21	know, they were mistakes that our trade partners
22	made and mistakes that we made in our oversight of
23	those trade partners.
24	COMMISSIONER EDWARDS: I'm not
25	opposed to incentives. I don't and I clearly

1	understand the rationale of having them in place.
2	I do know that they can be and I think we have
3	some who say that they have been part of the
4	problem, at least either the incentives and/or the
5	pressure to produce within timelines, either one
6	of the two, and they are both incentives to do
7	that, either your job is on the line or your bonus
8	is on the line have caused various inspectors
9	and various people in some other projects to do
10	things they shouldn't have done. I'm looking for
11	a remedy for that. That incentive is always going
12	to be there, one way or the other.
13	THE WITNESS: Right.
14	COMMISSIONER EDWARDS: And the
15	balance of that the local inspection piece is
16	what's missing. You've made a suggestion about
17	county inspections as a way or regional
18	inspections as a way of dealing with that,
19	especially when it comes to new construction.
20	That runs directly up against the incredible
21	problem individual citizens have in dealing with
22	alterations in their local towns, to get permits
23	to add a room or do something that is far less
24	complicated. To work in a very large bureaucracy
25	is hard for them to do and, the more you

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centralize that the more difficult you make that,
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2 unless you balance it with something.

THE WITNESS: And, perhaps, such a balance could be achieved. Perhaps, you know, the larger development-sponsored communities would get inspected by one type agency and municipalities would have their own inspectors that would handle the -- you know, the plainer, more vanilla type of additions or decks or patios or whatever that a homeowner is doing in the normal course of improving their properties.

considered or thought about or have you seen in those jurisdictions where there is a contract literally between you and they? As a large home contractor -- and that's where the problem comes in. It's not the individual with a two-lot subdivision, the two-lot builder that's out there, as much as it is on the -- the large contractor, whether it's you or Toll Brothers or any of the large contractors. Entering into a contract with the municipality on inspections in which you control, as part of your approval process, adequacy of inspections. Is adequate inspection good for you? And you've stated it is, it saves

1	you money, it's a good process, it's one that
2	benefits you, if it's done properly and done by
3	qualified people who have the right motives in
4	place.
5	THE WITNESS: And, further, we think
6	we are paying for it.
7	COMMISSIONER EDWARDS: Right, you
8	are paying for it.
9	THE WITNESS: We think we are paying
10	for it today.
11	COMMISSIONER EDWARDS: The system is
12	designed for you to pay for it. What's missing,
13	to me, is the contract between the community and
14	the between you, as the builder of 400 units,
15	let's say, and the inspection agency and what they
16	are supposed to do and what you were paying for.
17	Not who is doing it, but what you are paying for
18	them to do. And, would that, as part of your
19	subdivision and/or master development plan
20	approval that you get, provide for that and, if we
21	recommended that coming out of this, do you think
22	that would be productive to deal with the problem?
23	Either that contract is with the
24	community, where they do it themselves and pay in

dollars, they have to prove they have adequate

1	resources. The state might be a backup on that
2	adequate resource, or the county, to provide
3	manpower on a rotating basis, but that would
4	have to be worked on
5	THE WITNESS: Right.
6	COMMISSIONER EDWARDS: but it
7	would seem to me to protect the value of the
8	homeowner for local inspections or the little guy
9	who wants to come in and put a deck on and doesn't
10	want to have to go through an act of Congress to
11	put a deck on and doesn't now how to do it and,
12	consequently, will do it without a permit and all
13	hell breaks loose. Do you think it would be
14	cheaper or more efficient?
15	THE WITNESS: Well, I'm not sure why
16	it would be cheaper or more efficient, because my
17	sense is that we would spell out a developer's
18	agreement. Today we have developer's agreements
19	that are done that spell out the relationship
20	between the builder and the municipality as it
21	relates to a host of things.
22	I guess what I'm gathering is you
23	are suggesting that this be added to that type
24	document, but I guess my response is that I'm not
25	sure what that would do to the core substance of

1	the issues that we've been talking about. If, in
2	some fashion, it ensured that we had more
3	inspectors, you know, that would, you know, be a
4	good thing, but I'm not sure where they would come
5	from and I'm not sure how they would be deployed,
6	which I still believe goes back to, you know,
7	having a you know, a broader entity from which
8	those inspections happen, and I think I just again
9	come back and reiterate that I'm not sure that you
10	and I couldn't come together with one level of
11	inspection and inspector that would do the things
12	that we want to avoid acts of Congress to get
13	done, and others that would be done in a more
14	global fashion that would allow good deployment of
15	resources. Because I do see this as a problem,
16	with 500 and some municipalities across the state,
17	each with their own building inspector
18	infrastructure.
19	You know, how do you do that? How
20	do you ever plan for the ebbs and flows? If if
21	it works on a municipal level the way it works for
22	me, if I plan for big volume, I have a lot of
23	people and then the volume doesn't happen, and
24	vice versa, and I suspect the exact same thing

will happen in municipalities and we'll just be in

1	a position where we are again not deploying our
2	resources as effectively as we can. And it costs
3	someone money, either the development community or
4	the towns themselves, and last time I checked, you
5	know, we don't have tons of extra dollars
6	either side to throw around in that regard.
7	I think we need to do it as
8	efficiently as we possibly can and as skillfully
9	as we possibly can.
10	COMMISSIONER EDWARDS: I've listened
11	over the years to and debated Ara,
12	particularly, over 25 years on the cost of
13	development in New Jersey, and its regulatory
14	processes. I'm not trying to ask you that.
15	I think what I'm hearing you say is
16	that having 500 communities added to the
17	developer's agreement, that inspection
18	requirements beyond what you already have for
19	engineering and legal fees and other things that
20	are jammed into those developer's agreements, an
21	inspection component is only compounding the cost
22	and not reducing the cost.
23	THE WITNESS: I don't see what it
24	buys us because, in my mind, it doesn't really go
25	to the core of the issues that I've been doing my

1	best to describe here today.
2	COMMISSIONER EDWARDS: I understand.
3	On another going in another
4	direction, dealing with a couple of issues that
5	have been suggested to us that I would like to
6	have your opinion about. One is licensing, that
7	somehow licensing of your trade partners as
8	contractors, licensing yourselves as and not
9	just you, but, more likely, smaller builders in
10	that case, would be have some ultimate value.
11	Do you have any opinion on that?
12	THE WITNESS: We wouldn't object to
13	that. I think it's not a bad thing. At the end
14	of the day, I doubt it will make a significant
15	difference toward the type of issues that, you
16	know, your group has been deliberating, but I
17	guess I would characterize it as one of those
18	things that can't hurt and might help a bit, but I
19	doubt it's it's going to make a meaningful
20	long-term difference, and I guess that I would
21	hope, if we go down that path, that and
22	especially it wasn't all that long ago that I
23	was a smaller builder on my own myself, and I
24	haven't forgotten those days, and it's one thing
25	for me to sit here running one of the larger

1	business units that operate in New Jersey to talk
2	about, fine, you know, licensing, it's one more
3	thing that, you know, we'll make sure that we get
4	accomplished, but, by the same token, the person
5	who is out there dealing with five or ten homes a
6	year, remodelers and that kind of thing, nothing
7	wrong with having them licensed, either. Just
8	keep it sensible, in terms of what the process is
9	for them to be licensed, and the financial
10	requirements that they need to show in order to
11	gain that license and that sort of thing.
12	So that's my industry hat for a
13	moment, not my personal or my company hat.
14	COMMISSIONER EDWARDS: Yes. I was
15	looking at that, because it doesn't really affect
16	companies of your nature.
17	Let me ask you another one, which is
18	the Consumer Fraud Act. We are dealing with a
19	warranty program in New Jersey that was installed
20	years ago when the Consumer Fraud Act was about to
21	be applied to new construction, and the industry,
22	the new-home construction industry, yourself and
23	other large builders, objected to the as being
24	inappropriate to use the Consumer Fraud Act as a
25	vehicle to provide protection for new homebuyers.

1	The Homeowner Warranty Program was the compromise
2	that everyone arrived at. And it had to, I might
3	add, the New-Home Warranty program.
4	So, consequently, we are
5	considering one of the issues on the table is
6	as it applies to the alterations and additions
7	right now to the Consumer Fraud Act, apply it to
8	that part of the industry, it does not apply to
9	new-home construction, to either scrap the
10	warranty program, make major amendments to it,
11	and/or add, as a protection for the individual
12	consumer, all protections of the Consumer Fraud
13	Act, including treble damages and attorney fees,
14	if a builder in new-home construction does not
15	deliver a product that is contracted for.
16	THE WITNESS: I don't know if I'm
17	the right person to respond to the advantages or
18	disadvantages of the Fraud Act. In fact, I know
19	I'm not. I don't really harbor an opinion.
20	I do harbor, perhaps, a different
21	opinion than you do regarding the warranty
22	program, however. Perhaps that's a process that

can be improved, but, from our standpoint, it is

something that only helps the customer, something

that often brings resolution to their concern and,

23

24

1	you know, the process is such that they call a
2	phone number. We give them the phone number of
3	our warranty company with every closing package.
4	It's a simple phone number to call. That entity,
5	the warranty company, then sets up a mediation
6	between ourselves and the homeowners, if we
7	haven't been able to solve the problem without
8	that mediation.
9	If we are unable to reach agreement,
10	they then set up an arbitration and the arbitrator
11	decides who's right and who's wrong and, after
12	that happens, guess what? You know, the builder
13	has to live with that arbitration; the homeowner
14	still doesn't.
15	So, while there may be things I'm
16	not sure of the nuances that you've been looking
17	at toward improving the program, but, in a general
18	way, I look at that and, you know, wonder why it
19	isn't essentially a good thing. There are
20	standards that are, you know, set forth in the
21	warranty program, and standards for appropriate
22	quality construction are tough standards to write.
23	One person's definition of a crack
24	in a piece of concrete is totally acceptable and

to the next person it's a life crisis. Someone

Τ	has to be the arbiter of creating those standards
2	and it's not easy. In fact, our company, from
3	time to time, has thought about trying to define
4	them ourselves, to take them to a different point
5	or a different stage than the warranty companies
6	have done, and we haven't really been able to do
7	it among ourselves, knowledgeable about the
8	industry.
9	So, in my mind, there has been a set
10	of standards that's been crafted, we think those
11	standards are inappropriate, perhaps they should
12	be changed, but the process that surrounds how
13	those standards are administered, I think, works.
14	COMMISSIONER EDWARDS: We've come to
15	a different conclusion and have enough evidence
16	presented to us that the existing warranty program
17	is flawed both on the arbitrator side and the
18	insurance side, private and the state system. The
19	state system is inadequately funded, staffed.
20	We've had considerable testimony that the
21	arbitration system is, itself, flawed and
22	integrated within the home construction industry
23	and has not proved to be a viable remedy and it's
24	used because of the time lines and limitations
25	that it has negatively against homeowners who have

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1 very, very legitimate complaints, and the level of
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- 2 testimony in that regard that we have on record
- 3 is -- is my model.
- 4 THE WITNESS: Well, I won't attempt
- 5 to re-do any of that testimony.
- 6 COMMISSIONER EDWARDS: Yet the
- 7 system does theoretically work. I was sold on it
- 8 20 years ago when I helped put it in and I'm not
- 9 so sure that we can tinker it and fix it and take
- 10 it out -- take those problems away without some
- other incentives on the -- on the legal side, and
- that's why I brought the Consumer Fraud Act up --
- 13 question first. Maybe they are both needed. Keep
- 14 the system, make the alternative, but you better
- have an option that is a viable one to the
- 16 warranty being protected by both sides and
- 17 changes.
- 18 THE WITNESS: Well, we'll be happy
- 19 to participate in that discussion when the
- appropriate time comes.
- One thing I would like to mention,
- 22 too, I mentioned it to Chairman Schiller in
- 23 private session at the conclusion of that
- testimony, and it goes to, you know, in the end,
- 25 what the free market is going to do in all

- industries, including our own. Our industry is consolidating every day. The bigger builders are
- 3 taking share from the smaller builders.
- 4 Eight years ago the top ten builders were 10 or
- 5 12 percent of the market. Five years later we are
- 6 25 percent of the market. Most think that in
- 7 another five years it will be 50 percent of the
- 8 market nationwide.
- 9 After that it will get much more
- 10 difficult, by the way, and, as it gets much more
- difficult, guess who the success stories will be?
- The success stories will be the Nordstroms of the
- 13 building business and it will no longer be
- possible, even if we wanted it to be so -- and we
- don't -- for builders that aren't delivering good
- 16 products and aren't standing behind their product
- to survive, at least in a global way across the
- 18 country, and that's just a core fact of what
- 19 happens as business consolidates. It happens in
- 20 all industries and it's happening to the home
- 21 building industry as I'm giving this testimony
- 22 before all of you today.
- 23 And, so, I offer that not as a
- substitute for any of what I'm sure are going to
- 25 be positive and fine recommendations that you'll

- 1 make, but, you know, as the -- in my view, the 2. final safety net where the private sector is going to be forced, whether they like it or not, to build better and better products over time, if they want to be success stories in the business world. And I know, speaking for our company, we certainly hope to be around for a 8 9 long, long time. We've built tens and tens of 10 thousands of houses in New Jersey, as I know you are aware, Mr. Edwards, and we've created value 11 time and again, over and over, and we've made lots 12 13 of mistakes and we'll make lots of future 14 mistakes, but we intend to be here for the long pull. So, working in concert with some of the 15 things that you've been talking about today, and 16 17 having you all be aware that, you know, the industry is going to force this on itself, whether 18 19 they like it or not. 20 Pulte Homes, one of our competitors,
- rates at the top of J.D. Power's survey of

 consumer satisfaction, in the top two or three of

 almost every market that they operate in across

 the country. We are looking at them very closely

 so that we can figure out how to out-Pulte Pulte,

1	and I can imagine headlines in the paper tomorrow
2	that Ara will probably read and he'll probably
3	shoot me.
4	But, kidding aside, we want to take
5	share from those folks one of these days, and one
6	of the ways that we'll take share from those folks
7	one of these days is to out-do them in an area
8	that they are doing quite well in at the moment.
9	So, not a substitution for the
10	things that all of you are working on at the
11	moment, but a further enhancement, and in my
12	judgment, I always believe that the free market
13	accomplishes things better than the public markets
14	do. They have to work in concert with one
15	another, but it's great when we are working
16	generally in the same overall direction.
17	COMMISSIONER EDWARDS: I'm sure you
18	would like to win the J.D. Power awards for
19	quality, and that is very important, I appreciate
20	that and understand that part of the market which
21	is probably the most benefit to most of the
22	consumers of your products and big builders.
23	Let me ask you the last piece in
24	this process. When you give a prospective buyer a

contract, it's a take it or leave it contract,

1	fundamentally.
2	THE WITNESS: I'm sorry?
3	COMMISSIONER EDWARDS: It's a take
4	it or leave it contract. It doesn't have any room
5	for negotiation of individual clause
6	inspections or provisions. Am I accurate about
7	that?
8	THE WITNESS: Yes.
9	COMMISSIONER EDWARDS: Having said
10	that, is there any value to put some consumer
11	protection mandated language in those contracts
12	that might help you and help us?
13	THE WITNESS: You know, again, I'm
14	not sure I'm the right one to answer. I'm not
15	totally certain what's in our contract in that
16	regard today, so I'm not sure that I can tell you
17	whether we'd be well advised to add more or
18	whether we think it's enough, but my friend to my
19	right here may well have an opinion about that,
20	but I don't think it's his day to
21	COMMISSIONER EDWARDS: Well, let me
22	tell you where I'm coming from. Take it or leave
23	it contract, and you are not providing fundamental

consumer protection within the confines of that

document, then the option is the government is

24

1	going to come in and impose things on you, whether
2	it's in the contract or outside of the contract,
3	and those are the things we are really talking
4	about now, and I'm wondering if there aren't
5	things that we might agree on that might go into a
6	contract dealing with inspections, dealing with
7	quality, dealing with those kind of issues that
8	might help you win that J.D. Power award, because
9	I really want you to win it.
10	THE WITNESS: So do we.
11	COMMISSIONER EDWARDS: I want you to
12	win it because you are from New Jersey, so I admit
13	that's my bias, but I want you to do it really for
14	the consumers that are buying those properties,
15	and arriving at a balanced and fair contract, when
16	it's not negotiable and it's not arm's length,
17	which it isn't from you or anybody else, it's
18	not your your bailiwick. All of the large
19	contractors do the same thing.
20	THE WITNESS: You know, although
21	I will say, although our contract is not
22	negotiable, it is a document that has evolved over
23	many, many years, a great deal of give and take
24	between customers' attorneys and our side, which
25	has kind of sintered down to the place of where

1	we've said, "Look, this is how far we'll go, we've
2	tried to actually make the contract as far to the
3	left of the spectrum as we'd go," and said, "This
4	is it, this is what it says, it's fair, it's good
5	enough, so don't try to get more."
6	So, in our mind, we think that we've
7	accomplished that. Now, if there are things
8	certainly we'd be wide open to hearing about other
9	things that could be injected into the contract
10	that would be fair to our customers and fair to
11	us, and I just don't know that I can speak
12	specifically about what they might be, other than
13	to say to you that the contract that we've got
14	today wasn't just this dictated contract that came
15	from us. It evolved through many, many years of
16	haggling between ourselves and our buyers'
17	attorneys and we kind of ended up with a
18	compromised document that we thought was fair to
19	all.
20	COMMISSIONER EDWARDS: I'm not
21	picking on your contract.
22	THE WITNESS: I understand your
23	point.

the same process and they've all arrived at the

24

25

COMMISSIONER EDWARDS: They all have

1	same point
2	THE WITNESS: Ours are fairer.
3	COMMISSIONER EDWARDS: Yes, I
4	understand that, I'm sure you would say that, and
5	I was thinking again, getting back to the
6	inspection issue, seems to be the crux, people's
7	capacity to know while the construction is going
8	on, before they take time to go through the
9	process, and the integration of an adequate
10	inspection process mandated in that agreement
11	might be a place to go, but I'll leave that for
12	another day.
13	THE WITNESS: We would certainly be
14	wide open to a discussion on that subject.
15	COMMISSIONER EDWARDS: Thank you
16	very much.
17	COMMISSIONER MARINIELLO: I just
18	want to touch on a couple of quick things. The
19	first is, how has the decision in DKM affected the
20	position of your company with regard to
21	remediation of problems after a CO has been
22	issued, if at all?
23	THE WITNESS: I don't think it's
24	affected us at all, and we wouldn't object to
25	legislation that moots the DKM decision.

1	COMMISSIONER MARINIELLO: And then,
2	just to piggy-back on something Commissioner
3	Edwards spoke about at the beginning, we have had
4	some testimony regarding a project known as
5	Liberty Green. Are you familiar with that
6	project?
7	THE WITNESS: I am.
8	COMMISSIONER MARINIELLO: And my
9	recollection of that project is, and from hearing
10	the testimony both from the former K.Hov personnel
11	and the construction department, was that there
12	were falsified COs issued at that property that
13	were falsified by personnel from K.Hov. Do you
14	recall that?
15	THE WITNESS: I do.
16	COMMISSIONER MARINIELLO: There were
17	two reasons, if I remember correctly, provided why
18	that occurred, and maybe you can comment on either
19	of the two. The first is that the personnel from
20	your corporation specifically suggested that they
21	were not getting response from the municipality
22	quickly enough to get the COs issued in time for
23	the closings, as mandated by your corporate I
24	don't know whether or not you had that specific
2.5	policy at that time that demanded X amount close

Τ.	per month, but, whatever the amount was, the
2	pressure was on him to produce those and he was
3	not getting the cooperation from the town to
4	produce and, as a result, he took whatever steps
5	he thought was necessary.
6	Now, whether that was to obtain a
7	bonus or just to keep his job, like Commissioner
8	Edwards put forward, either way the process was
9	driven, in part, by the expectations or demands of
10	that project manager to reach a certain number.
11	So, that would be the first point I would comment
12	upon.
13	And then the second part of that was
14	that there was testimony at that time also that,
15	as a bigger builder and I'm sure this is true
16	of other bigger builders that there was a sense
17	that there were biases within certain building
18	departments against your company and/or others
19	that come in and build these larger tracts and put

20

21

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23

24

25

this pressure upon these building departments, and

I'm wondering whether or not you have a sense that

Lawrenceville, which is where I believe Liberty

Green was, but, generally, do you get a sense that

that occurs out there, not specifically to

that occurs out there with these building

	departments?
_	depar cileries:

2	THE WITNESS: No, I don't think it
3	does, generally. I do I think I mentioned at
4	the very early stage of my testimony today that
5	there are some municipalities that basically are
6	very anti-growth, and a project has been approved
7	sometimes over their best objections, or at least
8	the objections of some, and in some such instances
9	they are not thrilled about the project moving
10	along, in the first place, and some, we believe,
11	look at it as an opportunity to, the more you can
12	delay, the more it will cost this developer, the
13	higher their cost structure, the less they make,
14	that's good. You know, let's make life as
15	miserable as we possibly can, and the longer it
16	takes to provide housing for our citizens, in
17	their perspective, the worse.
18	We don't share that view, by the
19	way. We don't think that's a particularly
20	productive view to have, when it comes to housing
21	our citizens. We can argue about the form and
22	shape that those communities ought to take, but we
23	think it's a fundamental right and a fundamental
24	obligation for all of us to figure out where
25	neonle are going to live, and it's not your job

1	within this Commission's deliberations, but it
2	ought to be a more frontal discussion within
3	government.
4	As to your first point, the
5	individual that falsified those COs was relieved
6	of his position with us, you know, very quickly
7	thereafter, because it's not conduct that's
8	acceptable to us. He may have well, I don't
9	think he should have, but I suppose I'm sure he
10	gave truthful testimony. In his mind he must have
11	believed that he was under huge pressure to get
12	these deliveries. That type of thing is often in
13	the eye of the beholder, has been my experience.
14	All of us are under pressures of that sort. I am,
15	I'm sure all of you are.
16	Despite whether we are under those
17	pressures, you make ethical decisions. That
18	wasn't an ethical decision, shouldn't have made it
19	and it's not tolerated within our company.
20	COMMISSIONER MARINIELLO: And, just
21	so the record is clear, would that particular
22	behavior that has been identified with other
23	builders, as well I don't want to single your

company out -- has this type of pressure that has

led to certain decisions which -- I think you

24

1	mentioned the word "unethical," which could and
2	it's certainly breaking the law, and I think we
3	can all agree on, it's not the correct response
4	from any project manager, but there have been
5	several of these instances, not just with your
6	company, but many others, where that process, I
7	guess, reaches a level of intensity that it
8	creates the opportunity or the necessity, in their
9	eyes, to make that decision.
10	THE WITNESS: Well, you know, I hope
11	in our company that, although I hope all of our
12	associates understand that we have a business plan
13	and a business objective to achieve and everybody
14	is supposed to paddle hard to achieving that
15	objective, but, when you reach a point where you
16	are, you know, not proceeding in an ethical
17	fashion, it is entirely inappropriate, not
18	condoned by not only is it not condoned, it's
19	completely disapproved of by all of our
20	management, from Kevork Hovnanian, who founded our
21	company, on down through my management level and
22	below. It's unacceptable and it shouldn't happen.
23	Regardless having said that,
24	regardless of the fact that things in life
25	shouldn't happen, things in life happen. You

1	know, in our industry, in any other industry, in
2	some of your industries, perhaps, people take
3	matters into their own hands. They shouldn't do
4	it. I'm sure they did it with what they thought
5	were good intentions. I'm sure they thought they
6	had homes built correctly and here is this
7	municipality that's stonewalling their CO and, you
8	know, there is no good reason, so, you know,
9	what's wrong? People rationalize lots of
10	decisions that aren't the right decisions to make.
11	COMMISSIONER MARINIELLO: I have
12	nothing further, Mr. Chair.
13	COMMISSIONER SCHILLER: Mr. Riggs,
14	just a couple minor things. We spoke about a
15	couple of projects and specifically we talked
16	about them this afternoon. I'm just wondering, I
17	believe the last one we had a while back involved
18	Newark, and I'm just wondering how we fared in
19	resolving some of the problems for the good
20	citizens of Newark who live in the project up
21	there.
22	THE WITNESS: Actually, I don't know
23	any more about it today than I knew about it at
2.4	the time, but I've heard that we are working

25 through transition agreements with our last

1	association. I think there is one litigation that
2	is happening again at Society Hill Newark that we
3	are hoping to have arbitrated, and I believe that
4	that there is a difference of opinion between
5	that homeowners association and between ourselves
6	about what our company's obligations are.
7	Having said all the things I've said
8	here today, there will always come points in time
9	where we differ.
10	In a global way, I've been, on
11	numerous occasions, through the community that you
12	referenced. Perhaps we've made some mistakes here
13	and there, but, in a global context, I think it's
14	a shining star of redevelopment in Newark, and I
15	don't think there has been anything that's
16	happened before or since that compare and,
17	frankly, I wish there would be more Society Hills
18	of Newark that would be built.
19	COMMISSIONER SCHILLER: Again, it
20	was just that some of them were so egregious, in
21	terms of either the buildings or the number of
22	units that required plans and things like that,
23	that I was just wondering how we were doing up
24	there, in terms of remedying the problems that we

have up there.

1	THE WITNESS: As I say, I think we
2	are down to issues of dispute with the last
3	association, and it doesn't appear that those
4	disputes are going to be settled amicably. They
5	are going to be arbitrated or they are going to be
6	litigated. One of the two.
7	COMMISSIONER SCHILLER: Which serves
8	nobody's purpose.
9	THE WITNESS: Serves nobody's
10	purposes.
11	COMMISSIONER SCHILLER: The other
12	thing there is, which leads me into the other
13	question I wanted to get into, is that the
14	warranties that are supplied are all through a
15	private plan that I believe your company supplies,
16	right? The homeowner warranty?
17	THE WITNESS: I'm sorry, I misheard
18	you.
19	COMMISSIONER SCHILLER: The
20	homeowner warranties, I believe you have a private
21	plan for that, you don't participate in the
22	state's?
23	THE WITNESS: That's correct.
24	COMMISSIONER SCHILLER: Would you
25	know how many claims you get against that per

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1	year?
2	THE WITNESS: I know that I
3	believe that there are about 4 percent of homes
4	across the state that have claims in the warranty
5	program, and I'm not certain, but I think our
6	statistics are relatively in a line with that,
7	maybe a little bit better, meaning less claims,
8	not more.
9	So, call it 3 or 4 percent, to be
10	generally on line.
11	COMMISSIONER SCHILLER: Does your
12	company, in itself, own or invest at all in the
13	risk management of the insurance company?
14	THE WITNESS: We are self-insured.
15	I don't believe that we no, I don't believe
16	that we have any interest in the company.
17	COMMISSIONER SCHILLER: So you are
18	self-insured?
19	THE WITNESS: Yes.
20	COMMISSIONER SCHILLER: Which
21	basically means the same thing as remediating,
22	people who come to you before they put a claim in
23	to the insurance policy?
24	THE WITNESS: That's right.
25	COMMISSIONED SCUILIED. And the one

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1	thing that somebody asked me at the break, and I
2	just would like to get your reaction to it. When
3	we you build, we bond for infrastructure and
4	certain things that we do to save, in terms of
5	performance bonds, yet there is outside of the
6	Homeowners Warranty insurance.
7	Would it not be something that
8	perhaps a builder would have to put up a bond when
9	he begins to build to make sure that he builds
10	according to specs and also build what he said he
11	would build? Is that not perhaps another
12	alternative for not only incentives for
13	inspection, but incentive to conform?
14	THE WITNESS: I suppose it could be
15	a matter of consideration. I hadn't thought about
16	it, prior to your mentioning it, and I think I
17	would like to consider the ramifications of that
18	first. In a conceptual way, it's hard to argue
19	with that, but it's one more cost, it's one more
20	process to go through. You know, you have
21	disputes about bond releases. Some of them get
22	held at ransom by municipalities for who knows
23	what, and these are things that happen. You know,

sometimes -- sometimes because of silly things

that we do that we shouldn't, and sometimes

24

1	because towns like to be difficult about releasing
2	bonds, so anyone on the private sector who hears
3	about more bonds, which are already troublesome
4	enough, might not react with a huge cheer.
5	COMMISSIONER SCHILLER: So much
6	stuff has come up about the subcontractors that
7	are, you know, just a natural if we held,
8	perhaps, the subcontractors' feet to the fire a
9	little more, it might be without trying to
10	drive out minorities and other things, it would be
11	a very tricky thing to do, but it might be an
12	incentive to make people perform so that they can
13	get their bond money back right away. And it was
14	just a thought that, maybe if you do think about
15	it and talk about it
16	THE WITNESS: I would be happy to
17	COMMISSIONER SCHILLER: We can talk
18	about that in the future, in terms of
19	recommendations.
20	No other questions. Mr. Riggs, we
21	appreciate you coming in and thank your counsel
22	for all his good answers.
23	THE WITNESS: Thank you very much.
24	COMMISSIONER SCHILLER: We'll take a
25	couple-minute break for the reporter to change his

Т	tape.						
2		(Recess	called	at	3:48	p.m.)	
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1	(Resumed	at.	3:57	m.g)
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- 2 COMMISSIONER SCHILLER: We are going
- 3 to go a little bit out of order, and we'll call
- 4 the next witness.
- 5 MS. GAAL: I believe it's Edele
- 6 Hovnanian.
- 7 I would ask if you wouldn't mind
- 8 standing and the reporter will place you under
- 9 oath.
- 10 EDELE HOVNANIAN, after having been
- 11 first duly sworn, was examined and testified as
- 12 follows:
- 13 MS. GAAL: Thank you. You may be
- seated.
- May we have your name, please, for
- 16 the record.
- 17 THE WITNESS: Edele Hovnanian.
- 18 MS. GAAL: And, counsel, would you
- 19 enter your appearance, please.
- 20 MR. ZOUBEK: Yes. Good afternoon.
- 21 Paul Zoubek with Montgomery McCracken Walker &
- 22 Rhoads, representing the witness.
- 23 EXAMINATION
- 24 BY MS. GAAL:
- 25 O. Ms. Hovnanian, are you employed by

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	1	Menk	Corporation?
--	---	------	--------------

- 2 A. Yes.
- Q. And in what position?
- 4 A. President.
- 5 Q. Who owns Menk?
- 6 A. Myself, my brother, primarily, and,
- 7 to a lesser degree, some of my other siblings.
- Q. When was Menk created?
- 9 A. Sometimes in the '90s.
- 10 Q. Are you also an officer of Hovsons?
- 11 A. Yes.
- 12 Q. And what is your position?
- 13 A. Senior vice-president.
- 14 Q. And do you have an ownership
- interest in Hovsons?
- 16 A. No.
- Q. Who owns that company?
- A. My father.
- 19 Q. And his name is?
- A. Hirair Hovnanian.
- Q. When was Hovsons created, even if
- 22 it's approximate?
- A. Approximately 1959, I believe.
- Q. Was Hovsons in the home building
- 25 business?

1	70	Yes.
l	Δ	YAS
	Δ.	

- 2 Q. For decades?
- A. Decades.
- 4 Q. And was that primarily, or even
- 5 solely, handled by your father over the years?
- 6 A. Well, I don't mean -- solely, I
- 7 don't know what that means. He had a staff of
- 8 employees and --
- 9 Q. But primarily it was his --
- 10 A. He was the president of the company
- and still is the president of the company.
- 12 Q. What is your educational background?
- 13 A. I have a -- I went to the University
- of Pennsylvania. I have a Bachelor's of science
- in engineering and a Bachelor of finance -- I
- don't know -- Bachelor of Arts, I guess it is, in
- 17 finance, from the Wharton School. I have a
- 18 Master's in business administration from Columbia
- 19 University.
- Q. With respect to these two companies
- 21 that I've talked about, is most of the work or all
- of the work of the companies in New Jersey?
- 23 A. Yes.
- Q. Mostly in New Jersey or all?
- 25 A. I believe solely in New Jersey.

1	Q.	Solely,	okay.

- Ms. Hovnanian, I know you were here
- 3 earlier and you may have heard some of the
- 4 questions we asked -- some of the statements with
- 5 respect to the prior witness. I'm going to just
- 6 say to you that you testified also at considerable
- 7 length before the Commission in private session,
- 8 and at that time we discussed a number of housing
- 9 developments that had been built by Hovnanian
- 10 and/or Hovsons.
- 11 Do you recall that?
- 12 A. Generally.
- 13 Q. Yes.
- 14 Do you have any direct personal
- 15 experience or training in residential
- 16 construction?
- 17 A. No.
- 18 Q. At some point did you become
- involved in new-home construction in New Jersey?
- 20 A. Myself, personally?
- 21 Q. Yes.
- 22 A. In, I think it was approximately
- late '90s, the residential division was one that I
- took on.
- 25 Q. And prior to that what work had you

- done with respect to either your company or your
- father's companies? What type of work? Prior to
- 3 the residential --
- 4 A. Both Menk and Hovsons are
- 5 residential builders, so the only role that I
- 6 played in those two companies was in regards to
- 7 marketing.
- 8 Q. You also, I think, testified that
- 9 you've been involved with either nursing homes or
- 10 assisted living facilities?
- 11 A. Yes. My primary responsibilities
- were I oversaw the approvals, construction and
- operation of a number of nursing homes, senior
- 14 apartment -- senior assisted living, and also the
- 15 approvals and construction and management and
- leasing of shopping centers and office buildings.
- 17 Q. Were those functions handled by
- 18 either Menk or Hovsons, or was it a different
- 19 company?
- 20 A. Different company.
- 21 Q. Now, when you became involved in the
- 22 residential home building business, did you rely
- on someone to do the actual construction or
- 24 handle -- I should say handle the actual
- 25 construction end?

1	A. I just want to be clear, as far as
2	time frame goes. Both of those companies, you
3	know, were actively involved and my role was very
4	limited to the marketing end of it. So I want to
5	just get an understanding of what time frame you

- Q. When you became involved yourself in overseeing the residential construction, as opposed to merely being involved in the marketing.
- 10 A. Yes. And your question again?

are asking in the question.

- 11 Q. Did you rely on certain folks or
 12 certain individuals to directly oversee the actual
 13 construction?
 - A. Yes. When I took over the residential construction division, obviously there was an infrastructure as far as vice-presidents and project managers and field supervisors and, as I indicated in my private testimony, since this was an industry that was new to me, although I had no intentions of necessarily running the field, what I chose to do was to hire a top ranked executive from the outside to sort of mentor me and establish the processes that I wanted to make my mark in the division.
- Q. Can you tell us even approximately

1	how	many	homes	either	or	both	of	those	companies

- 2 may have constructed per year when you became
- 3 involved?
- 4 A. Hovsons was -- had limited itself --
- 5 by that time it was down to its last project,
- 6 which was Holiday City at Monroe, and I believe in
- 7 the late '90s it was down to about 30 or 40 houses
- 8 a year, approximately.
- 9 Q. Okay.
- 10 A. The Menk Corporation was, I believe,
- averaging approximately 200 to 250 houses a year.
- 12 Q. What is a production builder?
- 13 A. It's a term I use and some of us
- 14 use. It means that you have usually a few
- standardized models that you offer within a larger
- 16 community. It could be a hundred homes or it
- 17 could be a thousand homes. You basically offer
- 18 homeowners variations of that theme, so it allows
- 19 your contractors to build the same home over and
- 20 over again.
- Q. Does a production builder typically
- 22 subcontract out the actual construction work?
- 23 A. Yes. That is my understanding of
- 24 most --
- 25 Q. And, by the way, we've heard that

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- 2 to certain types of builders as production
- 3 builders.
- 4 When you were in the residential
- 5 home construction business, either at Hovsons or
- 6 Menk, did you operate -- did those companies
- 7 operate by subcontracting out the actual
- 8 construction work?
- 9 A. Yes.
- 10 Q. So, you didn't have your own
- 11 workforce, so to speak, that went out and built
- 12 the homes?
- 13 A. We had the field supervisors,
- 14 project managers and such. We typically had few
- laborers to do the miscellaneous things that fell
- 16 through the cracks.
- 17 Q. I don't know if you know the answer
- 18 to this question, but, when your father was more
- involved, maybe a few decades back, did the
- 20 company operate by subcontracting out work or did
- 21 he essentially have his own workforce?
- 22 A. I believe it was primarily
- 23 subcontracted out.
- Q. Now, with respect to the hiring of
- 25 the subcontractors, did you get involved

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personally in doing that?
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- 2 A. No.
- 3 Q. Who would handle that?
- 4 A. The vice-president in charge of that
- 5 project.
- 6 Q. Would you break the construction of
- 7 these homes down into specific phases?
- 8 A. Yes.
- 9 Q. And then what, sub out the phases?
- 10 A. Yes.
- 11 Q. Could you give us an idea what a
- 12 phase might include? Would it be the electrical
- work or would it be a certain --
- 14 A. It starts with the -- you know, the
- grading of the lots to then the masonry for the
- foundation, basement, slab, whatever is being
- built. The framing, and then it moves on from
- there and then it gets into the roof, the
- 19 electric, the plumbing and, you know, Sheetrock,
- 20 painting, flooring.
- Q. Did you have project managers that
- 22 would be assigned to handle a particular project
- or more than one project?
- 24 A. It depends on the scale of the
- 25 project. On the larger projects usually it was

- one project manager per project.
- 2 Q. And would they have folks under them
- 3 that they would supervise?
- 4 A. Typically.
- 5 Q. Is there a title for those
- 6 individuals?
- 7 A. Usually field superintendents.
- 8 Q. One of the questions we've been
- 9 asking, and I want to ask you this, is, did you or
- 10 did your companies place any limit on whether a
- 11 prospective homeowner or new homebuyer could visit
- 12 the site during construction?
- 13 A. During the prior testimony I
- 14 conveyed to you that the limitations are set under
- our contract, a contract that is reviewed and
- approved by the DCA, and our concerns primarily
- focus on controlling that for -- for the mandates
- of our insurance company, as far as liabilities
- and active OSHA-protected environments, so that's
- 20 primarily why we have certain mandates strictly
- 21 set out in the contract.
- Q. Do you know what they are,
- 23 specifically?
- 24 A. I don't recall them right now.
- 25 Q. Do you know whether the homeowners

- 1 could bring an engineer with them, if they wanted
- 2 to, to visit the home during construction?
- 3 A. During construction, you know, I do
- 4 not believe that -- you know, I don't even know
- 5 what rights we give the contract buyer during
- 6 construction. I mean, it's not something that's
- 7 familiar to me, so, if they had the rights --
- 8 let's make that assumption -- at certain stages,
- 9 there is no reason why you limit it.
- 10 Q. One of the developments we talked
- 11 about was Holiday City at Monroe. Do you recall
- 12 that?
- 13 A. Yes.
- 14 Q. How long was that project under
- 15 construction?
- 16 A. Decades.
- 17 Q. Decades?
- 18 A. Yes.
- 19 Q. So, was it one that was begun prior
- 20 to your assuming the -- any oversight of the
- 21 residential home construction business?
- 22 A. Yes.
- Q. Was it something your father had
- 24 started?
- 25 A. Yes.

- 1 Q. Do you know how many homes there
- 2 were there?
- 3 A. Well over 600.
- 4 Q. In looking at all of the records
- 5 that have been made available to us, and in
- 6 talking to a large number of people, our
- 7 investigation revealed that there were some
- 8 construction problems there in quite a number of
- 9 the homes involving water issues, problems with
- 10 trusses, foundations and so forth.
- 11 Are you aware or familiar with any
- of those problems?
- 13 A. Yes.
- 14 Q. And how did you first become aware
- of any problems in Holiday City at Monroe?
- 16 A. It was in the late '90s. I
- 17 received, I believe it was through a letter from
- 18 the late Mayor Duffy, a request to meet with me.
- 19 I had been in the residential -- I had been in
- 20 charge of the residential division for, I think,
- less than a year and, you know, that meeting was
- sort of the beginning of my interface directly
- 23 with that project.
- Q. Was there any single issue that you
- 25 particularly focused on? Any construction issue?

1	Α.	Well,	at	the	meeting	with	Mayor
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- 2 Duffy, it was just an overall request that she be
- 3 able to pass on to me all the numerous complaints
- 4 that she has and have us investigate them, and
- 5 they were a whole range of what I would consider
- 6 service-oriented requests.
- 7 Q. From homeowners, I assume?
- 8 A. Yes.
- 9 Q. Was truss bracing a significant
- 10 problem, in your mind?
- 11 A. Not at that point in time.
- 12 Q. How about water in the crawl spaces?
- 13 A. Not at that point in time, although
- 14 it was an issue that was one of the issues that
- were discussed at that meeting.
- 16 Q. And am I right that Mayor Duffy
- 17 contacted you personally?
- 18 A. I recall, I believe, receiving a
- 19 letter. I think that that's what I recall.
- Q. Did you, at some point, learn that
- 21 one of your employees had falsified Certificates
- of Occupancy?
- 23 A. Sometime after -- I think it was
- 24 sometime after that we actually read about it in
- 25 the newspaper.

- 1 Q. That's how you found out?
- 2 A. Yes.
- 3 Q. Did you become more active or
- 4 proactively involved, once you saw that?
- 5 A. At that point in time I immediately
- 6 sent down the vice-president that I had hired, who
- 7 was new to the company, and asked him to go down
- 8 there and meet and try to assess what the
- 9 situation was. Go through our records, and try to
- 10 work with the township to ensure we got a handle
- on the scope of the issue.
- 12 O. And did you find that there were, in
- fact, problems in that development?
- 14 A. Yes. As far as that issue, I
- 15 believe the number is -- I vaguely recall around
- 16 17 homes that had not necessarily COs, but maybe
- had an actual CO, but were missing a rough
- inspection or a final inspection. So, did not --
- 19 were missing at least one of the required
- 20 inspections.
- Q. Did you also learn at some point
- that there were alleged or that there were, in
- fact, code violations in some of the homes?
- 24 A. Yes. Those two things, though, were
- 25 pretty disconnected.

1	Q. They were disconnected. The
2	discovery of the problems was really later?
3	A. I believe that the newspaper article
4	about the false inspections came out in 1999, and
5	that process both the township and ourselves
6	pretty much jumped on it with two hands and feet
7	and resolved that actually fairly quickly I
8	believe it was in a matter of months assessing
9	the scope of the problem and going back and
10	actually going and making sure that all the work
11	was done properly.
12	I'm not sure if it was a result of
13	that or the service issues that I had met with the
14	mayor on that brought the DCA in, which then led
15	to code issues.
16	Q. Did the DCA start doing inspections
17	and so forth?
18	A. Yes.
19	Q. What kind of code issues do you
20	recall that you learned about with respect to
21	those homes?
22	A. The DCA's initial reports dealt
23	largely with truss bracing it was the attic and

the crawl space. Largely in the attic was truss

bracing and, you know, that was primarily it.

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- 1 There were a number of other things, while we were
- 2 in the attic, that they wanted us to look at.
- 3 They found incidences of electrical wiring within
- 4 six inches of the attic hatch. They found
- 5 incidences of some cracked trusses that they
- 6 wanted to be repaired and such things.
- 7 Q. Approximately how old were the homes
- 8 at that point?
- 9 A. Fifteen, 20 years old.
- 10 Q. We've also seen photographs and
- 11 heard from homeowners and had our folks out and so
- forth, and we learned about water problems there.
- Do you know anything about the water issues in
- 14 that development?
- 15 A. Part of our Memorandum of Agreement
- 16 with the DCA was that they had requested that, you
- know, notwithstanding the expiration of all our
- 18 obligations, as far as under New Jersey law, that,
- 19 because this was an issue, they had asked us to
- look into it, and we, along with the DCA,
- 21 developed within that memorandum a public notice
- 22 process to try to ask homeowners to let us know if
- 23 they wanted their crawl space inspected and then a
- 24 process by which we would have the inspections
- 25 done in determining whether there was --

1	Q. Since you mentioned the Memorandum
2	of Agreement, I'm going to ask that you be shown
3	what has been previously marked NCI-270.
4	Is that the Memorandum of
5	Understanding you were just talking about?
6	A. I believe so.
7	Q. Or a copy of it, I should say.
8	This is something that you entered
9	into with the Department of Community Affairs?
10	A. Yes.
11	Q. And was this something that you
12	entered into after some negotiations and so forth?
13	A. I mean, we discussed and negotiated
14	what it should say and the process and procedures.
15	Q. Didn't you agree to do certain
16	things in this Memorandum of Understanding that
17	you were not legally required to you do, in your
18	opinion?
19	A. Yes.
20	Q. Why did you agree to do them?
21	A. Well, because, at that point in
22	time, I was still an active builder, I had just
23	taken over a whole division, and in this business,
24	as Mr. Riggs had stated, if you want to be a
2.5	production builder, you have to rely on your

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1 reputation, because word of mouth is primarily the
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- way that you market your homes. And, so, for me,
- 3 if there were problems, I -- and they seemed
- 4 reasonable, it didn't make sense not to address
- 5 them.
- 6 Q. Did you find at all that, as a
- 7 result of the further inspection, more issues were
- 8 being brought to light and perhaps different
- 9 issues than what the homeowners were concerned
- 10 about?
- 11 A. Well, I mean, I think that
- inherently the homeowners were probably more
- concerned about the issues that were more visible
- 14 to the human eye. You know, cosmetically, whether
- it's a crack or a countertop or cabinet issues or
- whatever, flooring issues, and the DCA doesn't
- 17 really deal so much with that beyond the first
- 18 year. They deal much more with the structural
- 19 issues.
- 20 So sometimes the issues would -- and
- 21 the priorities would overlap and sometimes they
- 22 would be on different ends of the spectrum.
- Q. With respect to this particular
- 24 development, did a number of elected officials
- 25 become involved?

1	A. We at the time that I met with
2	Mayor Duffy, she made it clear to me that she
3	wanted to be able to reach out to the local
4	assemblymen and state Senators who may have gotten
5	contact from their constituents and sort of wanted
6	us to cross-reference the names to make sure where
7	there was overlap and where there wasn't.
8	Some people would turn to the
9	township and some people would turn to their
10	assemblymen, so we wanted to make sure we got a
11	comprehensive list.
12	Q. I think I saw it somewhere that
13	there was at least one meeting where a number of
14	those officials were present. I don't know if you
15	were there.
16	A. I distinctly remember meeting
17	Assemblyman Geist. I distinctly remember that and
18	there may have been others.
19	Q. Did the political, if you will,
20	aftermath or fallout have any impact on the
21	decisions with respect to the Memorandum of
22	Agreement or did anyone urge, you know, we've got
23	to deal with this more globally than just what the

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A. I don't understand what you mean.

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law requires?

1	Q. I'm just wondering, was there any
2	pressure from either the DCA or the local
3	officials to try to deal with this particular
4	project, even though the homes were seven or
5	eight years old, because there was a lot of

7 A. No, absolutely not.

political interest involved?

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- Q. Did the DCA want you to include more than you wanted to include?
 - A. The majority of the discussion really went outside of the purview of what we dealt with, which was the technical team, the engineers, civil engineers in the DCA and the civil engineers we had retained to review the inspections, review the repair detail, determine what were code violations, what were structural issues, and there was just thousands of pages of engineering and analysis that went back and forth so that they could sort of crystallize it into a homogeneous list of issues.
- Q. Do you recall any of the key issues
 or the general or common issues?
- 23 A. No.
- Q. In looking at this particular project, as well as others, we find that at times

2	Either common code violations in one after another
3	home or in many homes in a development, or we can
4	find similar construction issues.
5	Do you have any thoughts as to why
6	the same problems or similar problems can appear
7	in more than one home in a development?
8	A. Yes. I believe I said in the
9	private testimony that that would not be
10	because you asked me, was it shocking, and I said
11	it's exactly the opposite, it's very expected,
12	because when you start a development with a
13	certain model that's been designed and approved,
14	and your contractors are building them, the and
15	the township is putting and its inspectors are
16	putting their interpretation on how they want
17	something done so they'll pass certain stages of
18	permitting and approvals, after a while, with a
19	production community, you know, after a year or
20	two, you they typically find their rhythm and
21	they know how to build these houses and they know
22	what to expect and there is some level of

there are common problems in home after home.

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expected -- you know, as far as what the quality

of construction is going to be and what the

inspectors are going to see when they get out

- 1 there.
- 2 So, if the houses initially weren't
- 3 being braced and both the framer, ourselves and
- 4 the inspectors thought it was being done properly,
- 5 it's not unusual to think that the bracing not
- 6 being there would continue throughout the
- 7 community.
- 8 Q. Do you think the builders rely on
- 9 passing inspections and getting COs as at least
- some degree of evidence that the home is okay?
- 11 A. Yes. It's a double-check. I think
- that that's how we view it and I think it's
- 13 undeniable that we put some value in it -- a lot
- of value.
- 15 Q. Do you recall saying, quote, "The
- 16 best way to know there is a problem is if you
- failed an inspection. If you don't fail your
- 18 inspections, you get your COs, it's natural for a
- 19 builder to assume that everything is being done
- fine, unquote?
- 21 A. That sounds like a reasonable
- 22 statement.
- Q. Do you recall saying that?
- A. Not specifically, but....
- Q. Do you agree with it?

- 1 A. Yes.
- Q. Did you find that there was a
- 3 considerable amount of retraining done of the
- 4 local inspectors in Monroe after this all came to
- 5 light?
- 6 A. Substantial, and not just for our
- 7 staff and our contractors, but also the
- 8 municipality. And it was not an exact science. I
- 9 mean, we -- even with the DCA training and the DCA
- 10 oversight, it took us a few months to get it down
- 11 right. To make sure that we understood and, you
- 12 know, every house that the township passed, you
- know, didn't then, on DCA inspection, pass muster.
- Q. As a builder, is it common to pay
- 15 subcontractors based upon certain milestones,
- which might be passing inspections?
- 17 A. You try as much as possible, when
- 18 writing a contract in general, to make any target
- as nonsubjective as possible. So, to the extent
- 20 possible, for certain trades you naturally pick
- 21 passing rough plumbing or final plumbing as the
- 22 stage, because it's where the least subjectivity
- occurs.
- Q. So, am I right in understanding that
- 25 the subcontractor might be getting payment after

l t	hey	pass	one	of	those	inspec	ctions?

- 2 A. Yes.
- 3 Q. Is that, to your knowledge, common
- 4 in the industry?
- 5 A. I have no idea.
- 6 Q. Do you find or believe that there is
- 7 reliance, to some degree at least, upon local
- 8 inspectors, local construction inspectors, as a
- 9 form of, if you will, quality control?
- 10 A. Well, I mean, clearly, you believe
- 11 that the township is sort of the outsider. Your
- 12 subcontractor and you are working toward building
- this home on a certain timeline within a certain
- budget, and the township does not necessarily have
- that as its first priority, so it's a nice balance
- 16 to have someone looking at the home from a totally
- 17 different perspective.
- Q. Do you think there is a certain
- 19 reliance?
- A. Absolutely.
- Q. As a builder, do you rely on them --
- 22 A. Absolutely.
- Q. -- as another control mechanism?
- 24 Did you find, during the course of
- 25 your experience in dealing with this particular

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- 1 development or any others, that the code doesn't
- 2 appear to be as black and white as some people
- 3 might think?
- 4 A. As I said in the private hearing,
- 5 since I'm not an expert, I don't want to talk
- 6 specifically in the code. All I can talk about is
- 7 from the perspective of an executive who oversees
- 8 vice-presidents who specialize in this and have
- 9 training in this that there appears to be a lot of
- 10 what we call interpretation -- what they call
- interpretation, which is they and their licensed
- 12 professionals believe that something is actually
- proper and, depending on what township you build
- that home in, there will be interpretations of the
- 15 code to modify the house that was built in
- 16 accordance to another township's opinion per code,
- and you bring that same model to another township
- 18 and they want it modified. So that would lead me
- 19 to conclude that there is a degree of
- 20 interpretation in -- interpretability within the
- 21 code.
- Q. Have you actually seen that in New
- Jersey, where you can build the same house, the
- same model in one town or one municipality and it
- 25 may pass, or certain components of that house

1	pass,	yet	it	doesn't	pass	muster	in	а	different
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- 2 municipality or town?
- 3 A. Well, we did take a few of the
- 4 models, the variations of the models that Hovsons
- 5 had built at Holiday City at Berkeley and bring
- them down to Monroe, and there were modifications.
- 7 Now, in all honestly, I cannot speak
- 8 to how much of that was due to time frame changes,
- 9 where the code changed, and how much of it was due
- 10 to the municipality.
- 11 Q. Did you also find extensive
- 12 discussions had to take place even with DCA
- present as to what the code meant? I think you
- 14 told us you were present at some of those
- meetings.
- 16 A. Well, it was the engineers. The
- 17 science and the engineering.
- 18 Q. But was there a debate going on back
- and forth as to what the code meant?
- 20 A. I don't know if it was what the code
- 21 meant, but what qualified as falling within and
- 22 outside the code.
- Q. Okay. What qualified?
- 24 A. I don't know what the difference of
- what you said and what I said was, but....

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1 Q. Yes, but my understanding of what

- 2 you said before was there was considerable give
- and take. It wasn't an easy resolution between
- 4 the different parties.
- 5 A. I think that what it was was a
- 6 simple matter of one party taking a position and
- 7 the other party being challenged to provide the
- 8 reasoning and justification to support their
- 9 position.
- 10 Q. Did you find or did you encounter
- any disagreements, if you will, or differences in
- interpretation between DCA and the local
- inspectors?
- 14 A. I wouldn't be privy to that.
- 15 Q. You wouldn't have been privy to
- 16 that.
- 17 How much -- if you know, how much
- 18 did the company spend on remedial work at Holiday
- 19 City at Monroe?
- 20 A. I don't really have a handle on the
- 21 numbers, the estimates.
- 22 Q. I think you thought it was at least
- 23 several hundred thousand dollars? Does that sound
- 24 right?
- 25 A. It wouldn't surprise me if it was a

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1 few hundred thousand dollars.
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- Q. I have to assume that, as a builder,
- 3 you would want to get it right the first time.
- 4 A. Absolutely.
- 5 Q. What do you think -- looking back on
- 6 that particular project, what do you think could
- 7 have been done differently, or what would you do
- 8 differently, if you had the ability to go back and
- 9 construct that job over?
- 10 A. Well, I truly believe that some of
- 11 the things that today the DCA believes were code
- compliant that the people at the time -- I believe
- 13 both our subcontractors, our field supervisors and
- 14 the township inspectors believed that the houses
- were code compliant. So -- and I don't -- so, for
- me, it's a lot harder to answer that question
- 17 because it's not like, in my opinion, they
- 18 believed there were mistakes made and there was a
- 19 system or something that the company could have
- 20 done to have avoided it.
- Obviously, you know, if there
- 22 were -- I don't know. It's just impossible for me
- 23 to interpret that.
- Q. We've seen reports reflecting that
- 25 the local inspectors there couldn't communicate

- 1 with masons and carpenters on the job in order to
- 2 show them how to do it differently because there
- 3 wasn't anyone present who spoke English on the
- 4 days they were there.
- 5 Do you have any comment on that?
- 6 Are you aware of that?
- 7 A. No. You mentioned that and what I
- 8 had said to you was that, you know, typically a
- 9 company has -- a subcontracting company has an
- 10 experienced supervisor that may handle multiple
- jobs and trains their laborers and their field
- 12 staff and, once in production building, the field
- 13 staff is taught. I mean, it's not unusual that
- 14 the supervisor is not micromanaging them, but --
- 15 so I would assume then, in that situation, it was
- 16 a situation where the subcontractor wasn't
- 17 bolstering their superintendent to make sure that
- they could retrain their own staff.
- 19 Q. Is there any limitation or was there
- any limitation placed on whether a subcontractor
- 21 could subcontract out work?
- 22 A. I wish there was, but there wasn't,
- and, in retrospect, that's probably one thing I
- would change.
- 25 Q. Why do you say "I wish there was?"

- 1 Do you think that's a problem?
- 2 A. Well, because we've actually been in
- 3 one situation where the subcontractor
- 4 subcontracted to an uninsured subcontractor, which
- is very bad business in today's environment.
- 6 Q. There are two trades that are
- 7 licensed, and that would be plumbers and
- 8 electricians. Do you think the Commission might
- 9 consider recommending licensing or certification
- of any other trades?
- 11 A. I agree that there is no downside,
- so, if done properly, it could, especially with
- 13 the whole Internet, information systems we have
- 14 today, it could allow builders to have another
- avenue to vet any licensed professionals that
- maybe have some black marks on their record and,
- depending on what your criteria is for, A, getting
- 18 a license, and, B, maintaining a license, if
- 19 education is required, sort of like what lawyers
- 20 and engineers and CPAs all are required to do, we
- 21 could make sure that they are getting the minimum
- requirement to be up to date on an industry that
- is constantly reinventing itself, not only from a
- 24 code perspective, but on building products and how
- 25 you use them.

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Q. If you would turn to Page 10 of
Exhibit 270 for me, please.

Do you see at the top of the page --
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- 4 A. Yes.
- 5 Q. -- there are Items 1 through 5
- 6 listed?
- 7 A. Um-hum, yes.
- 8 Q. And it notes there, "Anchor straps
- 9 missing or improperly installed. Pilasters,
- 10 supporting girders not properly keyed into
- 11 foundation walls. Main girders haphazardly
- 12 shipped with various construction materials.
- 13 Missing foundation vents and unprotected wiring
- 14 within six feet of the attic access." There is
- also truss bracing listed in another part of the
- 16 agreement.
- 17 How did these things happen in that
- 18 development?
- 19 A. Oh, I can't speak to that, but I do
- 20 know that they were -- that the majority of the
- 21 issues and the majority of our time was focused on
- 22 repairing the bracing and these were just things
- that the township, in their two dozen inspections,
- had seen at least one incident of and wanted us to
- look for.

1	Q. Who, in particular, would have been
2	the primary person responsible for overseeing the
3	construction of those homes in your end from
4	your company's end? Is there any one individual
5	or any individuals?

A. Well, clearly, the day-to-day person would be the project manager, and above him would be a vice-president.

- Q. Considering the listing here, as well as the truss bracing, which I think you said that was something you primarily focused on, do you think that the particular trades involving masonry or framing would be some that might be considered particularly for certification?
 - A. Well, most of these issues, except for the unprotected wiring, is the mason -- the issues raised in this memorandum are framing and masonry issues.
 - Q. I'm just wondering if you think that that would be something that would help a builder, because you would then be able to go to perhaps a list of people that are precertified, and it would also mean that the contractor would have his or her license or certification on the line.
- 25 A. Well, because in New Jersey you are

T	requirea	to	proviae	а	ten-year	warranty	on	tne

- 2 structure, clearly, you know, hopefully, if
- 3 licensing is required, you are talking about a
- 4 more substantial contract. You are not one of the
- ones that can come and go, depending on what your
- 6 requirements for licensing would be. So that way
- 7 you know that, if you have a problem well beyond
- 8 the initial construction, that it is a contractor
- 9 that has something to lose, if he's not there to
- step up to the plate if something was wrong.
- 11 Q. When you encounter problems on this
- 12 project or any others, do you attempt to get the
- subcontractors back in to repair the work?
- 14 A. Yes, we do.
- 15 Q. How successful are you?
- 16 A. Totally unsuccessful.
- 17 Q. Then what happens?
- 18 A. Then what happens?
- 19 We are on our own. You can attempt
- 20 to try to make a claim against their insurance
- 21 company, but, you know, there is nothing that
- 22 precludes contractors to reinvent themselves
- 23 between projects, which is apparently what some of
- them do.
- 25 Q. So then you would have to go out and

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1 hire someone else to do it or use your own staff,
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- whatever?
- 3 A. Yes.
- 4 Q. Is that a serious problem, from your
- 5 perspective?
- 6 A. I don't think it's a serious
- 7 problem.
- 8 Q. No. The problem -- the inability to
- 9 get the subcontractors back in to do the work.
- 10 A. Well, it's an issue of time. I
- 11 think that, if you ask a subcontractor to come
- back a year or two, even three years later, it's
- 13 not difficult, but, clearly, our contract mirrors
- 14 the contractual obligations we have to the buyers,
- in regards to the warranty standards and warranty
- time frames, so, when you are asking a contractor
- to come -- and we typically hold money against
- 18 them for those time frames.
- So, when you've now returned their
- 20 money, so you don't hold any power over them, it
- 21 is difficult, especially in a situation such as we
- faced at the end, which was that we were phasing
- out of the residential development. The larger
- 24 builders obviously have the clout because, if you
- 25 want to do business in the state, you can't burn

- 1 your bridges, so, even though they don't hold
- 2 money on a specific job, you can hold their foot
- 3 to the fire for the next job.
- 4 Q. We are not going to ask you about
- 5 every home in every project, but another one I
- 6 wanted to ask you a few questions about was Four
- 7 Seasons at Mirage and it may have been known by a
- 8 couple of other names. Are you familiar with that
- 9 project?
- 10 A. The homes that we built within that
- 11 community were under a different name, which was
- 12 Holiday City.
- 13 Q. Holiday City, and is that in
- 14 Barnegat?
- 15 A. Yes.
- 16 Q. I'm going to ask you to take a look
- 17 at what's been previously marked Exhibit 275.
- 18 Have you seen that exhibit before?
- 19 A. Yes.
- 20 Q. The first page is a letter from Rick
- 21 Brodeur at DCA, the Office of Regulatory Affairs,
- 22 dated October 2nd, 2001. It enumerates certain
- violations that may exist in the dwellings there.
- How many homes did you build there,
- do you recall?

1	-	3.6 1	1 1 1 1 1	400	1.
L	Α.	Menk	bullt	4//	homes.

- Q. Again, if you look at the types of
- 3 problems, they are similar, in some cases
- 4 identical, to the problems we just talked about in
- 5 Holiday City.
- 6 A. Well, the thing that you need to
- 7 know is that the homes that were inspected were
- 8 all our initial models at the very beginning, and
- 9 I also repeat what Mr. Riggs said, which is that
- there is a process at the beginning of a job, both
- from the builder and the subcontractor and the
- municipal end to get the houses right and, so,
- 13 these were the initial -- the very first models
- 14 that we built and, with the development -- the
- beginning of this development, we carried forward
- a lot of the original Holiday City subcontractors
- 17 from other communities.
- So, again, under the belief that
- 19 they weren't doing anything wrong and houses had
- 20 been built a certain way, I would not -- and with
- 21 the same supervision, I would not find it
- 22 surprising that there were some similarities.
- Q. Are there -- or were there HVAC
- 24 system problems there?
- 25 A. There was one specific problem that

- 1 was brought to my attention, which was that, early
- on in the development there was two or three model
- 3 types, when a homeowner bought a certain upgrade
- 4 that, because of a change that the HVAC supplier
- 5 had done in the brand, there was a mismatch of a
- 6 coil and the actual unit, and, so, those homes
- 7 were not producing the right energy efficiencies
- 8 for homeowners to get their rebates, and a lot of
- 9 them had bought the upgrade with the understanding
- 10 that they would get the rebate. That's how I got
- involved in that issue.
- 12 Q. Are you or the company still dealing
- with the problems related to that development?
- 14 A. We have one or two bonds that we
- still have to get off of, so -- and I think that
- that's primarily it. Obviously, we still have
- homes under warranty, so, to the extent that
- 18 homeowners may file any claims under the warranty
- 19 program, we are involved there.
- 20 Q. Have you found any impact from the
- 21 DKM decision on your end of the business?
- 22 A. Well, I think only in the way that
- the DCA has dealt with us.
- Q. What's changed?
- 25 A. Well, I believe, only from what I'm

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- 1 told at the DCA, there was -- initially -- well,
- 2 not initially. They had made a decision that they
- 3 weren't sure, in light of DKM, whether they wanted
- 4 to sign or whether they were legally allowed to
- 5 sign Memorandums of Agreement with builders and
- 6 they really -- hadn't really thought about it, it
- 7 was a very new area for them, and, so, for us it
- 8 was one of the reasons that this -- that these --
- 9 although all of these violations have been cured,
- 10 there was no memorandum developed for this
- 11 community because the DCA had sort of been
- ambivalent about it, until the appeal is heard.
- 13 Today, I think.
- 14 Q. Did you seek to have some type of
- 15 agreement reached?
- 16 A. I believe that, after this letter in
- 17 late 2001, we did the standard -- we engineered
- it, we made a lot of the issues -- analyzed so
- 19 that it was clear that they either, A, didn't
- 20 exist, or, B, were not code violations. We then
- 21 narrowed it to a very narrow group of issues,
- 22 primarily truss bracing, and substantially only
- 23 truss bracing, in our minds, and then we sat with
- 24 the DCA and sort of outlined the basic parameters
- of which homes, what issues.

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1	We submitted a draft Memorandum of
2	Agreement, I think, in 2002, but make it very
3	clear that we weren't in any rush to finalize it,
4	if they didn't care, because we were going to use
5	the same staff that we were using at one project
6	after they were done at Monroe, to do the exact
7	same thing down at Mirage. So and by the time
8	we finished up Monroe, which was in the earlier
9	part of this year, later part of 2003, I reached
10	out to the DCA after the DKM decision and told
11	them that I was still willing to sign a memorandum
12	under the same terms that we had sort of
13	discussed, if he wants me to take my crew and move
14	it over there, and that's where I got the message
15	that they weren't sure. But then, after a lot of
16	phone calls and follow up, I got a meeting with
17	Mr. Lou Mraw and we again started the discussion
18	up and he memorialized our understanding in a
19	letter to me sometime in the spring of 2004, I
20	believe, after which I submitted a draft
21	another draft of the memorandum to him.
22	Q. And nothing has happened?
23	A. And nothing has happened.
24	Q. Did DCA fine your company with
25	respect to either development?

	1	Α.	The	initially,	when	these
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- violations came out at Mirage, I know that there
- 3 were fines put -- we appealed the fines and I
- 4 believe that, in light of DKM, the -- all the
- 5 violations were withdrawn.
- 6 Q. How about with regard to Holiday
- 7 City in Monroe? Wasn't there money being
- 8 escrowed, also?
- 9 A. That's not really fines. That's in
- 10 the context --
- 11 Q. Penalties?
- 12 A. No, not even that, because it came
- 13 back to us.
- 14 There was a concern at DCA as to,
- because the Monroe community was extensive,
- whether we needed to keep a certain momentum, and
- so they had set a criteria of 22 houses a month or
- 18 a week or -- I don't remember what it was and,
- 19 whenever you didn't meet that target within a
- 20 quarter, you escrowed a certain amount of money
- and, until you got back on schedule, you didn't
- get that money back.
- Q. And did you get that money back?
- 24 A. Undeniably, at the beginning, when
- 25 we were trying to all learn the process and how it

1 works and whatever, we missed, I think, the first

- 2 and second quarter targets and we had to escrow
- 3 some money.
- 4 Q. And did you get that money back?
- 5 A. I've gotten it all back, except for
- 6 a very small portion, because I mentioned to you
- 7 at the private hearing there is one homeowner
- 8 whose issue I need to resolve before they want to
- 9 release the balance.
- 10 Q. On both of these projects did you
- 11 bring in your engineer to handle the analysis?
- 12 A. Yes.
- 13 Q. That was in accordance with your
- 14 agreement with DCA?
- 15 A. Well, we had brought the engineer
- well before the agreement and provided all of the
- engineering well before the agreement was signed.
- 18 I mean, they actually had to -- required that they
- 19 approve the engineering as a pre-condition of the
- 20 memorandum.
- Q. Did DCA have any engineer or did the
- 22 homeowners have any engineer --
- 23 A. I think that the DCA had a whole
- crew of engineers.
- MS. GAAL: That's all I have.

1	COMMISSIONER MARINIELLO: It seems
2	that DKM had a real tangible effect here, if not
3	on the behavior of your company, certainly on the
4	behavior of the DCA, in light of their the
5	position they had taken not to sign a similar
6	agreement with you with regard to the issues at
7	Mirage. Would you agree?
8	THE WITNESS: Specifically in that
9	regard, yes. I think it had much more of an
10	impact on municipalities than it did on the DCA.
11	The DCA has much broader authority than the
12	municipalities do, but, as far as homeowners go,
13	they still have the same rights against us as they
14	did before DKM.
15	COMMISSIONER MARINIELLO: But what
16	I'm getting at, more or less, is that, if your
17	company was willing and, in fact, approached DCA
18	about signing a similar Memorandum of Agreement
19	for the other development, willing to make
20	corrections in light of the fact that the DKM
21	decision may not make your company responsible any
22	longer to make those changes legally, and yet they
23	have failed to move forward with that offer on
24	your behalf, that would seem to be a significant
25	change in the behavior of DCA, whereas they were

2	THE WITNESS: There has definitely
3	been a change in mindset since that decision.
4	COMMISSIONER MARINIELLO: Does your
5	company have a financing arm?
6	THE WITNESS: No.
7	COMMISSIONER MARINIELLO: So there
8	is no avenue for an individual to finance directly
9	from Menk or Hovsons or some other company, in
10	whole or in part?
11	THE WITNESS: We have an entity
12	which is a mortgage company, which we've had for
13	decades, and we use it usually during the
14	recessions when the interest rates shoot up to
15	18 percent and we still want to sell homes, but,
16	in this kind of environment, it's not something
17	that is active at all.
18	COMMISSIONER MARINIELLO: I had
19	heard some discussion, I don't remember whether it

willing to do that beforehand.

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25 fax'd copy of a CO versus a real copy of the CO on

was your property or not, but it was one of the

properties where some COs were falsified by the

they were able to do it was that the financing

arms of the developer were willing to accept a

project managers, that part of the reasons for why

1	the day of closing, and so they knew they could
2	manipulate an old CO and fax it over to the
3	financing arm and they would rubber stamp it as
4	okay. They didn't know the difference because
5	they were receiving a fax, but, because it was
6	coming from their own company's project manager,
7	or a related company, they were willing to go
8	ahead with that.
9	Do you recall any of that being an
10	issue with the falsifying of COs in Holiday City?
11	THE WITNESS: We didn't offer
12	financing at Monroe, but you have to also
13	understand that, with production builders, there
14	are certain banks that deal a lot with a certain
15	community, so that level of informality, which we
16	also had within ourselves, our own corporation
17	we accepted in the main office fax'd copies of
18	COs wouldn't shock me. So it doesn't
19	necessarily relate to having a finance company
20	interrelated to the builder.
21	COMMISSIONER MARINIELLO: So,
22	because you deal with somebody in the same finance
23	company, it's not unusual for your for the
24	companies that do finance your projects to accept
25	that?

1	THE WITNESS: I know that, for a
2	fact, in Monroe that's actually how the problem
3	happened, was that, because both we and everyone
4	was was relying on fax'd copies of the permits.
5	COMMISSIONER MARINIELLO: I don't
6	have anything further, Mr. Chair.
7	COMMISSIONER FLICKER: Good
8	afternoon, almost good evening.
9	Did I understand you to say that
10	your companies are no longer doing residential
11	developments?
12	THE WITNESS: At this point in time,
13	yes.
14	COMMISSIONER FLICKER: When did you
15	stop doing that kind of development?
16	THE WITNESS: I ran both the
17	commercial, health care, and then the residential
18	division, all three at the same time, for about
19	three years, and then I just had a heart-to-heart
20	talk with my father and I just couldn't I was
21	working too long and it was just too much.
22	COMMISSIONER FLICKER: So, was it in
23	the late '90s, the early 2000
24	THE WITNESS: I believe that I made
25	the decision probably in 2001, started

1	-	implementing	ıt	ın	2002,	and	finished	ıt	sometime

- 2 in the early 2000s.
- 3 COMMISSIONER FLICKER: Did anything
- 4 that went into that decision revolve around the
- 5 problems that developed in these particular
- 6 developments that we are discussing today?
- 7 THE WITNESS: Not really, not at
- 8 all. I mean, the -- it's a very lucrative
- 9 industry, but it takes a lot of TLC. I mean,
- 10 24 hours a day there are issues, contractor
- issues, township issues, homeowner issues, so it
- 12 requires a lot of attention.
- 13 And, as Mr. Riggs said, the industry
- is going through an enormous metamorphoses where,
- 15 you know, 90 percent of our industry was the
- builders of ten or less houses, there is an
- accelerating trend so that, you know, a majority
- 18 of the homes within -- by the end of this decade
- 19 will be built by the top five builders, which is
- an enormous impact on all of us, so it was clear
- 21 that -- well, I wouldn't consider ourselves small,
- but medium. It became more challenging to compete
- 23 with the larger builders.
- 24 COMMISSIONER FLICKER: Let me just
- ask you some chronology. You said you first

Τ.	became aware or the problems at nortual city at
2	Monroe from a letter from the Mayor in late '90 -
3	THE WITNESS: I believe it was 1999
4	I don't know if it was late or early 1999.
5	COMMISSIONER FLICKER: And the
6	agreement with DCA was sometime in 2001?
7	THE WITNESS: Early 2001, I believe
8	COMMISSIONER FLICKER: And when wer
9	the final problems rectified?
10	THE WITNESS: I believe we finished
11	in December of 2003. There were some outstanding
12	issues, but primarily December. There was some
13	carryover into January that was mostly
14	engineering, I believe.
15	COMMISSIONER FLICKER: And I think
16	you said you agreed to do certain things in the
17	agreement that you weren't legally required to do
18	and that just seemed reasonable to address those
19	issues?
20	THE WITNESS: Yes.
21	COMMISSIONER FLICKER: Is that
22	correct?
23	THE WITNESS: Yes.
24	COMMISSIONER FLICKER: I know this
25	is going to be a subjective question, but how

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1	would you characterize the response of the
2	homeowners at Holiday City? Are they pleased with
3	the performance of your company?
4	THE WITNESS: In all honesty, what I
5	sensed greatly is that, in the tenure of that
6	community, probably you know, my involvement
7	was probably the last two or three years, and what
8	I sensed when I first got involved with Mayor
9	Duffy was that there was a lot of pent up
10	frustration with years of lack of responsiveness,
11	and, so, when you are dealing with that kind of
12	combustible situation, even in certain situations
13	where I literally did everything the homeowner
14	wants, there was so much anger there that they
15	would still show up and complain, when I know for
16	a fact that that one specific homeowner we
17	literally did everything on the list, and I think
18	that was part of what I faced a lot of.
19	I mean, we are in a situation at
20	the private meeting I said that we would read a
21	four-page letter from a homeowner and I would say
22	to my assistant, "Can you call the homeowner? I
23	can't figure out exactly what they want us to do,"
24	and at the end of the conversation they would say,
25	"Nothing. I mean. I'm just telling you what we've

1	been through and my frustrations with dealing with
2	your company in the past," and, so, I think that
3	was a large part of what I dealt with.
4	COMMISSIONER FLICKER: Because I
5	seem to remember at our first hearing we had
6	representatives from Holiday City and they were
7	as of November, they were still displaying a great
8	deal of frustration and anger and stress with what
9	they thought was the lack of responsiveness even
10	then.
11	THE WITNESS: But I think that part
12	of what you may you know, you have to take it
13	under a specific homeowner, which obviously
14	neither of us want to do right now, but
15	COMMISSIONER FLICKER: Sure.
16	THE WITNESS: the DCA, for
17	example, there were things that, in the light of
18	one specific homeowner, may seem unfair. The DCA
19	memorandum very specifically states that they,
20	since they were asking us, as a courtesy, to
21	re-open a window, because there was such this
22	pent up demand of people who felt that they were
23	not properly treated in their first year, they set
24	up a very specific parameter of public notice,
25	deadlines to respond and whatever so what

1	undeniably did happen is certain people fell
2	outside that window, and we dealt with that often,
3	which was, well, we want you to re-open it up for
4	whatever reason.
5	So, unless I mean, we don't want
6	to go into specifics right now, but there could be
7	the possibility that some of it was that and some
8	of it was situations in which the DCA and we
9	determined that there was nothing the builder was
10	required to do, and the homeowner was just not
11	satisfied with that response.
12	COMMISSIONER FLICKER: When you got
13	the letter from Mr. Brodeur in October of 2001
14	regarding the Four Seasons at Mirage project,
15	though I believe you used a different name, and
16	that indicated some of the very same problems that
17	you had been dealing with at the Monroe location,
18	were you surprised, were you upset, were you
19	disturbed or were you expecting it?
20	THE WITNESS: No. Again, the same
21	sort of response that I gave previously, which was
22	that you always have some kinks at the beginning
23	of a development. These were literally the first

Secondly, we were using a lot of the

dozen houses we built.

24

25

1	same contractors that our companies had used in
2	the past, and, so, you know, specifically in
3	regards to truss bracing, I believe that there was
4	a you know, a large majority of our staff and
5	the contractors who didn't believe that that was a
6	code violation.
7	COMMISSIONER FLICKER: Did you have
8	to take any type of action against the framer who
9	did the truss bracing?
10	THE WITNESS: We didn't. We did
11	not.
12	COMMISSIONER FLICKER: Were they
13	did they continue on the second project?
14	THE WITNESS: The framer who was
15	responsible for the initial framing of these
16	houses only did approximately a hundred houses or
17	so in the community before he was let go and a new
18	framer was hired.
19	COMMISSIONER FLICKER: Let go by
20	you?
21	THE WITNESS: By my vice-president.
22	COMMISSIONER FLICKER: And was that
23	as a result of the complaints of the inadequate
24	job he had done?
25	THE WITNESS: It had happened years

1	before.

- 2 COMMISSIONER FLICKER: Thank you
- 3 very much. I have no further questions.
- 4 COMMISSIONER EDWARDS: You were here
- 5 when I was asking Mr. Riggs some of the questions.
- 6 I have a few of the same ones for you and I'll try
- 7 to keep it brief, if I can.
- 8 Consumer Fraud Act is and continues
- 9 to be an option for the homeowners. In light of
- 10 the contracts being one-sided, in light of the
- inspections being spotty from community to
- community, something we haven't been able to rely
- on to give a remedy for homeowners that has some
- 14 teeth in it and some depth to it. The alteration
- 15 and -- part of the home construction industry has
- it and should the new-home construction industry
- have it also, in your opinion?
- 18 THE WITNESS: I do absolutely agree
- 19 with Mr. Riggs that, from the builders'
- 20 perspective, the warranty regulations in the State
- of New Jersey is very one-sided, in our opinion.
- I know you are all going to tell me that's amazing
- 23 because you also hear the other versions of the
- story, but there is three or four opportunities
- for homeowners to appeal, but yet the builder is

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1
        literally appeal-less. We just live with whatever
 2.
        decision is there, as wrong as sometimes we
 3
        believe they are.
                      And, so, I -- even though I agree
 5
        with Mr. Riggs, we could look at the standards and
        the criteria and the process and maybe improve
 7
        upon it, because I personally don't think it's
        perfect. To force a homeowner of a new home to
 8
 9
        give teeth into a process and correcting the
10
        process by forcing them to go through that
        litigious route is really not a solution.
11
12
                      I mean, the legal option is always
        there and perhaps -- and, so, homeowners still
13
14
        have rights. Maybe they don't have rights to
        treble damages and legal fees and whatever, but
15
        litigation is litigation. For corporations it's
16
17
        very expensive. It usually -- and, you know, you
        don't have to put any more teeth in litigation.
18
        What lawyers cost is -- usually is tenfold what
19
        any repair would ever cost, okay? So, as a
20
21
        general rule, litigation is already something that
22
        most builders will do anything to avoid with an
23
        individual homeowner, so -- and I don't think that
        any homeowner -- that's sort of their last resort.
24
25
        So I don't necessarily believe that that is going
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1	to solve some of the problems we are facing today.
2	COMMISSIONER EDWARDS: What about
3	contract provisions for arbitration as opposed
4	to within the confines of mandatory contract
5	provisions for an arbitration system that is not
6	related at all to either to the home
7	construction industry?
8	One of the problems with the home
9	warranty program today is that there are
10	significant allegations that private companies and
11	the arbitrators they use are married to each other
12	and that they are more beholding to the
13	homeowner home construction industry or they
14	are materially flawed in the amount of money that
15	they have available or are willing to spend to do
16	proper arbitration, i.e., an arbitrator is \$125
17	for a 50-punch list arbitration or a one-punch
18	list arbitration, neither of which is sufficient
19	for him to make an intelligent decision for either
20	party. So and that the system is not really
21	designed to provide an answer and it precludes
22	litigation in certain circumstances.
23	THE WITNESS: Right. So what's
24	the I mean, undeniably the private warranty
25	companies' clients' business is generated by

1	recruiting builders and, so, if I was a warranty
2	company that is known as I can't say certain
3	words a toughie is that a PG-rated word
4	and that I maybe wouldn't get new builders, so I
5	can see that from that perspective I can see
6	your perspective there, but, I guess, what's the
7	alternative?
8	COMMISSIONER EDWARDS: Well, that's
9	my question. Consumer Fraud Act becomes one of
10	them. Modification of the existing Homeowner
11	Warranty program, taking it outside the sector and
12	making arbitration at least
13	THE WITNESS: In the public sector?
14	COMMISSIONER EDWARDS: Public sector
15	arbitration system.
16	THE WITNESS: Well, also as Mr.
17	Riggs said, I believe in the free market economy
18	and I never want to condone the government getting
19	involved in a business that the private sector is
20	willing to do. There has got to be better ways to
21	address it to properly address its concern
22	without the government taking over what the
23	private sector is willing to provide, the service.
24	So I think that's sort of like an extreme, and I
25	would probably welcome the interaction to try to

_	develop cougner scandards to address that inherent
2	conflict a little bit better I'm not quite sure
3	how, but I'm sure that people can think of ways
4	before we take the step of having government get
5	into the private sector business.
6	COMMISSIONER EDWARDS: It seems that
7	the structure of the homeowner warranty system is
8	very builder driven and builder lobbied and
9	builder structured to protect the economic
10	interests of the builder, without necessarily
11	being as sensitive with regard to the homeowner,
12	and I can understand why builders would object to
13	arbitrators' decisions, but the system is very
14	one-sided, I think, and very limiting in its
15	warranty protection.
16	THE WITNESS: I respectfully
17	disagree. I think that, if it's one-sided, during
18	the process itself, it's very one-sided for the
19	homeowners, meaning that, you know, there is the
20	arbitration provision, they have all the appeal
21	rights, the builder pays all the costs for every
22	additional except for, I think, one step the
23	homeowner is obligated to pay, but I do agree with
24	you that the inherent conflict happened at the
25	very beginning, whereas, you know, we are the

1	person who decides which of the private warranties
2	to pick, so you don't want to get too bad of a
3	rap, so that conflict I will acknowledge to you,
4	but, after you've chosen the warranty company, the
5	process itself that's legislated by New Jersey
6	statute is fairly one-sided. It's clearly
7	because homeowners are not happy, it needs to be
8	re-looked at, but I would not necessarily say the
9	process, itself, is builder friendly at all.
10	COMMISSIONER EDWARDS: Let me jump
11	to the inspection system real quick, and I'm
12	pretty sure it was in the Holiday project that the
13	inspection system in that community broke down and
14	clearly acknowledged, I think, here by testimony,
15	and fixed by some pretty good people, I think, who
16	tried to put the system together the right way.
17	When that happens and you
18	indicated even a reliance on the inspection system
19	as a check. If the inspection system fails, then
20	the check on you fails, and very often your subs
21	and/or contractors and/or other people taking
22	advantage that you have a flawed system that may
23	exist in one community versus another and the
24	loser is the homeowner, regardless of the system,
25	and the builders lose, too.

1	Is there a way that we can Mr.
2	Riggs suggested a county system, I suggested
3	putting the inspection system into the contracts.
4	Can we agree that the inspection system needs to
5	be fixed?
6	THE WITNESS: I think it needs to be
7	fixed. I actually don't think the process is as
8	flawed as need be I think that there is just
9	too much volatility in quality of inspectors. The
10	good ones are very good and the bad ones are bad.
11	In all honesty, builders don't mind
12	the tough ones, the good ones, because I would
13	rather catch the problems before I hand over the
14	house and pay my subcontractors and walk away.
15	You know, I don't want, five years from now when
16	I'm all on my own and my subcontractors have all
17	their money, to be told that something was not
18	code compliant or a permit was missing.
19	So, for me, it's actually easier to
20	deal with the intelligent, tougher contract
21	inspectors, because you know what they want, they
22	know what they want, and you have to make them
23	happy.
24	I just think that we need to re-look
25	at the continuing education criteria to make sure

1	that	the	inspect	ors	are	at	their	best	and	there	is
2	more	unif	formity	in	the	qual	Lity.				

3	I also believe that that has to be
4	done at our end, also. As soon as this whole
5	problem happened, one of the very first things we
6	did was take our best project manager and put him
7	through the course that inspectors are required to
8	take, just to make sure that he's more educated
9	and up to speed, exactly seeing it from the other
10	side's point of view, and he found the process
11	extremely enlightening and he really, really
12	thought that he got a lot of benefit out of it.
13	I also think that you have to
14	understand that, when these large communities are
15	developed, in certain towns it puts an immense
16	pressure on the building department and, because
17	all the money that we pay just goes into the
18	general fund, you are sometimes faced with
19	building departments that are just literally
20	understaffed and not properly funded in light of
21	the amount of money that's going into the township
22	for inspections, because this money is literally
23	for inspections, and, so, I can be sympathetic to
24	the building departments, in that sometimes they
25	just can't put in the time that we pay for and

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- 2 have, so we don't have a revolution on our hands
- 3 when it comes to meeting our production deadlines
- for homeowners. So it's a challenge.
- 5 COMMISSIONER EDWARDS: It is. We
- 6 are wrestling with the homeowner who is buying a
- 7 house and everything they own is wrapped up in
- 8 that, every asset. The builder, particularly as
- 9 they get to be large corporations and are
- 10 multi-state, in that category, and that as time
- goes forward, one house is not important to any
- one of those companies. If I take their whole
- company and put it at risk, their reaction would
- 14 be entirely different, but, to a homeowner buying
- a house, it is everything they have, and it's not
- just another house in the project.
- Well, somehow we've got to find a
- 18 way to balance to be sure that that part of their
- 19 lives is protected because it is everything they
- 20 have.
- 21 THE WITNESS: Right.
- 22 COMMISSIONER EDWARDS: And balancing
- 23 that equity is -- but it's not everything that the
- 24 builder has, it's only one of 10,000, 20,000,
- 25 30,000.

1	THE WITNESS: But again, as Mr.
2	Riggs said, it's a bad reputation. Especially in
3	light of the consolidation in the industry, a bad
4	reputation will clearly mean that, if I was going
5	into the community, I would rather buy a Pulte
6	house rather than a K.Hov house. You know, that's
7	what's going to happen, where you can literally
8	move to any state in the Union and you are going
9	to know probably the top ten builders.
10	And, so, in the long run, in the
11	State of New Jersey, I guess, consolidation can
12	mean that the that tightening of the market can
13	serve the consumer in some ways. I also believe
14	that in many ways, by having these large builders
15	who have a tendency to do more production
16	building, meaning, you know, not one home here and
17	there, that there is a commonality of the
18	neighbors, so that, if you did something wrong on
19	one person, you probably did it some variation
20	of that wrong on the others, and that gives them a
21	greater power than and I actually would be more
22	concerned about the silent minority of the person
23	who bought from that one builder who is on his own
24	and maybe doesn't want to fight the fight, and,

so, from our perspective, I saw some of the

1	conversations that you had with Mr. Riggs from a
2	different perspective.
3	COMMISSIONER EDWARDS: Thank you.
4	COMMISSIONER SCHILLER: Thank you,
5	Ms. Hovnanian. We appreciate your coming in and
6	offering some advice, also, and that will conclude
7	the testimony for today and we will resume
8	tomorrow at 9:30 in Room 11 on the fourth floor.
9	(5:05 p.m.)
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1	CERTIFICATE
2	I, Sean M. Fallon, a Certified
3	Shorthand Reporter and Notary Public of the State
4	of New Jersey, do hereby certify that prior to the
5	commencement of the examination, the witness
6	and/or witnesses were sworn by me to testify to
7	the truth and nothing but the truth.
8	I do further certify that the
9	foregoing is a true and accurate computer-aided
10	transcript of the testimony as taken
11	stenographically by and before me at the time,
12	place and on the date hereinbefore set forth.
13	I do further certify that I am
14	neither of counsel nor attorney for any party in
15	this action and that I am not interested in the
16	event nor outcome of this litigation.
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19	
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22	Certified Shorthand Reporter
23	XI00840 Notary Public of New Jersey
24	My commission expires 4-29-08
25	Dated: